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#### Utah Rules of Civil Procedure

Rule 4. Process.

- (a) Signing of summons. The summons shall be signed and issued by the plaintiff or the plaintiff's attorney. Separate summonses may be signed and served.
- (b) Time of service. In an action commenced under Rule 3(a)(1), the summons together with a copy of the complaint shall be served no later than 120 days after the filing of the complaint unless the court allows a longer period of time for good cause shown. If the summons and complaint are not timely served, the action shall be dismissed, without prejudice on application of any party or upon the court's own initiative. In any action brought against two or more defendants on which service has been obtained upon one of them within the 120 days or such longer period as may be allowed by the court, the other or others may be served or appear at any time prior to trial.
  - (c) Contents of summons.
- (1) The summons shall contain the name of the court, the address of the court, the names of the parties to the action, and the county in which it is brought. It shall be directed to the defendant, state the name, address and telephone number of the plaintiff's attorney, if any, and otherwise the plaintiff's address and telephone number. It shall state the time within which the defendant is required to answer the complaint in writing, and shall notify the defendant that in case of failure to do so, judgment by default will be rendered against the defendant. It shall state either that the complaint is on file with the court or that the complaint will be filed with the court within ten days of service.
- (2) If the action is commenced under Rule 3(a)(2), the summons shall state that the defendant need not answer if the complaint is not filed within 10 days after service and shall state the telephone number of the clerk of the court where the defendant may call at least 13 days after service to determine if the complaint has been filed.
- (3) If service is made by publication, the summons shall briefly state the subject matter and the sum of money or other relief demanded, and that the complaint is on file with the court.
- (d) By whom served. The summons and complaint may be served in this state or any other state or territory of the United States, by the sheriff or constable, or by the deputy of either, by a United States Marshal or by the marshal's deputy, or by any other person 18 years of age or older at the time of service, and not a party to the action or a party's attorney.
- (e) (d) Method of Service. Unless waived in writing, service of the summons and complaint shall be by one of the following methods:
- (1) Personal service. The summons and complaint may be served in any state or judicial district of the United States by the sheriff or constable or by the deputy of either, by a United States Marshal or by the marshal's deputy, or by any other person 18 years of age or older at the time of service and not a party to the action or a party's attorney. If the person to be served refuses to accept a copy of the process, service shall be sufficient if the person serving the same shall state the name of the process and offer to deliver a copy thereof. Personal service shall be made as follows:
- (A) Upon any individual other than one covered by subparagraphs (2), (3) or (4) (B), (C) or (D) below, by delivering a copy of the summons and/or the complaint to the individual personally, or by leaving a copy at the individual's dwelling house or usual place of abode with some person of suitable age and discretion there residing, or by delivering a copy of the

summons and/or the complaint to an agent authorized by appointment or by law to receive service of process;

- (B) Upon an infant (being a person under 14 years) by delivering a copy of the summons and the complaint to the infant and also to the infant's father, mother or guardian or, if none can be found within the state, then to any person having the care and control of the infant, or with whom the infant resides, or in whose service the infant is employed;
- (C) Upon a natural person an individual judicially declared to be of unsound mind or incapable of conducting his the person's own affairs, by delivering a copy of the summons and the complaint to the person and to the person's legal representative if one has been appointed and in the absence of such representative, to the individual, if any, who has care, custody or control of the person;
- (D) Upon an individual incarcerated or committed at a facility operated by the state or any of its political subdivisions, by delivering a copy of the summons and the complaint to the person who has the care, custody, or control of the individual to be served, or to that person's designee or to the guardian or conservator of the individual to be served if one has been appointed, who shall, in any case, promptly deliver the process to the individual served;
- (E) Upon any corporation, not herein otherwise provided for, upon a partnership or <u>upon an</u> other unincorporated association which is subject to suit under a common name, by delivering a copy of the <u>summons and the complaint thereof</u> to an officer, a managing or general agent, or other agent authorized by appointment or by law to receive service of process and, if the agent is one authorized by statute to receive service and the statute so requires, by also mailing a copy of the <u>summons and the complaint</u> to the defendant. If no such officer or agent can be found within the state, and the defendant has, or advertises or holds itself out as having, an office or place of business within the state or elsewhere, or does business within this state or elsewhere, then upon the person in charge of such office or place of business;
- (F) Upon an incorporated city or town, by delivering a copy of the summons and the complaint thereof to the recorder;
- (G) Upon a county, by delivering a copy of the summons and the complaint to the county clerk of such county;
- (H) Upon a school district or board of education, by delivering a copy of the summons and the complaint to the superintendent or business administrator of the board;
- (I) Upon an irrigation or drainage district, by delivering a copy of the summons and the complaint to the president or secretary of its board;
- (J) Upon the state of Utah, in such cases as by law are authorized to be brought against the state, by delivering a copy of the summons and the complaint to the attorney general and any other person or agency required by statute to be served; and
- (K) Upon a department or agency of the state of Utah, or upon any public board, commission or body, subject to suit, by delivering a copy of the summons and the complaint to any member of its governing board, or to its executive employee or secretary.
  - (2) Service by mail or commercial courier service.
- (A) The summons and complaint may be served upon an individual other than one covered by paragraphs (d)(1)(B) or (d)(1)(C) by mail or commercial courier service in any state or judicial district of the United States provided the defendant signs a document indicating receipt.
- (B) The summons and complaint may be served upon an entity covered by paragraphs (d)(1)(E) through (d)(1)(I) by mail or commercial courier service in any state or judicial district

- of the United States provided defendant's agent authorized by appointment or by law to receive service of process signs a document indicating receipt.
- (C) Service by mail or commercial courier service shall be complete on the date the receipt is signed as provided by this rule.
- (f) (3) Service and proof of service in a foreign country. Service in a foreign country shall be made as follows:
- (1) (A) In the manner prescribed by the law of the foreign country for service in an action in any of its courts of general jurisdiction; or
- (2) (B) Upon an individual, by personal delivery; and upon a corporation, partnership or association, by delivering a copy of the summons and the complaint to an officer or a managing general agent; provided that such service be made by a person who is not a party to the action, not a party's attorney, and is not less than 18 years of age, or who is designated by order of the court or by the foreign court; or
- (3) (C) By any form of mail, requiring a signed receipt, to be addressed and dispatched by the clerk of the court to the party to be served as ordered by the court. Proof of service in a foreign country shall be made as prescribed in these rules for service within this state, or by the law of the foreign country, or by order of the court. When service is made pursuant to subpart (3) of this subdivision, proof of service shall include a receipt signed by the addressee or other evidence of delivery to the addressee satisfactory to the court.
  - (g) (4) Other service.

- (A) Where the identity or whereabouts of the person to be served are unknown and cannot be ascertained through reasonable diligence, where service upon all of the individual parties is impracticable under the circumstances, or where there exists good cause to believe that the person to be served is avoiding service of process, the party seeking service of process may file a motion supported by affidavit requesting an order allowing service by publication, by mail, or by some other means. The supporting affidavit shall set forth the efforts made to identify, locate or serve the party to be served, or the circumstances which make it impracticable to serve all of the individual parties.
- (B) If the motion is granted, the court shall order service of process by publication, by mail from the clerk of the court, or by other means, or by some combination of the above, provided that the means of notice employed shall be reasonably calculated, under all the circumstances, to apprise the interested parties of the pendency of the action to the extent reasonably possible or practicable. The court's order shall also specify the content of the process to be served and the event or events as of which service shall be deemed complete. A copy of the court's order shall be served upon the defendant with the process specified by the court.
- (C) In any proceeding where summons is required to be published, the court shall, upon the request of the party applying for publication, designate the newspaper in which publication shall be made. The newspaper selected shall be a newspaper of general circulation in the county where such publication is required to be made and shall be published in the English language.
- (h) Manner of proof. In a case commenced under Rule 3(a)(1), the party serving the process shall file proof of service with the court promptly, and in any event within the time during which the person served must respond to the process, and proof of service must be made within ten days after such service. Failure to file proof of service does not affect the validity of the service. In all cases commenced under Rule 3(a)(1) or Rule 3(a)(2), the proof of service shall be made as follows:

- (1) If served by a sheriff, constable, United States Marshal, or the deputy of any of them, by certificate with a statement as to the date, place, and manner of service;
- (2) If served by any other person, by affidavit with a statement as to the date, place, and manner of service, together with the affiant's age at the time of service;
- (3) If served by publication, by the affidavit of the publisher or printer or that person's designated agent, showing publication, and specifying the date of the first and last publications; and an affidavit by the clerk of the court of a deposit of a copy of the summons and complaint in the United States mail, if such mailing shall be required under this rule or by court order;
- (4) If served by United States mail, by the affidavit of the clerk of the court showing a deposit of a copy of the summons and complaint in the United States mail, as may be ordered by the court, together with any proof of receipt;
- (5) By the written admission or waiver of service by the person to be served, duly acknowledged, or otherwise proved.
- (i) Amendment. At any time in its discretion and upon such terms as it deems just, the court may allow any process or proof of service thereof to be amended, unless it clearly appears that material prejudice would result to the substantial rights of the party against whom the process issued.
  - (e) Proof of Service.

- (1) If service is not waived, the person effecting service shall file proof with the court. The proof of service must state the date, place, and manner of service. Proof of service made pursuant to paragraph (d)(2) shall include a receipt signed by the defendant or defendant's agent authorized by appointment or by law to receive service of process. If service is made by a person other than by an attorney, the sheriff or constable, or by the deputy of either, by a United States Marshal or by the marshal's deputy, the proof of service shall be made by affidavit.
- (2) Proof of service in a foreign country shall be made as prescribed in these rules for service within this state, or by the law of the foreign country, or by order of the court. When service is made pursuant to paragraph (d)(3)(C), proof of service shall include a receipt signed by the addressee or other evidence of delivery to the addressee satisfactory to the court.
- (3) Failure to make proof of service does not affect the validity of the service. The court may allow proof of service to be amended.
- (j) Refusal of copy. If the person to be served refuses to accept a copy of the process, service shall be sufficient if the person serving the same shall state the name of the process and offer to deliver a copy thereof.
- (k) Date of service to be endorsed on copy. At the time of service, the person making such service shall endorse upon the copy of the summons left for the person being served, the date upon which the same was served, and shall sign his or her name thereto, and, if an officer, add his or her official title.
- (l) Designation of newspaper for publication of notice. In any proceeding where summons or other notice is required to be published, the court shall, upon the request of the party applying for such publication, designate the newspaper and authorize and direct that such publication shall be made therein; provided, that the newspaper selected shall be a newspaper of general circulation in the county where such publication is required to be made and shall be published in the English language.
  - (f) Waiver of Service; Payment of Costs for Refusing to Waive.

- (1) A plaintiff may request a defendant subject to service under paragraph (d) to waive service of a summons. The request shall be mailed or delivered to the person upon whom service is authorized under paragraph (d). It shall include a copy of the complaint, shall allow the defendant at least 20 days from the date on which the request is sent to return the waiver, or 30 days if addressed to a defendant outside of the United States, and shall be substantially in the form of the Notice of Lawsuit and Request for Waiver of Service of Summons set forth in the Appendix of Forms attached to these rules.
- (2) A defendant who timely returns a waiver is not required to respond to the complaint until 45 days after the date on which the request for waiver of service was mailed or delivered to the defendant, or 60 days after that date if addressed to a defendant outside of the United States.
- (3) A defendant who waives service of a summons does not thereby waive any objection to venue or to the jurisdiction of the court over the defendant.
- (4) If a defendant refuses a request for waiver of service submitted in accordance with this rule, the court shall impose upon the defendant the costs subsequently incurred in effecting service.

#### ADVISORY COMMITTEE NOTE

Rule 4 constitutes a substantial change from prior practice. The rule modernizes and simplifies procedure relating to service of process. Although this rule and Rule 3 retain the ten-day summons procedure for commencement of actions, this rule endeavors to make practice under the ten-day summons provision more consistent with practice in actions commenced by the filing of a complaint. The rule retains portions of prior Rule 4, adopts portions of the present federal Rule 4, and adopts entirely new language in other areas. The rule eliminates the statement (appearing in paragraph (m) of the prior rule) that all writs and process may be served by any constable of the court. In the committee's view, this rule does not properly deal with the question of who may serve types of process other than the summons and complaint. In recommending the elimination of paragraph (m), the committee did not intend to change the law governing eligibility to serve such other process.

Paragraph (a). This paragraph eliminates the prior rule's reference to the issuance of summonses. See paragraph (b). Otherwise the paragraph is identical to the former paragraph (a).

Paragraph (b). This paragraph, a substantial change from the prior rule, requires that in an action commenced under Rule 3(a)(1), the summons, together with a copy of the complaint, must be served within 120 days of the filing of the complaint. The time period was borrowed from Rule 4(j), Federal Rules of Civil Procedure.

Paragraph (c). This paragraph makes minor revisions to the corresponding paragraph of the prior rule. In addition to data historically required to appear in the summons, the address of the court and information concerning the plaintiff or plaintiff's attorney are also required.

Paragraph (d). In prescribing the persons who may serve process, this paragraph eliminates the prior rule's distinction between in-state and out-of-state service. The paragraph is consistent with other changes in the rule designed to simplify and unify practice for in-state and out-of-state service. In order to be eligible to serve a summons or complaint, persons who are not sheriffs or other law enforcement personnel must be at least 18 years of age at the time of service. For eligibility to make service in a foreign country, see paragraph (f)(d)(3).

Paragraph (e). This paragraph and paragraphs (f) and (g) simplify, change and reorganize the requirements for methods of service as they appeared in paragraphs (e) and (f) of the former rule. Subparagraph (ed)(1)(A) presents the general rule for personal service on individuals who are

not infants, incompetent, or incarcerated. Subparagraph (2B) deals with service on infants and subparagraph (3C) with service on incompetent persons. Subparagraphs (4A), (2B) and (3C) are patterned after Rule 4(e), Federal Rules of Civil Procedure. Subparagraph (4D) deals with service on persons who are incarcerated or committed to the custody of a state institution. Subparagraph (5E) deals with service on business entities. Subparagraphs (6F) through (9I) change and modernize service on political subdivisions of the state. Subparagraphs (10J) and (11K) provide for service on the state and its departments, agencies, boards and commissions with only minor changes from the prior rule. Subparagraph (d)(2) adds a provision for service by mail or commercial courier service within any judicial district of the United States. The term "mail" refers to services provided by the United States Postal Service. The term "commercial courier service" refers to businesses that provide for the delivery of documents. Examples of "commercial courier service" include Federal Express and United Parcel Service. Methods of service by mail or commercial courier service must provide for a document indicating receipt. Subparagraphs (A) and (B) specify who must sign the document indicting receipt. For service under Subparagraph (d)(2) to be effective, the court must be clearly convinced that the proper person signed the document indicating receipt. Infants or incompetent persons may not be served by mail or commercial courier service. Subparagraph (C) details when service by mail or commercial courier service is complete.

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Paragraph  $(\underline{fd})(\underline{3})$ . This paragraph provides several alternative means by which service must be made in foreign countries and provides for proof of such service.

Paragraph (gd)(4). This paragraph replaces most of paragraph (f) of the prior rule. It is designed to permit alternative means of service where the identity or whereabouts of the person to be served is unknown, where personal service is impracticable, or where a party avoids personal service. Under the circumstances identified in the rule, this paragraph permits the court to fashion means of service reasonably calculated to apprise the parties of the pendency of the action. Use of this provision is not limited to actions traditionally considered in rem or quasi in rem. See Carlson v. Bos, 740 P.2d 1269, 1272 (Utah 1987). The present rule eliminates specific mention of service by telegraph or telephone (in paragraph (1) of the prior rule) since such service could be ordered under this paragraph if appropriate. The court's order of substituted service must specify the content of service and the event or events as of which service will be deemed complete. A copy of the order must itself be served so that the party served will be able to determine the sufficiency of service and the time as of which his or her response is due.

Paragraph (he). This paragraph replaces paragraph (g) in the prior rule. It requires proof of service to be filed "promptly" and in any event before a responsive pleading is due. The rule eliminates failure to file proof of service as a basis for challenging the validity of service. The rule contains specific requirements for proof of service depending upon who serves and what method of service is used. If the summons and complaint are served by mail or commercial courier service, subparagraph (1) requires the receipt signed by defendant or defendant's agent to be included in the proof of service.

Paragraph (f) adds an option for a plaintiff to request a defendant to waive service. This provision is similar to federal Rule (4)(d). The defendant is required to return the waiver of service within 20 days (30 days for a defendant outside the United States) from the date the request for waiver is sent. The rule grants a defendant who waives service additional time to file a response to the complaint. A defendant who does not return the request for waiver of service will be assessed plaintiff's actual costs in effecting service under other provisions of this rule.

Rule 6. Time

- (a) Computation. In computing any period of time prescribed or allowed by these rules, by the local rules of any district court, by order of court, or by any applicable statute, the day of the act, event, or default from which the designated period of time begins to run shall not be included. The last day of the period so computed shall be included, unless it is a Saturday, a Sunday, or a legal holiday, in which event the period runs until the end of the next day which is not a Saturday, a Sunday, or a legal holiday. When the period of time prescribed or allowed, after including without reference to any additional time provided under subsection (e), is less than 11 days, intermediate Saturdays, Sundays and legal holidays shall be excluded in the computation.
- (b) Enlargement. When by these rules or by a notice given thereunder or by order of the court an act is required or allowed to be done at or within a specified time, the court for cause shown may at any time in its discretion (1) with or without motion or notice order the period enlarged if request therefor is made before the expiration of the period originally prescribed or as extended by a previous order or (2) upon motion made after the expiration of the specified period permit the act to be done where the failure to act was the result of excusable neglect; but it may not extend the time for taking any action under Rules 50(b), 52(b), 59(b), (d) and (e), and 60(b), except to the extent and under the conditions stated in them.
- (c) Unaffected by expiration of term. The period of time provided for the doing of any act or the taking of any proceeding is not affected or limited by the continued existence or expiration of a term of court. The continued existence or expiration of a term of court in no way affects the power of a court to do any act or take any proceeding in any civil action which has been pending before it.
- (d) For motions Affidavits. A written motion, other than one which may be heard ex parte, and notice of the hearing thereof shall be served not later than 5 days before the time specified for the hearing, unless a different period is fixed by these rules, by CJA 4-501, or by order of the court. Such an order may for cause shown be made on ex parte application. When a motion is supported by affidavit, the affidavit shall be served with the motion; and, except as otherwise provided in Rule 59(c), opposing affidavits may be served not later than 1 day before the hearing, unless the court permits them to be served at some other time.
- (e) Additional time after service by mail. Whenever a party has the right or is required to do some act or take some proceedings within a prescribed period after the service of a notice or other paper upon him and the notice or paper is served upon him by mail, 3 days shall be added to the end of the prescribed period as calculated under subsection (a). Saturdays, Sundays and legal holidays shall be included in the computation of any 3-day period under this subsection, except that if the last day of the 3-day period is a Saturday, a Sunday, or a legal holiday, the period shall run until the end of the next day which is not a Saturday, Sunday, or a legal holiday.

Advisory Committee Note: The 1999 amendment to subdivision (a) conforms the state rule to the federal rule. The amendment also makes it clear that weekends and holidays will be included in the computation of time only if the relevant period, including the three day mailing period under subsection (e), is 11 days or more. The 2000 amendment attempts to clarify the interplay between Rules 6(a) and 6(e) by providing that the three extra days of response time that are added under Rule 6(e) following service of a paper by mail are not counted when determining whether to exclude weekends and holidays from the response time under Rule 6(a). This approach is consistent with the approach taken by the majority of federal courts that have interpreted the corresponding provisions of Rule 6 of the Federal Rules of Civil Procedure.

Rule 13. Counterclaim and cross-claim.

- (a) Compulsory counterclaims. A pleading shall state as a counterclaim any claim which at the time of serving the pleading the pleader has against any opposing party, if it arises out of the transaction or occurrence that is the subject-matter of the opposing party's claim and does not require for its adjudication the presence of third parties of whom the court cannot acquire jurisdiction. But the pleader need not state the claim if (1) at the time the action was commenced the claim was the subject of another pending action, or (2) the opposing party brought suit upon his claim by attachment or other process by which the court did not acquire jurisdiction to render a personal judgment on that claim, and the pleader is not stating any counterclaim under this Rule 13.
- (b) Permissive counterclaim. A pleading may state as a counterclaim any claim against an opposing party not arising out of the transaction or occurrence that is the subject-matter of the opposing party's claim.
- (c) Counterclaim exceeding opposing claim. A counterclaim may or may not diminish or defeat the recovery sought by the opposing party. It may claim relief exceeding in amount or different in kind from that sought in the pleading of the opposing party.
- (d) Counterclaim maturing or acquired after pleading. A claim which either matured or was acquired by the pleader after serving his pleading may, with the permission of the court, be presented as a counterclaim by supplemental pleading.
- (e) Omitted counterclaim. When a pleader fails to set up a counterclaim through oversight, inadvertence, or excusable neglect, or when justice requires, he may by leave of court set up the counterclaim by amendment.
- (f) Cross-claim against co-party. A pleading may state as a cross-claim any claim by one party against a co-party arising out of the transaction or occurrence that is the subject-matter either of the original action or of a counterclaim therein or relating to any property that is the subject-matter of the original action. Such cross-claim may include a claim that the party against whom it is asserted is or may be liable to the cross-claimant for all or part of a claim asserted in the action against the cross-claimant.
- (g) Additional parties may be brought in. When the presence of parties other than those to the original action is required for the granting of complete relief in the determination of a counterclaim or cross-claim, the court shall order them to be brought in as defendants as provided in these rules, if jurisdiction of them can be obtained.
- (h) Separate judgments. Judgment on a counterclaim or cross-claim may be rendered in accordance with the terms of Rule 54(b), even if the claims of the opposing party have been dismissed or otherwise disposed of.
- (i) Cross demands not affected by assignment or death. When cross demands have existed between persons under such circumstances that, if one had brought an action against the other, a counterclaim could have been set up, the two demands shall be deemed compensated so far as they equal each other, and neither can be deprived of the benefit thereof by the assignment or death of the other, except as provided in Subdivision (j) of this rule.
- (j) Claims against assignee. Except as otherwise provided by law as to negotiable instruments and assignments of accounts receivable, any claim, counterclaim, or cross-claim which could have been asserted against an assignor at the time of or before notice of such assignment, may be asserted against his assignee, to the extent that such claim, counterclaim, or cross-claim does not exceed recovery upon the claim of the assignee.

(k) Claim in excess of court's jurisdiction. Where any counterclaim or cross claim or third party claim is filed in an action in a city court or justice's court, and due to its limited jurisdiction, such court does not have the power to grant the relief sought thereby, it shall suspend all proceedings in the entire action and certify the same and transmit all papers therein to the district court of the county in which such inferior court is maintained, upon the payment by the party filing such counterclaim, cross claim or third party claim of the fees required for certifying the record on appeal from such court and for docketing the same in the district court. The fees herein required to be paid, shall be deposited with the clerk of the inferior court at the time of filing such counterclaim, cross claim, or third party claim. For failure so to do, the court may, upon motion of the adverse party, after notice, strike such counterclaim, cross claim, or third party claim.

In any action so certified to the district court, when any responsive pleading is required or permitted or a motion is allowed under these rules, the time in which such responsive pleading or motion shall be made shall commence to run from the time notice of the filing of the cause in the district court shall be served on the party making such responsive pleading or motion.

Advisory Committee Note: Inasmuch as a question may arise as to whether a counterclaim or other similar pleading is within the jurisdiction of the city or justice's court, it was deemed necessary by the committee to leave it to the court's discretion whether such pleading should be stricken or the party filing the same allowed to deposit the necessary cost after hearing upon notice.

#### Rule 47. Jurors.

- (a) Examination of jurors. The court may permit the parties or their attorneys to conduct the examination of prospective jurors or may itself conduct the examination. In the latter event, the court shall permit the parties or their attorneys to supplement the examination by such further inquiry as is material and proper or shall itself submit to the prospective jurors such additional questions of the parties or their attorneys as is material and proper. Prior to examining the jurors, the court may make a preliminary statement of the case. The court may permit the parties or their attorneys to make a preliminary statement of the case, and notify the parties in advance of trial.
- (b) Alternate jurors. The court may direct that jurors in addition to the regular panel be called and impanelled to sit as alternate jurors be impaneled. Alternate jurors, in the order in which they are called, shall replace jurors who, prior to the time the jury retires to consider its verdict, become unable or disqualified to perform their duties. Alternate jurors shall be drawn selected at the same time and in the same manner, shall have the same qualifications, shall be subject to the same examination and challenges, shall take the same oath, and shall have the same functions, powers, facilities, and privileges as the principal jurors. An alternate juror who does not replace a principal juror shall be discharged after when the jury retires to consider its verdict unless the parties stipulate otherwise and the court approves the stipulation. The court may withhold from the jurors the identity of the alternate jurors until the jurors begin deliberations. If one or two alternate jurors are called, each party is entitled to one peremptory challenge in addition to those otherwise allowed. The additional peremptory challenge may be used only against an alternate juror, and the other peremptory challenges allowed by law shall not be used against the alternates.
- (c) Challenge defined; by whom made. A challenge is an objection made to the trial jurors and may be directed (1) to the panel or (2) to an individual juror. Either party may challenge the

jurors, but where there are several parties on either side, they must join in a challenge before it can be made.

- (d) Challenge to panel; time and manner of taking; proceedings. A challenge to the panel can be founded only on a material departure from the forms prescribed in respect to the drawing and return of the jury, or on the intentional omission of the proper officer to summon one or more of the jurors drawn. It must be taken before a juror is sworn. It must be in writing or be stated on the record, and must specifically set forth the facts constituting the ground of challenge. If the challenge is allowed, the court must discharge the jury so far as the trial in question is concerned.
- (e) Challenges to individual jurors; number of peremptory challenges. The challenges to individual jurors are either peremptory or for cause. Each party shall be entitled to three peremptory challenges, except as provided under Subdivisions (b) and (c) of this rule.
- (f) Challenges for cause; how tried. Challenges for cause may be taken on one or more of the following grounds: A challenge for cause is an objection to a particular juror and shall be heard and determined by the court. The juror challenged and any other person may be examined as a witness on the hearing of such challenge. A challenge for cause may be taken on one or more of the following grounds. On its own motion the court may remove a juror upon the same grounds.
- (1) A want of any of the qualifications prescribed by law to render a person competent as a juror.
- (2) Consanguinity or affinity within the fourth degree to either party, or to an officer of a corporation that is a party.
- (3) Standing in the relation of debtor and creditor, guardian and ward, master and servant, employer and employee or principal and agent, to either party, or united in business with either party, or being on any bond or obligation for either party; provided, that the relationship of debtor and creditor shall be deemed not to exist between a municipality and a resident thereof indebted to such municipality by reason of a tax, license fee, or service charge for water, power, light or other services rendered to such resident.
- (4) Having served as a juror, or having been a witness, on a previous trial between the same parties for the same cause of action, or being then a witness therein.
- (5) Pecuniary interest on the part of the juror in the result of the action, or in the main question involved in the action, except his interest as a member or citizen of a municipal corporation.
- (6) That a state of mind exists on the part of the juror with reference to the cause, or to either party, which will prevent him from acting impartially and without prejudice to the substantial rights of the party challenging; but no person shall be disqualified as a juror by reason of having formed or expressed an opinion upon the matter or cause to be submitted to such jury, founded upon public rumor, statements in public journals or common notoriety, if it satisfactorily appears to the court that the juror can and will, notwithstanding such opinion, act impartially and fairly upon the matter to be submitted to him.
- (6) Conduct, responses, state of mind or other circumstances that reasonably lead the court to conclude the juror is not likely to act impartially. No person may serve as a juror, if challenged, unless the judge is convinced the juror can and will act impartially and fairly.
- Any challenge for cause shall be tried by the court. The juror challenged, and any other person, may be examined as a witness on the trial of such challenge.

(g) Selection of jury. The judge shall determine the method of selecting the jury and notify the parties at a pretrial conference or otherwise prior to trial. The following methods for selection are not exclusive.

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- (1) Strike and replace method. The elerk shall draw by lot and call-court shall summon the number of jurors that are to try the cause plus such an additional number as will allow for any alternates, for all peremptory challenges permitted, and for all challenges for cause that may be granted. At the direction of the judge, the clerk shall call jurors in random order. The judge may hear and determine challenges for cause during the course of questioning or at the end thereof. The judge may and, at the request of any party, shall hear and determine challenges for cause outside the hearing of the jurors. After each challenge for cause sustained, another juror shall be called to fill the vacancy before further challenges are made, and any such new juror may be challenged for cause. When the challenges for cause are completed, the clerk shall make provide a list of the jurors remaining, in the order called, and each side, beginning with the plaintiff, shall indicate thereon its peremptory challenge to one juror at a time in regular turn until all peremptory challenges are exhausted or waived. The clerk shall then call the remaining jurors, or so many of them as shall be necessary to constitute the jury, in the order in which they appear on the list, including any alternate jurors, and the persons whose names are so called shall constitute the jury. If alternate jurors have been selected, the last jurors called shall be the alternates, unless otherwise ordered by the court prior to voir dire.
- (2) Struck method. The court shall summon the number of jurors that are to try the cause plus such an additional number as will allow for any alternates, for all peremptory challenges permitted and for all challenges for cause that may be granted. At the direction of the judge, the clerk shall call jurors in random order. The judge may hear and determine challenges for cause during the course of questioning or at the end thereof. The judge may and, at the request of any party, shall hear and determine challenges for cause outside the hearing of the jurors. When the challenges for cause are completed, the clerk shall provide a list of the jurors remaining, and each side, beginning with the plaintiff, shall indicate thereon its peremptory challenge to one juror at a time in regular turn until all peremptory challenges are exhausted or waived. The clerk shall then call the remaining jurors, or so many of them as shall be necessary to constitute the jury, including any alternate jurors, and the persons whose names are so called shall constitute the jury. If alternate jurors have been selected, the last jurors called shall be the alternates, unless otherwise ordered by the court prior to voir dire.
- (3) In courts using lists of prospective jurors generated in random order by computer, the clerk may call the jurors in that random order.
- (h) Oath of jury. As soon as the jury is completed an oath must be administered to the jurors, in substance, that they and each of them will well and truly try the matter in issue between the parties, and a true verdict rendered according to the evidence and the instructions of the court.
- (i) Proceedings when juror discharged. If, after the impanelling of impaneling the jury and before verdict, a juror becomes unable or disqualified to perform his duty the duties of a juror and there is no alternate juror, the parties may agree to proceed with the other jurors, or to swear a new juror and commence the trial anew. If the parties do not so agree the court shall discharge the jury and the case shall be tried with a new jury.
- (j) View by jury. When in the opinion of the court it is proper for the jury to have a view of the property which is the subject of litigation, or of the place in which any material fact occurred, it may order them to be conducted in a body under the charge of an officer to the place, which

shall be shown to them by some person appointed by the court for that purpose. While the jury are thus absent no person other than the person so appointed shall speak to them on any subject connected with the trial.

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- (k) Separation of jury. If the jurors are permitted to separate, either during the trial or after the case is submitted to them, they shall be admonished by the court that it is their duty not to converse with, or suffer themselves to be addressed by, any other person on any subject of the trial, and that it is their duty not to form or express an opinion thereon until the case is finally submitted to them.
- (l) Deliberation of jury. When the case is finally submitted to the jury they may decide in court or retire for deliberation. If they retire they must be kept together in some convenient place under charge of an officer until they agree upon a verdict or are discharged, unless otherwise ordered by the court. Unless by order of the court, the officer having them under his charge must not suffer charge of them must not make or allow to be made any communication to be made to them, or make any himself, them with respect to the action, except to ask them if they have agreed upon their verdict, and he the officer must not, before the verdict is rendered, communicate to any person the state of their deliberations or the verdict agreed upon.
- (m) Papers taken by jury. Exhibits taken by jury; notes. Upon retiring for deliberation the jury may take with them the instructions of the court and all exhibits and all papers which have been received as evidence in the cause, except depositions or copies of such papers exhibits as ought that should not, in the opinion of the court, to be taken from the person having them in possession; and they may also take with them notes of the testimony or other proceedings on the trial taken by themselves or any of them, but none taken by any other person in the possession of the jury, such as exhibits of unusual size, weapons or contraband. The court shall permit the jury to view exhibits upon request. Jurors are entitled to take notes during the trial and to have those notes with them during deliberations. As necessary, the court shall provide jurors with writing materials and instruct the jury on taking and using notes.
- (n) Additional instructions of jury. After the jury have retired for deliberation, if there is a disagreement among them as to any part of the testimony, or if they desire to be informed on any point of law arising in the cause, they may require the officer to conduct them into court. Upon their being brought into court the information required must be given in the presence of, or after notice to, the parties or counsel. Such information must be given in writing or stated on the record.
- (o) New trial when no verdict given. If a jury is discharged or prevented from giving a verdict for any reason, the action shall be tried anew.
- (p) Court deemed in session pending verdict; verdict may be sealed. While the jury is absent the court may be adjourned from time to time in respect to other business, but it shall be open for every purpose connected with the cause submitted to the jury, until a verdict is rendered or the jury discharged. The court may direct the jury to bring in a sealed verdict at the opening of the court, in case of an agreement during a recess or adjournment for the day.
- (q) Declaration of verdict. When the jury or three-fourths of them, or such other number as may have been agreed upon by the parties pursuant to Rule 48, have agreed upon a verdict they must be conducted into court, their names called by the clerk, and the verdict rendered by their foreman; foreperson; the verdict must be in writing, signed by the foreman, foreperson, and must be read by the clerk to the jury, and the inquiry made whether it is their verdict. Either party may require the jury to be polled, which shall be done by the court or clerk asking each juror if it is

his the juror's verdict. If, upon such inquiry or polling there is an insufficient number of jurors agreeing therewith, the jury must be sent out again; otherwise the verdict is complete and the jury shall be discharged from the cause.

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(r) Correction of verdict. If the verdict rendered is informal or insufficient, it may be corrected by the jury under the advice of the court, or the jury may be sent out again.

Advisory Committee Note: Paragraph (a) The preliminary statement of the case does not serve the same purpose as the opening statement presented after the jury is selected. The preliminary statement of the case serves only to provide a brief context in which the jurors might more knowledgeably answer questions during voir dire. A preliminary opening statement is not required and may serve no useful purpose in short trials or trials with relatively simple issues. The judge should be particularly attuned to prevent argument or posturing at this early stage of the trial.

Paragraph (f)(6). The Utah Supreme Court has noted a tendency of trial court judges to rule against a challenge for cause in the face of legitimate questions about a juror's biases. The Supreme Court limited the following admonition to capital cases, but it is a sound philosophy even in trials of lesser consequence.

[W]e take this opportunity to address an issue of growing concern to this court. We are perplexed by the trial courts' frequent insistence on passing jurors for cause in death penalty cases when legitimate concerns about their suitability have been raised during voir dire. While the abuse-of-discretion standard of review affords trial courts wide latitude in making their for-cause determinations, we are troubled by their tendency to 'push the edge of the envelope,' especially when capital voir dire panels are so large and the death penalty is at issue. Moreover, capital cases are extremely costly, in terms of both time and money. Passing questionable jurors increases the drain on the state's resources and jeopardizes an otherwise valid conviction and/or sentence. ... If a party raises legitimate questions as to a potential juror's beliefs, biases, or physical ability to serve, the potential juror should be struck for cause, even where it would not be legally erroneous to refuse. State v. Carter, 888 P.2d 629 (Utah 1995).

In determining challenges for cause, the task of the judge is to find the proper balance. It is not the judge's duty to seat a jury from a too-small venire panel or to seat a jury as quickly as possible. Although thorough questioning of a juror to determine the existence, nature and extent of a bias is appropriate, it is not the judge's duty to extract the "right" answer from or to "rehabilitate" a juror. The judge should accept honest answers to understood questions and, based on that evidence, make the sometimes difficult decision to seat only those jurors the judge is convinced will act fairly and impartially. This higher duty demands a sufficient venire panel and sufficient voir dire. The trial court judge enjoys considerable discretion in limiting voir dire when there is no apparent link between a question and potential bias, but "when proposed voir dire questions go directly to the existence of an actual bias, that discretion disappears. The trial court must allow such inquiries." The court should ensure the parties have a meaningful opportunity to explore grounds for challenges for cause and to ask follow-up questions, either through direct questioning or questioning by the court.

The objective of a challenge for cause is to remove from the venire panel persons who cannot act impartially in deliberating upon a verdict. The lack of impartiality may be due to some bias for or against one of the parties; it may be due to an opinion about the subject matter of the action or about the action itself. The civil rules of procedure have a few - and the criminal rules

many more - specific circumstances, usually a relationship with a party or a circumstance of the juror, from which the bias of the juror is inferred. In addition to these enumerated grounds for a challenge for cause, both the civil rules and the criminal rules close with the following grounds: formulation by the juror of a state of mind that will prevent the juror from acting impartially. However, the rules go on to provide that no person shall be disqualified as a juror by reason of having formed an opinion upon the matter if it satisfactorily appears to the court that the person will, notwithstanding that opinion, act impartially.

The amendments focus on the "state of mind" clause. In determining whether a person can act impartially, the court should focus not only on that person's state of mind but should consider the totality of the circumstances. These circumstances might include the experiences, conduct, statements, opinions, or associations of the juror. Rather than determining that the juror is "prevented" from acting impartially, the court should determine whether the juror "is not likely to act impartially." These amendments conform to the directive of the Supreme Court: If there is a legitimate question about the ability of a person to act impartially, the court should remove that person from the panel.

There is no need to modify this determination with the statement that a juror who can set aside an opinion based on public journals, rumors or common notoriety and act impartially should not be struck. Having read or heard of the matter and even having an opinion about the matter do not meet the standard of the rule. Well-informed and involved citizens are not automatically to be disqualified from jury service. Sound public policy supports knowledgeable, involved citizens as jurors. The challenge for the court is to evaluate the impact of this extrajudicial information on the ability of the person to act impartially. Information and opinions about the case remain relevant to but not determinative of the question: "Will the person be a fair and impartial juror?"

In stating that no person may serve as a juror unless the judge is "convinced" the juror will act impartially, the Committee uses the term "convinced" advisedly. The term is not intended to suggest the application of a clear and convincing standard of proof in determining juror impartiality, such a high standard being contrary to the Committee's objectives. Nor is the term intended to undermine the long-held presumption that potential jurors who satisfy the basic requirements imposed by statutes and rules are qualified to serve. Rather, the term is intended to encourage the trial judge to be thorough and deliberative in evaluating challenges for cause. Although not an evidentiary standard at all, the term "convinced" implies a high standard for judicial decision-making. Review of the decision should remain limited to an abuse of discretion.

This new standard for challenges for cause represents a balance more easily stated than achieved. These amendments encourage judges to exercise greater care in evaluating challenges for cause and to resolve legitimate doubts in favor of removal. This may mean some jurors now removed by peremptory challenge will be removed instead for cause. It may also mean the court will have to summon more prospective jurors for voir dire. Whether lawyers will use fewer peremptory challenges will have to await the judgment of experience.

Paragraph (m). The committee recommends amending paragraph (m) to establish the right of jurors to take notes and to have those notes with them during deliberations. The committee recommends removing depositions from the paragraph not in order to permit the jurors to have depositions but to recognize that depositions are not evidence. Depositions read into evidence will be treated as any other oral testimony. These amendments and similar amendments to the Rules of Criminal Procedure will make the two provisions identical.

Rule 51. Instructions to jury; objections.

- (a) Preliminary instructions. After the jury is sworn and before opening statements, the court may instruct the jury concerning the jurors' duties and conduct, the order of proceedings, the elements and burden of proof for the cause of action, and the definition of terms. The court may instruct the jury concerning any matter stipulated to by the parties and agreed to by the court and any matter the court in its discretion believes will assist the jurors in comprehending the case. Preliminary instructions shall be in writing and a copy provided to each juror. At the final pretrial conference or at such other time as the court directs, a party may file a written request that the court instruct the jury on the law as set forth in the request. The court shall inform the parties of its action upon a requested instruction prior to instructing the jury, and it shall furnish the parties with a copy of its proposed instructions, unless the parties waive this requirement.
- (b) Interim written instructions. During the course of the trial, the court may instruct the jury on the law if the instruction will assist the jurors in comprehending the case. Prior to giving the written instruction, the court shall advise the parties of its intent to do so and of the content of the instruction. A party may request an interim written instruction.
- (c) Final instructions. At the close of the evidence or at such earlier time as the court reasonably directs, any party may file written requests that the court instruct the jury on the law as set forth in said requests. The court shall inform counsel of its proposed action upon the requests prior to instructing the jury; and it shall furnish counsel with a copy of its proposed instructions, unless the parties stipulate that such instructions may be given orally or otherwise waive this requirement. Final instructions shall be in writing and at least one copy provided to the jury. The court shall provide a copy to any juror who requests one and may, in its discretion, provide a copy to all jurors.
- (d) Objections to instructions. If the instructions are to be given in writing, all objections thereto must—Objections to written instructions shall be made before the instructions are given to the jury; otherwise, objections. Objections to oral instructions may be made to the instructions after they are given to the jury, but before the jury retires to consider its verdict. The court shall provide an opportunity to make objections outside the hearing of the jury. No party may assign as error the giving or the failure to give an instruction unless he objects thereto. Unless a party objects to an instruction or the failure to give an instruction, the instruction may not be assigned as error except to avoid a manifest injustice. In objecting to the giving of an instruction, a party must state distinctly shall identify the matter to which he objects the objection is made and the grounds for his—the objection. Notwithstanding the foregoing requirement, the appellate court, in its discretion and in the interests of justice, may review the giving of or failure to give an instruction. Opportunity shall be given to make objections, and they shall be made out of the hearing of the jury.
- (e) Arguments. Arguments for the respective parties shall be made after the court has instructed given the jury its final instructions. The court shall not comment on the evidence in the case, and if the court states any of the evidence, it must instruct the jurors that they are the exclusive judges of all questions of fact.

#### Rule 64D. Garnishment.

(a) Availability of writ of garnishment (pre-judgment and after judgment). Except as provided in Rule 64A and as authorized and permitted therein a writ of garnishment is available as provided for herein.

(i) Before judgment. A writ of garnishment is available as a means of attachment before judgment, other than for defendant's earnings from personal services as hereinafter defined in Subdivision (d)(vii), at any time after the filing of a complaint in cases in which a writ of attachment is available under Rule 64C.

- (ii) After judgment or order. A writ of garnishment is available in aid of execution to satisfy a money judgment or other order requiring the payment of money. Such judgments and orders are hereinafter sometimes referred to collectively as "judgment".
- (iii) Property subject to garnishment. The property subject to garnishment that a writ may be used to levy upon or affect is all the accrued credits, chattels, goods, effects, debts, choses in action, money and other personal property and rights to property of the defendant in the possession of a third person, or under the control or constituting a performance obligation to the defendant of any third person, whether due or yet to become due at the time of service of the writ of garnishment, which are not exempt from garnishment or exempt under any applicable provisions of state or federal law (hereinafter sometimes referred to as "Property Subject to Garnishment").
- (iv) As used in this Rule 64D, the term "plaintiff" means the person or entity seeking by garnishment to attach or execute upon the property of another subject to garnishment and the term "defendant" means the person or entity whose property subject to garnishment is sought to be attached or executed upon by the plaintiff.
- (b) Requirements for issuance of a prejudgment writ of garnishment. The clerk shall issue a prejudgment writ or writs of garnishment, with or without notice to the defendant, directed to the person(s) sought to be charged as garnishee(s) and so identified in the affidavit required by Subdivision (b)(i) herein only upon the order of the court in which the action is filed. Several writs may be issued at the same time so long as there is only one named garnishee in a single writ. No writ shall issue unless there is attached thereto the fee required by Subdivision (d)(ii). Subject to Rule 64A, the court shall issue its order for the issuance of a prejudgment writ of garnishment only upon the occurrence of the following:
- (i) A finding that the plaintiff has filed with the clerk an affidavit briefly setting forth: admissible evidence of facts showing that plaintiff's claim is one for which attachment is authorized by Rule 64C; the amount due the plaintiff for which the complaint seeks judgment; that plaintiff has good reason to believe and does believe that defendant has Property Subject to Garnishment in the possession or in the control of or otherwise owing from one or more specified third persons who plaintiff seeks to charge as garnishees or that such third persons plaintiff seeks to charge as garnishees are otherwise indebted to the defendant; and that such Property Subject to Garnishment is not earnings for the personal services of the defendant, or otherwise exempt from garnishment.
- (ii) A finding that plaintiff has filed with the clerk a bond or undertaking in the form and amount required for the issuance of a writ of attachment.
- (iii) Exceptions to the sufficiency of the sureties on plaintiff's prejudgment garnishment bond or undertaking and the justification of such sureties shall be made within the times and in the manner and with the effect provided in Rule 64C(c).
- (c) Requirements for issuance of writ of garnishment after judgment or other order. After the entry of a judgment or other order requiring the payment of money, the clerk of any court from which execution thereon may be issued shall issue a writ or writs of garnishment, without the necessity for an undertaking, upon the filing of an application by the plaintiff: (i) identifying

the person sought to be charged as a garnishee; (ii) stating whether such property consists in whole or in part of earnings from personal services as hereinafter defined in Subdivision (d)(vii) of this rule and (iii) stating the remaining amount due on the judgment. Several writs may be issued at the same time so long as there is only one named garnishee in a single writ. No writ shall issue unless there is attached thereto the fee required by Subdivision (d)(ii).

(d) Content and effect of writ; to whom directed (pre-judgment or after judgment).

- (i) The writ of garnishment shall be issued in the name of the State of Utah and shall be directed to the person or persons designated in the plaintiff's affidavit or application as garnishee or garnishees, advising each such person that each is attached as garnishee in the action, and commanding each of them not to pay or deliver any non-exempt Property Subject to Garnishment as defined in Subdivision (a)(iii) herein in their possession, custody or control, or part thereof, due or to become due to the defendant up to the amount remaining due on the judgment (Subdivision (c)(iii)) if the writ is issued after judgment or the amount claimed to be due the plaintiff (Subdivision (b)(i)) if a prejudgment writ is issued, whichever is applicable, and to retain possession and control of all such property until further order of the court or as otherwise discharged or released as provided for herein. In the case of a prejudgment writ, the writ shall contain a designation that it is a prejudgment writ and further note the date and time of expiration of the writ. At the time the writ of garnishment is issued, the clerk shall attach to the writ a notice of garnishment and exemptions, interrogatories to the garnishee and two copies of an application by which the defendant may request a hearing.
- (ii) The writ shall require the garnishee to give answers to interrogatories within five (5) business days from the date of service of the writ. Service of a copy of the answers to interrogatories shall be made upon the plaintiff and the original filed with the clerk. The plaintiff shall provide a fee to the garnishee in an amount set by the Legislature. The interrogatories may in substance inquire: (1) whether the garnishee is indebted to the defendant, either in property or in money, whether the same is now due and, if not, when it is to become due; (2) whether there is any Property Subject to Garnishment in the possession, custody or control of the garnishee and, if so, the value of the same; (3) whether the garnishee knows of any debts owing to the defendant, whether due or not, or of any Property Subject to Garnishment belonging to the defendant or in which defendant has an interest, whether in the possession or under the control of the garnishee or another, and, if so, the particulars thereof; (4) whether the garnishee is retaining or deducting any amount in satisfaction of a claim the garnishee has against the plaintiff or the defendant, a designation as to whom such claim relates, and the amount retained or deducted; and (5) as to any other relevant information plaintiff may desire, including defendant's job, position or occupation, defendant's rate and method of compensation, defendant's pay period and the computation of the amount of defendant's accrued disposable earnings attached by the writ.
- (iii) If the garnishee has possession, custody or control of Property Subject to Garnishment, the garnishee shall serve within five (5) business days of service of the writ of garnishment upon the garnishee a copy of the writ of garnishment, answers to interrogatories, notice of garnishment and exemptions, and two copies of an application by which a hearing may be requested, upon: (1) the defendant at the last known address of the defendant shown on the records of the garnishee at the time the writ of garnishment was served on the garnishee; and (2) upon any other person shown upon the records of the garnishee to be a co-owner or having an interest in the property or money garnisheed at the last known address of the co-owner or other interested person as shown on the records of the garnishee at the time the writ of garnishment was served

on the garnishee. If that which is garnisheed is an account, such as a bank account or the like, the copies of the writ of garnishment, answers to interrogatories, notice of garnishment and exemptions, and applications for hearing shall be served at the addresses maintained in the records of the garnishee for that account. Service shall be by first class mail or by hand delivery to the defendant and all others. In the answer to interrogatories, the garnishee shall state that the garnishee has mailed or hand delivered a copy of the writ of garnishment, answers to interrogatories, notice of garnishment and exemptions, and two copies of an application by which a hearing may be requested to the defendant and all other persons entitled thereto and state the manner and date of compliance therewith.

- (iv) The notice of garnishment and exemptions that is to be served upon the defendant and others entitled to its receipt shall indicate in substance that certain money is exempt from garnishment including but not limited to, Social Security benefits, Supplemental Security Income benefits, Veterans' benefits, unemployment benefits, Workers' Compensation benefits, public assistance (welfare), alimony, child support, certain pensions, and part or all of wages or other earnings from personal services. The notice shall also indicate that the defendant or other person notified must request a hearing within ten days from the date of service of the notice upon the defendant or other person, but in no case later than the time at which the court orders the disposition of the Property Subject to Garnishment provided for herein, which shall not be sooner than ten (10) days from the service of the notice, if such defendant or other person desires to claim any exemption that has not already been reflected in the answers to interrogatories, believes that the writ of garnishment was issued improperly, or that the answers to interrogatories are inaccurate. For purposes of this provision, the date of service shall be the date of mailing, if mailed, or date of delivery, if hand-delivered, and no period for mailing (Rule 6(e)) shall be used in computing the time period.
- (v) Priority among writs of garnishment served upon a garnishee shall be in order of their service.
- (vi) A writ of garnishment attaching earnings for personal services shall attach only that portion of the defendant's accrued and unpaid disposable earnings hereinafter specified. The writ shall so advise the garnishee and shall direct the garnishee to withhold from the defendant's accrued disposable earnings only the amount attached pursuant to the writ. Earnings for personal services shall be deemed to accrue on the last day of the period in which they were earned or to which they relate. If the writ is served before or on the date the defendant's earnings accrue and before the same have been paid to the defendant, the writ shall be deemed to have been served at the time the periodic earnings accrued;
- (vii) "Earnings" or "earnings from personal services" means compensation paid or payable for personal services, whether denominated as wages, salary, commission, bonus, or otherwise, and includes periodic payments pursuant to a pension or retirement program. "Disposable earnings" means that part of a defendant's earnings remaining after the deduction of all amounts required by law to be withheld. For purposes of a garnishment to enforce payment of a judgment arising out of a failure to support dependent children, earnings also include, in addition to those items listed above, periodic payments pursuant to insurance policies of any type, including unemployment compensation, insurance benefit payments, and all gain derived from capital, from labor, or from both combined, including profit gained through sale or conversion of capital assets or as otherwise modified or adopted by law for the support of dependent children.

(viii) The maximum portion of the aggregate disposable earnings of defendant (if an individual) becoming due the defendant which is subject to garnishment is the lesser of:

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- (A) Twenty-five per centum of defendant's disposable earnings (fifty per centum for a garnishment to enforce payment of a judgment arising out of failure to support dependent children) computed for the pay period for which the earnings accrued; or
- (B) The amount by which the defendant's aggregate disposable earnings computed for the pay period for which the earnings accrued exceeds the number of weeks in the period multiplied by thirty times the federal minimum hourly wage prescribed by the Fair Labor Standards Act in effect at the time the earnings are payable.
- (ix) Unless otherwise ordered by the Court, the garnishee shall treat the defendant's earnings becoming due from the garnishee as the defendant's entire aggregate earnings for the purpose of computing the sum attached by the garnishment.
- (e) Service of writ; return; general service (pre-judgment or after judgment). The writ, any order pursuant to subdivision(s) of this rule, and any order pursuant to Rule 64A(3), shall be served upon the garnishee by a sheriff, constable, deputy, or such other person designated by court order and return thereof made in the same manner as a return of service upon a summons. All other service may be by first class mail or hand delivery.
- (f) Release or discharge of garnishment (pre-judgment or after judgment). At any time either before or after the service of any writ of garnishment, the defendant may obtain a release or discharge thereof in the same manner and under the same conditions as a release or discharge of a writ of attachment may be obtained under the provisions of Subdivision (f) of Rule 64C. The plaintiff may release a writ of garnishment by filing with the clerk a release of garnishment and serving a copy thereof upon the garnishee.
- (g) Answer of garnishee; delivery of property (pre-judgment or after judgment). The garnishee shall, within the time required by Subdivision (d)(ii) hereof, serve upon the court and the plaintiff verified answers to the interrogatories and provide proof(s) of service upon defendant of the copy of the writ of garnishment, answers to interrogatories, the notice of garnishment and exemptions, and the applications by which a hearing may be requested, stating the manner and date of service. The garnishee may also deliver to the officer serving the writ the Property Subject to Garnishment as shown by the answer of the garnishee, and the officer shall make return of such property and money with the writ to the court, to be dealt with as thereafter ordered by the court. Thereupon, the garnishee shall be relieved from further liability in the proceedings, unless the answer shall be successfully controverted as hereinafter provided or the garnishee has willfully failed to serve copies of the writ of garnishment, answers to interrogatories, notice of garnishment and exemptions, and the applications by which a request for a hearing may be made on the defendant and other persons entitled thereto.
- (h) Procedure (pre-judgment or after judgment). The defendant or any other person who owns or claims an interest in the property subject to garnishment that is garnisheed may request a hearing to claim any exemption to the garnishment, or to challenge the issuance of the writ or the accuracy of the answers to interrogatories. Such request must be filed within ten days of the service (for purposes of this provision the date of service shall be the date of mailing if mailed or date of delivery if hand-delivered and no period for mailing pursuant to Rule 6(e) shall be used in computing the time period) of the copy of the materials required to be served by Subdivision (d)(iii) upon the defendant and all others entitled to receive the same. A request for hearing filed prior to any request for the issuance of an Order to the garnishee to pay Property Subject to

Garnishment shall be deemed as timely filed. Any person filing a request for hearing shall serve a copy of the request for hearing on the plaintiff, the garnishee, and other persons claiming an interest in the property. The request for a hearing, which shall be provided by the garnishee to the defendant and other persons shall be in a form to enable the defendant or other person to specify the grounds upon which the defendant or other person challenges the issuance of the writ or the accuracy of the answers to interrogatories, or claims the amount garnisheed to be exempt, in whole or in part, including, but not limited to exemptions claimed for Social Security benefits, Supplemental Security Income benefits, Veterans' benefits, unemployment benefits, Workers' Compensation benefits, public assistance (welfare) benefits, alimony and child support, pensions, wage or other earnings for personal service, and non-ownership of the garnisheed property. Where personal services are compensated, but no amounts are required by law to be withheld, the amounts that would have been required to be withheld by law had the defendant been an employee of the garnishee are exempt.

- (i) If no request for hearing is filed. If a request for hearing is not filed as provided for in this Rule and the time for doing so has expired and the writ of garnishment was issued in aid of execution of a judgment or order for the payment of money, then the plaintiff shall be entitled to the Property Subject to Garnishment, or the court shall issue an order to the garnishee to pay the Property Subject to Garnishment that was withheld by the garnishee directly to plaintiff or plaintiff's attorney or as otherwise ordered by the court. If the garnishee does not receive a copy of a request for hearing within 20 days after service of copies of materials required to be served by Subdivision (d)(iii), the garnishee shall pay Property Subject to Garnishment to plaintiff or plaintiff's attorney. If a request for hearing is not filed as provided for in this Rule and the time for doing so has expired and the writ issued was a prejudgment writ of garnishment, then the court or the clerk, upon plaintiff's request, shall issue an order to the garnishee to pay the Property Subject to Garnishment into court by delivery of such property to the sheriff or constable for that purpose. Property Subject to Garnishment that is paid into court pursuant to a prejudgment writ of garnishment or at any time when a request for hearing has been filed shall be held by the clerk pending order of the court.
- (ii) Effect of failure to request hearing. If the defendant or any other person to whom the materials required to be served by Subdivision (d)(iii) fails to request a hearing as provided for herein, then defendant and such other persons shall be deemed to have accepted as correct the garnishee's answers to interrogatories and the amounts stated therein to be not exempt from garnishment except as reflected in the answers to interrogatories.
- (iii) If a request for hearing is filed. If a request for hearing is filed by or on behalf of the defendant or by any other person, the court shall set the matter for hearing within ten (10) days from the filing of the request and serve notice of that hearing upon all parties and claimants by first class mail. If the court determines at the hearing that the writ was issued improperly, that the answers to interrogatories are inaccurate, or that any assets garnisheed are exempt from or are not subject to garnishment, the court shall immediately issue an order to the garnishee releasing such assets or portion thereof from the writ of garnishment. If the court finds that the assets or a portion thereof are subject to garnishment and not exempt, it shall issue an order to pay the Property Subject to Garnishment directly to plaintiff or plaintiff's attorney or as otherwise ordered by the court, except in the case of a prejudgment writ of garnishment where the order shall require that such property be paid into court by delivery of such property to the sheriff or

constable for that purpose. Property Subject to Garnishment that is paid into court shall be held by the clerk pending order of the court.

- (iv) If the property is other than money or its equivalent. Where the property is other than money or its equivalent, the court shall order that the garnishee deliver such property to the sheriff, constable, deputy, or such other person designated by court order. In the case of a writ issued after judgment, the person to whom the property was delivered shall sell as much of such property as may be necessary to satisfy the judgment together with costs of the garnishment proceedings and deposit the proceeds into court to be distributed by order of the court. Any surplus of such personal property or the proceeds thereof necessary to satisfy the writ of garnishment shall be returned to the defendant unless otherwise ordered by a court of competent jurisdiction. In the case of a prejudgment writ, the person to whom the property is delivered shall maintain possession of the property until further order of the court.
- (i) Reply to answer of garnishee; trial of issues; judgment (pre-judgment or after judgment). The plaintiff or defendant may, within 10 days after the service of any answers to interrogatories, file and serve upon the garnishee and the other party to the principal action a reply to the whole or any part thereof and may also allege any matters which would charge the garnishee with liability except that all claims for exemptions to garnishment or non-ownership of property garnisheed shall be resolved under the procedures as otherwise provided for in Subdivision (h) herein. Such new matter in reply shall be taken as denied and the matter thus at issue shall be tried in the same manner as other issues of like nature. Judgment shall be entered upon the verdict or finding the same as if the garnishee had answered according to such verdict or finding. Costs shall be awarded in accordance with the provisions of Rule 54(d).
- (j) Proceedings on failure of garnishee to comply with rule (pre-judgment or after judgment). If a garnishee fails to answer interrogatories after payment of the required fee, or if any garnishee shall fail to send to the defendant the copy of the writ, answers to interrogatories, notice and applications required by Sections (d)(iii) of this Rule, the court may order the garnishee to appear before the court and show cause why the garnishee should not be held in contempt therefor and why the court should not order the garnishee to pay expenses and costs incurred by other parties to the proceeding as a result of garnishee's failure. After the garnishee has been personally served with an order to appear before the court and show cause, the court may make such orders as are just. Unless the court finds there was substantial justification for the garnishee's failure or that other circumstances make an award of expenses or costs unjust, the court shall order the garnishee to pay reasonable expenses, including attorney's fees, incurred as a result of garnishee's failure.

If a garnishee fails to serve upon the court answers to interrogatories or an Affidavit of Garnishee as to Continuing Garnishment but delivers to the court Property Subject to Garnishment, the plaintiff may obtain a release of such property by filing with the court 60 days after the writ of garnishment was issued, or, in the case of a continuing garnishment, 60 days after the Property Subject to Garnishment was delivered to the court, an Ex Parte Motion to Release Garnishment Funds and by mailing a copy of the motion to the defendant. The motion shall state the amount of the property delivered to the court by the garnishee, that the garnishee failed to answer the interrogatories or file an Affidavit of Garnishee as to Continuing Garnishment, that 60 days have elapsed since the issuance of the writ (or, in the case of a continuing garnishment, 60 days have elapsed since the Property Subject to Garnishment was delivered to the court), and that the defendant has made no objection to the garnishment. No

earlier than 10 days after a copy of the motion is mailed to the defendant, the court may enter an order that the Property Subject to Garnishment shall be released to the plaintiff to be applied to the judgment against the defendant. If the defendant objects to such release of property, the defendant shall file an objection to the motion with the court prior to the order being entered and shall mail a copy of the objection to the plaintiff. The plaintiff shall mail a copy of the executed order to the defendant.

- (k) Release of garnishee for amount paid (pre-judgment or after judgment). Except as provided for herein, a garnishee who acts in accordance with this Rule shall be released from all demands by the defendant for all Property Subject to Garnishment that is paid, delivered or accounted for by the garnishee pursuant to this Rule.
- (l) Interpleader of third persons (pre-judgment or after judgment). When any person other than the defendant claims or may claim that the property held in the possession, custody, or control of the garnishee pursuant to a Writ is not subject to garnishment, the court may on motion order that such claimant be interpleaded as a defendant to the garnishment action, and if not already subject to the jurisdiction of the court, provide for notice thereof, in such form as the court shall direct, together with service of a copy of the order upon such third-party claimant in the manner required for the service of a summons. Thereupon the garnishee may pay or deliver to the court such property held pursuant to the Writ, which shall be a complete discharge from all liability to any party for the amount so paid or property so delivered. The third-party claimant shall thereupon be deemed a defendant to the garnishment action and shall answer within 10 days, setting forth any claim or defense. In case of default, judgment may be rendered as in any other cases of default which shall extinguish any claim of such third-party claimant.
- Claims of garnishee against plaintiff or defendant (pre-judgment or after judgment). Every garnishee shall be allowed to retain or deduct out of the Property Subject to Garnishment all demands against the plaintiff and against the defendant of which the garnishee could have availed itself if the garnishee had not been served as garnishee, whether the same are at the time due or not so long as the claims are liquidated, but only to the extent that the amounts retained and deducted are applied to reduce a debt or other obligation of the plaintiff or defendant, except that should such property, otherwise subject to garnishment, be held as security for the payment of a debt or other obligation of the defendant to the garnishee, then such property need not be applied at that time but must remain subject to being applied at any time pending the payment in full of the debt or other obligation. In answering the interrogatories propounded to the garnishee, the garnishee shall specify the amount retained or deducted and the person against whom the claim is made. Amounts retained and deducted for amounts owed by the plaintiff to the garnishee shall also be applied in reduction of any judgment amount rendered in favor of plaintiff and against defendant. All amounts properly garnisheed in excess of those amounts retained or deducted pursuant to this subdivision are subject to payment and distribution in accordance with this Rule.
- (n) Liability of garnishee on negotiable instruments (pre-judgment or after judgment). No person shall be liable as garnishee by reason of having drawn, accepted, made or endorsed any negotiable instrument which is not in the possession, custody, or control of the garnishee at the time of service of the writ of garnishment.
- (o) When garnishee is mortgagee or pledgee (pre-judgment or after judgment). When any Property Subject to Garnishment is mortgaged or pledged, or in any way held for the payment of a debt to the garnishee, the plaintiff may obtain an order from the court authorizing the plaintiff

to pay the total amount of the obligation to the garnishee in accordance with the terms of the mortgage, pledge or obligation, and requiring the garnishee to deliver such Property Subject to Garnishment according to the order of the court upon payment to such garnishee of the total obligation.

- (p) Where property is held to secure performance of other obligation (pre-judgment or after judgment). If the Property Subject to Garnishment secures any obligation other than the payment of money and if the obligation secured does not require the personal performance of the defendant and can be performed by the plaintiff or its designee, the court may, upon plaintiff's motion, authorize the plaintiff or its designee to perform the obligation or tender performance and that upon such performance, or any tender thereof which is refused, the garnishee shall deliver the Property Subject to Garnishment in accordance with the order of the Court.
- (q) Disposition of property (pre-judgment or after judgment). The Property Subject to Garnishment under either Subdivision (o) or (p) of this Rule or the proceeds from the sale thereof shall be applied to the extent available, first to satisfy any costs of sale, then to repay any amount paid by the plaintiff to the garnishee to satisfy the obligation of the defendant to the garnishee, then to pay the costs to perform the obligation of the defendant to the garnishee for an obligation other than the payment of money, and then to satisfy the writ of garnishment.
- (r) Order against garnishee for debt not due (pre-judgment or after judgment). When an order is made requiring a garnishee to pay an amount to the plaintiff or plaintiff's attorney or into court or otherwise provide property for disposition by the court and the same is not yet due to the defendant, payment or providing of property shall not be required until such payment or property is otherwise due the defendant from the garnishee.
- Failure to proceed against garnisheed property (pre-judgment or after judgment). Notwithstanding any other provision of this Rule, if a plaintiff fails, within sixty days from the filing of the garnishee's answers to interrogatories, to secure and personally serve on the garnishee an order requiring the garnishee to pay the property garnisheed into court or as otherwise provided herein, then the writ, which commanded the garnishee to hold the amount or property, shall be released and the garnishee discharged without further order of the court. If the Property Subject to Garnishment or any part thereof has been deposited with the court and the writ of garnishment was issued in aid of the execution of a judgment or order for the payment of money, and the plaintiff fails, within sixty days from the filing of the garnishee's answers to interrogatories, to request a release of the property garnisheed from the court in accordance with Subdivision (h)(i), then the writ shall be released; the garnisheed property shall be returned to the garnishee; and the garnishee discharged without further order of the court. Property Subject to Garnishment deposited with the court pursuant to a prejudgment writ of garnishment shall be released only upon order of the court. A release under this subdivision may be stayed upon order of the court for good cause shown. Such order shall not be binding upon the garnishee until served upon it.
  - (t) Costs (pre-judgment or after judgment).

(i) Costs shall be allowed as a matter of course to the plaintiff and against the defendant in the pursuit of any garnishee action instituted after judgment unless the court otherwise directs; provided, however, where an appeal or other proceeding for review is taken, costs of the garnishee action shall abide the final determination of the cause. Costs against the State of Utah, its officers and agencies shall be imposed only to the extent permitted by law.

- (ii) The plaintiff must serve upon the defendant a copy of a memorandum of the items of necessary costs and disbursements in the garnishee action or actions, and file with the court a like memorandum duly verified stating that the items are correct, the disbursements have been necessarily incurred in the garnishee action, and the items of costs have not been claimed in any previous memorandum. The memorandum or memoranda may be filed at any time after judgment is rendered but in no event later than five days after the receipt of funds that would pay the judgment in full but for the payment of any costs associated with a garnishee action for which a memorandum or memoranda have not been filed with the court. A party dissatisfied with the costs claimed, may, within seven days after service of the memorandum of costs of the garnishee action, file a motion to have the costs taxed by the court.
- (iii) All costs incurred in garnishee actions prior to the rendering of a judgment shall be taxed according to Rule 54(d) of these rules.
- (u) (i) A garnishment issued to enforce a judgment obtained by the Office of Recovery Services, within the Department of Social Services, for repayment of overpayments, as defined in Section 62A-11-202, shall continue to operate and require the garnishee to withhold the nonexempt portion of disposable earnings, as defined in Subsection 62A-11-103(2), at each succeeding earnings disbursement interval until the garnishment is released in writing by the court or the Office of Recovery Services.
- (ii) The garnishment described in Subdivision (u)(i) may not exceed 25% of earnings, as defined in Subsection 62A-11-103(3), or the amount permitted under Section 303(a) of the Consumer Credit Protection Act, 15 U.S.C. Section 1673(a), whichever is less.
  - (v) Writ of continuing garnishment on earnings.

- (i) "Continuing garnishment" means any procedure for withholding the earnings of a defendant for successive pay periods for payment of a judgment debt, other than a judgment for support. "Earnings" and "Disposable Earnings" shall have the meaning set forth in Subdivision (d) of this rule. In addition to garnishment proceedings otherwise available under this rule, in any case in which a money judgment is obtained in a court of competent jurisdiction, the plaintiff or plaintiff's assignee shall be entitled, in accordance with this subdivision, to have the clerk of the court issue a writ of continuing garnishment against any garnishment, together with the notices required by this rule, on the garnishee shall note the date and time of such service on the copy served. A writ of continuing garnishment shall be subject to the same exemptions from garnishment and portion of aggregate disposable earnings of defendant subject to garnishment as are described in Subdivision (d) of this rule.
- (ii) To the extent that the earnings are not exempt from garnishment, the writ of continuing garnishment shall be a continuing lien on all disposable earnings due or to become due to the defendant from the date of service of the writ and continuing until the earlier of the following events:
- (A) 120 days has expired from the date of service of the writ or, in the case of multiple garnishments, 120 days from the date a garnishment becomes effective as described hereafter in Subdivision (v)(iii);
  - (B) the end of the last pay period after the defendant's employment relationship is terminated;
  - (C) the underlying judgment is stayed, vacated or satisfied in full;
  - (D) the plaintiff releases the garnishment; or

(E) the writ of continuing garnishment is dismissed, vacated, or stayed by a court of competent jurisdiction.

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The plaintiff shall notify the garnishee in writing by first class mail within 5 days after a judgment is stayed, vacated, or satisfied or a writ of continuing garnishment is dismissed, vacated, or stayed by the court.

- (iii) Only one writ of garnishment (continuing or otherwise) shall be in effect and satisfied at one time. When more than one writ of garnishment has been issued against earnings due the same defendant and served on the same garnishee, the writs shall be satisfied in the order of service on the garnishee. Upon expiration of a writ of continuing garnishment, as provided in Subdivision (v)(ii) above, any other writ of continuing garnishment that has been issued and served upon a garnishee against earnings due the defendant shall then become effective and shall continue for the period described in Subdivision (v)(ii) above. No plaintiff may have issued more than one writ of continuing garnishment against the same earnings of any individual defendant during the term of the lien created by any writ of continuing garnishment previously issued and served in favor of that plaintiff. Any writ of continuing garnishment served upon a garnishee while any previous writ is still in effect shall be answered by the garnishee with a statement that the garnishee has been served previously with one or more writs of garnishment against earnings and specifying the date on which all such liens previously served are expected to terminate.
- (iv) Garnishee shall answer any interrogatories and serve upon the defendant information as required by Subdivisions (d) and (g) of this rule-and-shall deliver the Property Subject to Garnishment from the first applicable pay period as if the writ were not a continuing garnishment. Thereafter, the defendant shall have the right to request a hearing as provided in Subdivision (h) of this rule. If garnishee does not receive a copy of a request for hearing within 20 days after service of copies of materials required to be served by Subdivision (d)(iii), garnishee shall pay Property Subject to Garnishment from the first applicable pay period to plaintiff or plaintiff's attorney. Any hearing requested by the defendant outside of that provided for in Subdivision (h) shall be requested by motion to the court and held within the judge's sole discretion. Unless the writ shall terminate pursuant to Subdivision (v)(ii) above or unless a request for hearing has been served on the garnishee but there has been no subsequent court order, within 10 days after the end of each subsequent pay period, the garnishee shall deliver the Property Subject to Garnishment either to the plaintiff or to the plaintiff's attorney, together with an affidavit which shall state (1) whether the garnishee is indebted to the defendant for earnings, specifying the beginning and ending dates of the applicable pay period, and the total earnings for the pay period; (2) whether garnishee is retaining or deducting any amount in satisfaction of a claim the garnishee has against the plaintiff or the defendant, a designation as to whom such claim relates, and the amount retained or deducted; (3) the computation of the amount of defendant's accrued disposable earnings attached by the writ for the applicable pay period; and (4) that garnishee has served defendant with a copy of the writ of garnishment and notice of garnishment and exemptions as required by Subdivision (d) of this rule. Proceedings on failure of garnishee to comply with this Subdivision (v) shall follow Subdivision (i) of this rule. Reply to any answer or affidavit of garnishee completed pursuant to this Subdivision (v) shall follow Subdivision (i) of this rule.
- (v) Notwithstanding any other provision of this Subdivision (v), a writ of continuing garnishment issued to enforce a judgment obtained by the Office of Recovery Services, within the Department of Social Services, shall have priority over any other writ of continuing

garnishment in accordance with Subdivision (u) of this rule. If a writ of continuing garnishment issued by the Office of Recovery Services is served during the term of a lien created by any other writ of continuing garnishment, the term of that lien shall be tolled and all priorities preserved until the expiration of the Office of Recovery Services writ.

- (vi) The plaintiff shall be responsible for insuring that the amounts garnished do not exceed the amount due on the judgment.
- (vii) Except as specifically noted in this Subdivision (v), all other provisions of this rule apply to this subdivision.

#### ADVISORY COMMITTEE NOTE

The 1989 amendments to this rule constituted a complete reorganization and substantial revision of the rules applicable to prejudgment and post-judgment garnishment. While not an exhaustive list of changes, the Advisory Committee notes the following significant changes:

The rule is organized in such a way that Subdivision (b) specifies the unique requirements of a prejudgment writ and Subdivision (c) addresses matters unique to post-judgment writs. All other subdivisions are applicable to both prejudgment and post-judgment writs. It should be noted that prejudgment orders requiring the payment of money can be the basis for the issuance of a writ prior to judgment.

Subdivision (b) specifies the requirements for issuance of a prejudgment writ. The requirement of an affidavit is retained from the previous rule. The affidavit must now contain a statement of the amount prayed for in the complaint. The subdivision also provides that multiple writs may issue at the same time, but only one garnishee can be named in a single writ. A writ will not be issued unless the fee required to be paid to the garnishee is attached.

Subdivision (c) eliminates the requirement of an affidavit by the plaintiff in post-judgment garnishment proceedings, and requires only an application. The application must state the amount remaining due on the judgment. Multiple writs may issue at the same time, but only one garnishee can be named in a single writ. A writ will not issue unless the fee required to be paid to the garnishee is attached.

Subdivision (d)(i) limits the writ, in the prejudgment context, to the amount claimed to be due the plaintiff and, in the post-judgment context, to the amount remaining due on the judgment. This subdivision also requires the clerk to attach to the writ a notice of garnishment and exemptions, and two copies of an application by which the defendant may request a hearing. It is expected in practice that the plaintiff will provide to the clerk the materials to be attached to the writ. Subdivision (d)(ii) requires the garnishee to serve and file answers to interrogatories within five business days after the service of the writ. The interrogatories may seek any relevant information. The fee to be paid by plaintiff to the garnishee is \$10.00. Subdivision (d)(iii) requires a garnishee holding property subject to garnishment to serve upon the defendant by mail or hand delivery within five business days of service of the writ the following: a copy of the writ, answers to interrogatories, notice of garnishment and exemptions and two copies of an application by which the defendant may request a hearing. Service of these materials in the same manner and at the same time must be made upon any other person shown upon garnishee's records to be a co-owner or having an interest in the property garnished. Subdivision (d)(vii) defines earnings and disposable earnings, and includes a more expansive definition when the writ relates to a judgment for child support arrearages. Subdivision (d)(viii)(B) corrects one of the two-pronged formulas for the maximum amount of disposable earnings subject to garnishment to

correspond with the existing provisions of Section 70C-7-103(2)(b), Utah Code Ann., and the adjustments to the formula when the writ relates to a judgment for child support arrearages.

Subdivision (e) delineates service requirements. Excepting the writ and specified court orders, service may be by first class mail or hand delivery.

Subdivision (h) specifies the procedure for the defendant or any party claiming an interest in the property garnished to request a hearing on any exemption. The hearing must be requested within ten days of the service of the materials required to be served under Subdivision (d)(iii). The rule specifically provides that the additional three days allowed under Rule 6(e) when service is accomplished by mail is not to be included in calculating the time within which a hearing must be requested. A request for hearing is also timely made if filed prior to any request for an order to the garnishee to pay. The rule further provides the specific items to be contained in the copy of the request for a hearing which the garnishee is to provide to the defendant and interested persons. Subdivisions (h)(i) and (ii) specify the procedure and consequence when no hearing is requested. Subdivision (h)(iii) provides that a hearing shall be conducted within ten days of any request. It is anticipated that such hearings may be telephonic when appropriate and necessary. Subdivision (h)(iv) addresses the disposition of property other than money.

The 1995 amendments to Subdivision (j) establish the procedure for the plaintiff to obtain release of property delivered to the court by a garnishee who fails to file answers to the interrogatories or an Affidavit of Garnishee as to Continuing Garnishment. The rule allows plaintiff to file an ex parte motion for release of garnishment funds 60 days after a writ is issued or the property is delivered to the Court. The defendant has 10 days after a copy of the motion is mailed by the plaintiff to defendant to object to the release of funds before the court will enter the order to release the garnishment funds.

Subdivision (m) sets forth the procedure when a garnishee has claims against the plaintiff or defendant. Any property retained or deducted by the garnishee pursuant to this section must be specified in the garnishee's answers to interrogatories.

Subdivision (s) provides that a writ is deemed released if the plaintiff fails to secure and personally serve on the garnishee an order to pay, deliver or otherwise dispose of the property within sixty (60) days from the filing of the answers to interrogatories. The rule does allow an order to stay the release which is binding upon the garnishee when served.

Subdivision (v) establishes the procedure to obtain a writ of continuing garnishment against earnings from personal services of the defendant which shall create a lien on all disposable earnings for a period of 120 days from service of the writ or the effective date of the writ. The rule specifies that in the case of multiple garnishments, priority shall be based on the order of service of the writs on the garnishee. The rule further specifies that the garnishee shall answer interrogatories and send notice of the garnishment and exemptions to the defendant for the first pay period as if the writ was not continuing. Notice to the defendant shall include information that the defendant may claim an exemption to garnishment and request a hearing from the court at any time throughout the term of the continuing garnishment. Thereafter, for each subsequent pay period, the The garnishee shall file an affidavit with the court with a copy sent to the plaintiff reflecting the amount of the property subject to garnishment, and shall immediately deliver such property to the plaintiff or the plaintiff's attorney.

Subdivision (t) provides for costs in any garnishee action.

The forms have been revised consistent with the amendments to the rule. Two significant form revisions are that the writ is limited to the amount remaining due on the judgment or order and the garnishee interrogatories may be attested to on information and belief.

Rule 81. Applicability of rules in general.

- (a) Special statutory proceedings. These rules shall apply to all special statutory proceedings, except insofar as such rules are by their nature clearly inapplicable. Where a statute provides for procedure by reference to any part of the former Code of Civil Procedure, such procedure shall be in accordance with these rules.
- (b) Probate and guardianship. These rules shall not apply to proceedings in uncontested probate and guardianship matters, but shall apply to all proceedings subsequent to the joinder of issue therein, including the enforcement of any judgment or order entered.
- (c) Procedure in city courts and justice courts. These rules shall apply to civil actions commenced in the city or justice courts, except insofar as such rules are by their nature clearly inapplicable to such courts or proceedings therein. Application to small claims. These rules shall not apply to small claims proceedings except as expressly incorporated in the Small Claims Rules.
- (d) On appeal from or review of a ruling or order of an administrative board or agency. These rules shall apply to the practice and procedure in appealing from or obtaining a review of any order, ruling or other action of an administrative board or agency, except insofar as the specific statutory procedure in connection with any such appeal or review is in conflict or inconsistent with these rules.
- (d) Application in criminal proceedings. These rules of procedure shall also govern in any aspect of criminal proceedings where there is no other applicable statute or rule, provided, that any rule so applied does not conflict with any statutory or constitutional requirement.

#### Utah Rules of Small Claims Procedure

## Rule 1. Scope, purpose, and forms.

- (a) These rules constitute the "simplified rules of procedure and evidence" in small claims cases required by Utah Code Section 78-6-1 and shall be referred to as the Rules of Small Claims Procedure. They are to be interpreted to carry out the statutory purpose of small claims cases, dispensing speedy justice between the parties.
- (b) These rules apply to the initial trial and any appeal under Rule 12 of all actions pursued as a small claims action under Utah Code Section 78-6-1 et. seq.
- (c) If the Supreme Court has approved a form for use in small claims actions, parties must file documents substantially similar in form to the approved form.

#### Rule 2. Beginning the case.

- (a) A case is begun by filing a Small Claims Affidavit (Form A) with the clerk of the court. The affidavit qualifies as a complaint under Section 78-27-25.
- (b) Unless waived upon filing an Affidavit of Impecuniosity, the appropriate filing fee must accompany the Affidavit.
- (c) A separate form of Affidavit (Form C) is available for an "interpleader action" - action in which plaintiff is holding money that is claimed by two or more other parties. In an interpleader action, plaintiff must pay the money into the court at the time of filing the Affidavit or acknowledge that it will pay the money to whomever the court directs.

Rule 3. Service of the Affidavit.

- (a) After filing the Affidavit and receiving a trial date, plaintiff must serve the Affidavit on defendant. To serve the affidavit, plaintiff must either
- (1) deliver the Affidavit and a copy to a sheriff's department or constable for service upon the defendant and pay for that service; or
- (2) deliver a copy of the Affidavit to defendant by a method of mail or commercial courier service that requires defendant to sign a document indicating receipt and provides for return of that document to the court.
- (b) The Affidavit must be served at least thirty calendar days before the trial date. Service by mail or commercial courier service is complete on the date the receipt is signed by defendant.
- (c) Proof of service must be filed with the court no later than ten calendar days after service. If service is by mail or commercial courier service, plaintiff must file a Proof of Service (Form D). If service is by a sheriff or constable, proof of service must be filed by the sheriff or constable.

## Rule 4. Counter Affidavit.

- (a) If defendant claims plaintiff owes defendant money, defendant may file a Counter Affidavit.
- (b) Unless waived upon filing an Affidavit of Impecuniosity, the appropriate filing fee must accompany the Counter Affidavit (Form B).
- (c) Any Counter Affidavit must be filed at least fifteen calendar days before the trial. The court clerk will mail a copy of the Counter Affidavit to plaintiff at the address provided by plaintiff on the Affidavit.
- (d) In a case filed in district court, if the Counter Affidavit alleges that plaintiff owes defendant more than the monetary limit for small claims procedures, the entire case will proceed as a regular civil case.
- (e) In a case filed in justice court, if the Counter Affidavit alleges that plaintiff owes defendant more than the monetary limit for small claims procedures, the entire case must be transferred to district court and will proceed as a regular civil case.
- (f) Defendant must pay both parties' additional filing fees imposed as a result of the case proceeding as a regular civil case. If necessary, defendant must arrange for transfer of the case.

#### Rule 5. No answer required.

No answer is required to an Affidavit or Counter Affidavit. All allegations are deemed denied.

#### Rule 6. Pretrial.

- (a) No formal discovery may be conducted but the parties are urged to exchange information prior to the trial.
- (b) Written motions and responses may be filed prior to trial. Motions may be made orally or in writing at the beginning of the trial. No motions will be heard prior to trial.
- (c) One postponement of the trial date ("continuance") per side may be granted by the court clerk. To request a continuance, a party must file a Request for Continuance (Form E) with the court. The clerk will give notice to the other party. A Request for Continuance must be received by the court at least five calendar days before trial. A continuance for more than forty-five calendar days may be granted only by the judge.

#### Rule 7. Trial.

- (a) All parties must bring to the trial all documents related to the controversy regardless of whose position they support. Possible documents include medical bills, damage estimates, receipts, rental agreements, leases, correspondence, and any contracts on which the case is based.
- (b) Parties may have witnesses testify at trial and bring documents. To require attendance by a witness who will not attend voluntarily, a party must "subpoena" the witness. The clerk of the court or a party's attorney may issue a subpoena pursuant to Utah Rule of Civil Procedure 45. The party requesting the subpoena is responsible for service of the subpoena and payment of any fees. A subpoena must be served at least five calendar days prior to trial.
- (c) The judge will conduct the trial and question the witnesses. The trial will be conducted in such a way as b give all parties a reasonable opportunity to present their positions. The judge may allow parties or their counsel to question witnesses.
- (d) The judge may receive the type of evidence commonly relied upon by reasonably prudent persons in the conduct of their business affairs. The rules of evidence shall not be applied strictly. The judge may allow hearsay that is probative, trustworthy and credible. Irrelevant or unduly repetitious evidence shall be excluded.
- (e) After trial, the judge shall decide the case and direct the entry of judgment. No written findings are required. The Small Claims Judgment (Form F or G) with the Notice of Entry of Judgment completed shall be provided to each party by the court if all parties are present at trial or by the prevailing party if fewer than all parties are present.
- (f) Filing fees and costs will be awarded to the prevailing party and to plaintiff in an interpleader action unless the judge otherwise orders.

## Rule 8. Dismissal.

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- (a) Except in interpleader cases, if plaintiff fails to appear at the time set for trial, plaintiff's claim will be dismissed with prejudice unless the judge otherwise orders.
- (b) If defendant has filed a Counter Affidavit and fails to appear at the time set for trial, defendant's claim will be dismissed with prejudice unless the judge otherwise orders.
- (c) The prevailing party shall send all other parties a copy of the Small Claims Judgment (Form F or G) with the Notice of Entry of Judgment completed and file the completed copy with the court.

## Rule 9. Default Judgment.

- (a) If defendant fails to appear at the time set for trial, the court may grant plaintiff judgment in an amount not to exceed the amount requested in plaintiff's Affidavit.
- (b) If defendant has filed a Counter Affidavit and plaintiff fails to appear at the time set for trial, the court may grant defendant judgment in an amount not to exceed the amount requested in defendant's Counter Affidavit.
- (c) Any party granted a default judgment shall promptly send a copy of a completed Notice of Default Judgment (Form H) to the other party and file the original with the court.
- (d) In an interpleader action, if a defendant fails to appear, a default judgment may be entered against the non-appearing defendant.

# Rule 10. Set aside of default judgments and dismissals.

(a) Within thirty calendar days from the mailing of the Notice of Default Judgment or the date of dismissal, a party may request that the default judgment or dismissal be set aside by filing a Request to Set Aside Judgment (Form I). If the court receives a timely request to set aside the default judgment or dismissal and good cause is shown, the court may grant the request and

reschedule a trial. The court may require the requesting party's payment of the costs incurred by the other party in obtaining the default judgment or dismissal.

(b) The thirty day period for requesting the set aside of a default judgment or dismissal may be extended by the court for good cause if the request is made in a reasonable time.

# Rule 11. Collection of Judgments.

- (a) Judgments may be collected under the Utah Rules of Civil Procedure.
- (b) Upon full payment of the judgment including post-judgment costs and interest, the prevailing party shall promptly file a Satisfaction of Judgment (Form J) with the court.
- (c) The court may enter a Satisfaction of Judgment at the request of a party after ten calendar days notice to all parties.

# Rule 12. Appeals.

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- (a) Either party may appeal a small claims judgment within ten business days (not counting weekends and holidays) of receipt of notice of entry of judgment.
- (b) To appeal, the appealing party must file a Notice of Appeal (Form K) in the court issuing the judgment and mail a copy to each party. The appropriate fee must accompany the Notice of Appeal.
  - (c) On appeal, a new trial will be held ("trial de novo").

#### Utah Rules of Criminal Procedure

Rule 11. Pleas.

- (a) Upon arraignment, except for an infraction, a defendant shall be represented by counsel, unless the defendant waives counsel in open court. The defendant shall not be required to plead until the defendant has had a reasonable time to confer with counsel.
- (b) A defendant may plead not guilty, guilty, no contest, not guilty by reason of insanity, or guilty and mentally ill. A defendant may plead in the alternative not guilty or not guilty by reason of insanity. If a defendant refuses to plead or if a defendant corporation fails to appear, the court shall enter a plea of not guilty.
  - (c) A defendant may plead no contest only with the consent of the court.
- (d) When a defendant enters a plea of not guilty, the case shall forthwith be set for trial. A defendant unable to make bail shall be given a preference for an early trial. In cases other than felonies the court shall advise the defendant, or counsel, of the requirements for making a written demand for a jury trial.
- (e) The court may refuse to accept a plea of guilty, no contest or guilty and mentally ill, and may not accept the plea until the court has found:
- (1) if the defendant is not represented by counsel, he or she has knowingly waived the right to counsel and does not desire counsel;
  - (2) the plea is voluntarily made;
- (3) the defendant knows of the right to the presumption of innocence, the right against compulsory self-incrimination, the right to a speedy public trial before an impartial jury, the right to confront and cross-examine in open court the prosecution witnesses, the right to compel the attendance of defense witnesses, and that by entering the plea, these rights are waived;

- (4) (A) the defendant understands the nature and elements of the offense to which the plea is entered, that upon trial the prosecution would have the burden of proving each of those elements beyond a reasonable doubt, and that the plea is an admission of all those elements;
- (B) there is a factual basis for the plea. A factual basis is sufficient if it establishes that the charged crime was actually committed by the defendant or, if the defendant refuses or is otherwise unable to admit culpability, that the prosecution has sufficient evidence to establish a substantial risk of conviction;
- (5) the defendant knows the minimum and maximum sentence, and if applicable, the minimum mandatory nature of the minimum sentence, that may be imposed for each offense to which a plea is entered, including the possibility of the imposition of consecutive sentences;
- (6) if the tendered plea is a result of a prior plea discussion and plea agreement, and if so, what agreement has been reached;
- (7) the defendant has been advised of the time limits for filing any motion to withdraw the plea; and
  - (8) the defendant has been advised that the right of appeal is limited.

These findings may be based on questioning of the defendant on the record or, if used, an affidavit a sworn statement reciting these factors after the court has established that the defendant has read, understood, and acknowledged the contents of the affidavit sworn statement. If the defendant cannot understand the English language, it will be sufficient that the affidavit sworn statement has been read or translated to the defendant.

Unless specifically required by statute or rule, a court is not required to inquire into or advise concerning any collateral consequences of a plea.

- (f) Failure to advise the defendant of the time limits for filing any motion to withdraw a plea of guilty, no contest or guilty and mentally ill is not a ground for setting the plea aside, but may be the ground for extending the time to make a motion under Section 77-13-6.
- (g) (1) If it appears that the prosecuting attorney or any other party has agreed to request or recommend the acceptance of a plea to a lesser included offense, or the dismissal of other charges, the agreement shall be approved by the court.
- (2) If sentencing recommendations are allowed by the court, the court shall advise the defendant personally that any recommendation as to sentence is not binding on the court.
- (h) (1) The judge shall not participate in plea discussions prior to any plea agreement being made by the prosecuting attorney.
- (2) When a tentative plea agreement has been reached, the judge, upon request of the parties, may permit the disclosure of the tentative agreement and the reasons for it, in advance of the time for tender of the plea. The judge may then indicate to the prosecuting attorney and defense counsel whether the proposed disposition will be approved.
- (3) If the judge then decides that final disposition should not be in conformity with the plea agreement, the judge shall advise the defendant and then call upon the defendant to either affirm or withdraw the plea.
- (i) With approval of the court and the consent of the prosecution, a defendant may enter a conditional plea of guilty, guilty and mentally ill, or no contest, reserving in the record the right,

on appeal from the judgment, to a review of the adverse determination of any specified pre-trial motion. A defendant who prevails on appeal shall be allowed to withdraw the plea.

(j) When a defendant tenders a plea of guilty and mentally ill, in addition to the other requirements of this rule, the court shall hold a hearing within a reasonable time to determine if the defendant is mentally ill in accordance with Utah Code Ann. "77-16a-103.

#### ADVISORY COMMITTEE NOTE

These amendments are intended to reflect current law without any substantive changes. The addition of a requirement for a finding of a factual basis in section (e)(4)(B) tracks federal rule 11(f), and is in accordance with prior case law. E.g. State v. Breckenridge, 688 P.2d 440 (Utah 1983). The rule now explicitly recognizes pleas under North Carolina v. Alford, 400 U.S. 25, 91 S.Ct. 160, 27 L.Ed.2d 162 (1970), and sets forth the factual basis required for those pleas. E.g. Willett v. Barnes, 842 P.2d 860 (Utah 1992).

The amendments explicitly recognize that plea affidavits, where used, may properly be incorporated into the record when the trial court determines that the defendant has read (or been read) the affidavit, understands its contents, and acknowledges the contents. State v. Maguire, 830 P.2d 216 (Utah 1991). Proper incorporation of plea affidavits can save the court time, eliminate some of the monotony of rote recitations of rights waived by pleading guilty, and allow a more focused and probing inquiry into the facts of the offense, the relationship of the law to those facts, and whether the plea is knowingly and voluntarily entered. These benefits are contingent on a careful and considered review of the affidavit by the defendant and proper care by the trial court to verify that such a review has actually occurred.

The final paragraph of section (e) clarifies that the trial court may, but need not, advise defendants concerning collateral consequences of a guilty plea. The failure to so advise does not affect the validity of a plea. State v. McFadden, 884 P.2d 1303 (Utah App. 1994), cert. denied, 892 P.2d 13 (Utah 1995).

# Rule 16. Discovery.

- (a) Except as otherwise provided, the prosecutor shall disclose to the defense upon request the following material or information of which he has knowledge:
  - (1) relevant written or recorded statements of the defendant or codefendants;
  - (2) the criminal record of the defendant;
  - (3) physical evidence seized from the defendant or codefendant;
- (4) evidence known to the prosecutor that tends to negate the guilt of the accused, mitigate the guilt of the defendant, or mitigate the degree of the offense for reduced punishment; and
- (5) any other item of evidence which the court determines on good cause shown should be made available to the defendant in order for the defendant to adequately prepare his defense.
- (b) The prosecutor shall make all disclosures as soon as practicable following the filing of charges and before the defendant is required to plead. The prosecutor has a continuing duty to make disclosure.
- (c) Except as otherwise provided or as privileged, the defense shall disclose to the prosecutor such information as required by statute relating to alibi or insanity and any other item of evidence which the court determines on good cause shown should be made available to the prosecutor in order for the prosecutor to adequately prepare his case.
- (d) Unless otherwise provided, the defense attorney shall make all disclosures at least ten days before trial or as soon as practicable. He has a continuing duty to make disclosure.

- (e) When convenience reasonably requires, the prosecutor or defense may make disclosure by notifying the opposing party that material and information may be inspected, tested or copied at specified reasonable times and places. The prosecutor or defense may impose reasonable limitations on the further dissemination of sensitive information otherwise subject to discovery to prevent improper use of the information or to protect victims and witnesses from harassment, abuse, or undue invasion of privacy, including limitations on the further dissemination of videotaped interviews, photographs, or psychological or medical reports.
- (f) Upon a sufficient showing the court may at any time order that discovery or inspection be denied, restricted, or deferred, that limitations on the further dissemination of discovery be modified or make such other order as is appropriate. Upon motion by a party, the court may permit the party to make such showing, in whole or in part, in the form of a written statement to be inspected by the judge alone. If the court enters an order granting relief following such an ex parte showing, the entire text of the party's statement shall be sealed and preserved in the records of the court to be made available to the appellate court in the event of an appeal.
- (g) If at any time during the course of the proceedings it is brought to the attention of the court that a party has failed to comply with this rule, the court may order such party to permit the discovery or inspection, grant a continuance, or prohibit the party from introducing evidence not disclosed, or it may enter such other order as it deems just under the circumstances.
  - (h) Subject to constitutional limitations, the accused may be required to:
  - (1) appear in a lineup;

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- (2) speak for identification;
- (3) submit to fingerprinting or the making of other bodily impressions;
- (4) pose for photographs not involving reenactment of the crime;
- (5) try on articles of clothing or other items of disguise;
- (6) permit the taking of samples of blood, hair, fingernail scrapings, and other bodily materials which can be obtained without unreasonable intrusion;
  - (7) provide specimens of handwriting;
  - (8) submit to reasonable physical or medical inspection of his body; and
- (9) cut hair or allow hair to grow to approximate appearance at the time of the alleged offense. Whenever the personal appearance of the accused is required for the foregoing purposes, reasonable notice of the time and place of such appearance shall be given to the accused and his counsel. Failure of the accused to appear or to comply with the requirements of this rule, unless relieved by order of the court, without reasonable excuse shall be grounds for revocation of pre-trial release, may be offered as evidence in the prosecutor's case in chief for consideration along with other evidence concerning the guilt of the accused and shall be subject to such further sanctions as the court should deem appropriate.

### Rule 17. The trial.

- (a) In all cases the defendant shall have the right to appear and defend in person and by counsel. The defendant shall be personally present at the trial with the following exceptions:
- (1) In prosecutions of misdemeanors and infractions, defendant may consent in writing to trial in his absence;
- (2) In prosecutions for offenses not punishable by death, the defendant's voluntary absence from the trial after notice to defendant of the time for trial shall not prevent the case from being tried and a verdict or judgment entered therein shall have the same effect as if defendant had been present; and

(3) The court may exclude or excuse a defendant from trial for good cause shown which may include tumultuous, riotous, or obstreperous conduct.

Upon application of the prosecution, the court may require the personal attendance of the defendant at the trial.

- (b) Cases shall be set on the trial calendar to be tried in the following order:
- (1) misdemeanor cases when defendant is in custody;
- (2) felony cases when defendant is in custody;

- (3) felony cases when defendant is on bail or recognizance; and
- (4) misdemeanor cases when defendant is on bail or recognizance.
- (c) All felony cases shall be tried by jury unless the defendant waives a jury in open court with the approval of the court and the consent of the prosecution.
- (d) All other cases shall be tried without a jury unless the defendant makes written demand at least ten days prior to trial, or the court orders otherwise. No jury shall be allowed in the trial of an infraction.
- (e) In all cases, the number of members of a trial jury shall be as specified in Section 78-46-5, U.C.A. 1953.
- (f) In all cases the prosecution and defense may, with the consent of the accused and the approval of the court, by stipulation in writing or made orally in open court, proceed to trial or complete a trial then in progress with any number of jurors less than otherwise required.
- (g) After the jury has been <u>impanelled\_impanelled\_and</u> and sworn, the trial shall proceed in the following order:
  - (1) The charge shall be read and the plea of the defendant stated;
- (2) The prosecuting attorney may make an opening statement and the defense may make an opening statement or reserve it until the prosecution has rested;
  - (3) The prosecution shall offer evidence in support of the charge;
  - (4) When the prosecution has rested, the defense may present its case;
- (5) Thereafter, the parties may offer only rebutting evidence unless the court, for good cause, otherwise permits;
- (6) When the evidence is concluded and at any other appropriate time, the court shall instruct the jury; and
- (7) Unless the cause is submitted to the jury on either side or on both sides without argument, the prosecution shall open the argument, the defense shall follow and the prosecution may close by responding to the defense argument. The court may set reasonable limits upon the argument of counsel for each party and the time to be allowed for argument.
- (h) If a juror becomes ill, disabled or disqualified during trial and an alternate juror has been selected, the case shall proceed using the alternate juror. If no alternate has been selected, the parties may stipulate to proceed with the number of jurors remaining. Otherwise, the jury shall be discharged and a new trial ordered.
- (i) When in the opinion of the court it is proper for the jury to view the place in which the offense is alleged to have been committed, or in which any other material fact occurred, it may order them to be conducted in a body under the charge of an officer to the place, which shall be shown to them by some person appointed by the court for that purpose. The officer shall be sworn that while the jury are thus conducted, he will suffer no person other than the person so appointed to speak to them nor to do so himself on any subject connected with the trial and to return them into court without unnecessary delay or at a specified time.

- (j) At each recess of the court, whether the jurors are permitted to separate or are sequestered, they shall be admonished by the court that it is their duty not to converse among themselves or to converse with, or suffer themselves to be addressed by, any other person on any subject of the trial, and that it is their duty not to form or express an opinion thereon until the case is finally submitted to them.
- (k) Upon retiring for deliberation, the jury may take with them the instructions of the court and all exhibits and papers which have been received as evidence, except depositions; and each juror may also take with him any notes of the testimony or other proceedings taken by himself, but none taken by any other person exhibits that should not, in the opinion of the court, be in the possession of the jury, such as exhibits of unusual size, weapons or contraband. The court shall permit the jury to view exhibits upon request. Jurors are entitled to take notes during the trial and to have those notes with them during deliberations. As necessary, the court shall provide jurors with writing materials and instruct the jury on taking and using notes.
- (l) When the case is finally submitted to the jury, they shall be kept together in some convenient place under charge of an officer until they agree upon a verdict or are discharged, unless otherwise ordered by the court. Except by order of the court, the officer having them under his charge shall not allow any communication to be made to them, or make any himself, except to ask them if they have agreed upon their verdict, and he shall not, before the verdict is rendered, communicate to any person the state of their deliberations or the verdict agreed upon.
- (m) After the jury has retired for deliberation, if they desire to be informed on any point of law arising in the cause, they shall inform the officer in charge of them, who shall communicate such request to the court. The court may then direct that the jury be brought before the court where, in the presence of the defendant and both counsel, the court shall respond to the inquiry or advise the jury that no further instructions shall be given. Such response shall be recorded. The court may in its discretion respond to the inquiry in writing without having the jury brought before the court, in which case the inquiry and the response thereto shall be entered in the record.
- (n) If the verdict rendered by a jury is incorrect on its face, it may be corrected by the jury under the advice of the court, or the jury may be sent out again.
- (o) At the conclusion of the evidence by the prosecution, or at the conclusion of all the evidence, the court may issue an order dismissing any information or indictment, or any count thereof, upon the ground that the evidence is not legally sufficient to establish the offense charged therein or any lesser included offense.
- Advisory Committee Note. Paragraph (k). The committee recommends amending paragraph (k) to establish the right of jurors to take notes and to have those notes with them during deliberations. The committee recommends removing depositions from the paragraph not in order to permit the jurors to have depositions but to recognize that depositions are not evidence. Depositions read into evidence will be treated as any other oral testimony. These amendments and similar amendments to the Rules of Civil Procedure will make the two provisions identical.

Rule 18. Selection of the jury.

- (a) The judge shall determine the method of selecting the jury and notify the parties at a pretrial conference or otherwise prior to trial. The following procedures for selection are not exclusive.
- (1) Strike and replace method. The clerk shall draw by lot and call court shall summon the number of the jurors that are to try the cause plus such an additional number as will allow for any alternates, for all peremptory challenges permitted, and for all challenges for cause granted. At

the direction of the judge, the clerk shall call jurors in random order. The judge may hear and determine challenges for cause during the course of questioning or at the end thereof. The judge may and, at the request of any party, shall hear and determine challenges for cause outside the hearing of the jurors. After each challenge for cause sustained, another juror shall be called to fill the vacancy before further challenges are made, and any such new juror may be challenged for cause. When the challenges for cause are completed, the clerk shall make provide a list of the jurors remaining, and each side, beginning with the prosecution, shall indicate thereon its peremptory challenge to one juror at a time in regular turn, as the court may direct, until all peremptory challenges are exhausted or waived. The clerk shall then call the remaining jurors, or so many of them as shall be necessary to constitute the jury, in the order in which they appear on the list, including any alternate jurors, and the persons whose names are so called shall constitute the jury. If alternate jurors have been selected, the last jurors called shall be the alternates, unless otherwise ordered by the court prior to voir dire.

- (2) Struck method. The court shall summon the number of jurors that are to try the cause plus such an additional number as will allow for any alternates, for all peremptory challenges permitted and for all challenges for cause granted. At the direction of the judge, the clerk shall call jurors in random order. The judge may hear and determine challenges for cause during the course of questioning or at the end thereof. The judge may and, at the request of any party, shall hear and determine challenges for cause outside the hearing of the jurors. When the challenges for cause are completed, the clerk shall provide a list of the jurors remaining, and each side, beginning with the prosecution, shall indicate thereon its peremptory challenge to one juror at a time in regular turn until all peremptory challenges are exhausted or waived. The clerk shall then call the remaining jurors, or so many of them as shall be necessary to constitute the jury, including any alternate jurors, and the persons whose names are so called shall constitute the jury. If alternate jurors have been selected, the last jurors called shall be the alternates, unless otherwise ordered by the court prior to voir dire.
- (3) In courts using lists of prospective jurors generated in random order by computer, the clerk may call the jurors in that random order.
- (b) The court may permit counsel or the defendant to conduct the examination of the prospective jurors or may itself conduct the examination. In the latter event, the court may permit counsel or the defendant to supplement the examination by such further inquiry as it deems proper, or may itself submit to the prospective jurors additional questions requested by counsel or the defendant. Prior to examining the jurors, the court may make a preliminary statement of the case. The court may permit the parties or their attorneys to make a preliminary statement of the case, and notify the parties in advance of trial.
  - (c) A challenge may be made to the panel or to an individual juror.
- (1) The panel is a list of jurors called to serve at a particular court or for the trial of a particular action. A challenge to the panel is an objection made to all jurors summoned and may be taken by either party.
- (i) A challenge to the panel can be founded only on a material departure from the procedure prescribed with respect to the selection, drawing, summoning and return of the panel.
- (ii) The challenge to the panel shall be taken before the jury is sworn and shall be in writing or recorded by the reporter. made upon the record. It shall specifically set forth the facts constituting the grounds of the challenge.

- (iii) If a challenge to the panel is opposed by the adverse party, a hearing may be had to try any question of fact upon which the challenge is based. The jurors challenged, and any other persons, may be called as witnesses at the hearing thereon.
- (iv) The court shall decide the challenge. If the challenge to the panel is allowed, the court shall discharge the jury so far as the trial in question is concerned. If a challenge is denied, the court shall direct the selection of jurors to proceed.
- (2) A challenge to an individual juror may be either peremptory or for cause. A challenge to an individual juror may be made only before the jury is sworn to try the action, except the court may, for good cause, permit it to be made after the juror is sworn but before any of the evidence is presented. In challenges for cause the rules relating to challenges to a panel and hearings thereon shall apply. All challenges for cause shall be taken first by the prosecution and then by the defense.
- (d) A peremptory challenge is an objection to a juror for which no reason need be given. In capital cases, each side is entitled to 10 peremptory challenges. In other felony cases each side is entitled to four peremptory challenges. In misdemeanor cases, each side is entitled to three peremptory challenges. If there is more than one defendant the court may allow the defendants additional peremptory challenges and permit them to be exercised separately or jointly.
- (e) The—A challenge for cause is an objection to a particular juror and shall be heard and determined by the court. The juror challenged and any other person may be examined as a witness on the hearing of such challenge. A challenge for cause may be taken on one or more of the following grounds; On its own motion the court may remove a juror upon the same grounds.
  - (1) Want of any of the qualifications prescribed by law.

- (2) Any mental or physical infirmity which renders one incapable of performing the duties of a juror.
- (3) Consanguinity or affinity within the fourth degree to the person alleged to be injured by the offense charged, or on whose complaint the prosecution was instituted.
- (4) The existence of any social, legal, business, fiduciary or other relationship between the prospective juror and any party, witness or person alleged to have been victimized or injured by the defendant, which relationship when viewed objectively, would suggest to reasonable minds that the prospective juror would be unable or unwilling to return a verdict which would be free of favoritism. A prospective juror shall not be disqualified solely because he the juror is indebted to or employed by the state or a political subdivision thereof.
- (5) Having been or being the party adverse to the defendant in a civil action, or having complained against or having been accused by him the defendant in a criminal prosecution;
  - (6) Having served on the grand jury which found the indictment.
- (7) Having served on a trial jury which has tried another person for the particular offense charged.
- (8) Having been one of a jury formally sworn to try the same charge, and whose verdict was set aside, or which was discharged without a verdict after the case was submitted to it.
- (9) Having served as a juror in a civil action brought against the defendant for the act charged as an offense.
- (10) If the offense charged is punishable with death, the entertaining of such conscientious opinions about the death penalty as would preclude the juror from voting to impose the death penalty following conviction or would require the juror to impose the death penalty following conviction regardless of the facts.

(11) Because he the juror is or, within one year preceding, has been engaged or interested in carrying on any business, calling or employment, the carrying on of which is a violation of law, where defendant is charged with a like offense.

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- (12) Because he the juror has been a witness, either for or against the defendant on the preliminary examination or before the grand jury.
- (13) Having formed or expressed an unqualified opinion or belief as to whether the defendant is guilty or not guilty of the offense charged. or
- (14) that a state of mind exists on the part of the juror with reference to the cause, or to either party, which will prevent him from acting impartially and without prejudice to the substantial rights of the party challenging; but no person shall be disqualified as a juror by reason of having formed or expressed an opinion upon the matter or cause to be submitted to such jury, founded upon public rumor, statements in public journals or common notoriety, if it satisfactorily appears to the court that the juror can and will, notwithstanding such opinion, act impartially and fairly upon the matter to be submitted to him.
- (14) Conduct, responses, state of mind or other circumstances that reasonably lead the court to conclude the juror is not likely to act impartially. No person may serve as a juror, if challenged, unless the judge is convinced the juror can and will act impartially and fairly.
- (f) Peremptory challenges shall be taken first by the prosecution and then by the defense alternately. Challenges for cause shall be completed before peremptory challenges are taken.
- (g) The court may direct that alternate jurors be impanelled. Impanelled. Alternate jurors, in the order in which they are called, shall replace jurors who are, or become, prior to the time the jury retires to consider its verdict, become unable or disqualified to perform their duties. The prosecution and defense shall each have one additional peremptory challenge for each alternate juror to be chosen. Alternate jurors shall be selected at the same time and in the same manner, shall have the same qualifications, shall be subject to the same examination and challenges, shall take the same oath and enjoy the same privileges as regular jurors. shall have the same functions, powers, and privileges as principal jurors. Except in bifurcated proceedings, an alternate juror who does not replace a principal juror shall be discharged when the jury retires to consider its verdict. The identity of the alternate jurors may be withheld until the jurors begin deliberations.
- (h) A statutory exemption from service as a juror is a privilege of the person exempted and is not a ground for challenge for cause.
- (i)(h) When the jury is selected an oath shall be administered to the jurors, in substance, that they and each of them will well and truly try the matter in issue between the parties, and render a true verdict according to the evidence and the instructions of the court.

Advisory Committee Note: Paragraph (b). The preliminary statement of the case does not serve the same purpose as the opening statement presented after the jury is selected. The preliminary statement of the case serves only to provide some brief context in which the jurors might more knowledgeably answer questions during voir dire. A preliminary opening statement is not required and may serve no useful purpose in short trials or trials with relatively simple issues. The judge should be particularly attuned to prevent argument or posturing at this early stage of the trial.

Paragraph (e)(14). The Utah Supreme Court has noted a tendency of trial court judges to rule against a challenge for cause in the face of legitimate questions about a juror's biases. The Supreme Court limited the following admonition to capital cases, but it is a sound philosophy even in trials of lesser consequence.

[W]e take this opportunity to address an issue of growing concern to this court. We are perplexed by the trial courts' frequent insistence on passing jurors for cause in death penalty cases when legitimate concerns about their suitability have been raised during voir dire. While the abuse-of-discretion standard of review affords trial courts wide latitude in making their for-cause determinations, we are troubled by their tendency to "push the edge of the envelope," especially when capital voir dire panels are so large and the death penalty is at issue. Moreover, capital cases are extremely costly, in terms of both time and money. Passing questionable jurors increases the drain on the state's resources and jeopardizes an otherwise valid conviction and/or sentence. ... If a party raises legitimate questions as to a potential juror's beliefs, biases, or physical ability to serve, the potential juror should be struck for cause, even where it would not be legally erroneous to refuse. State v. Carter, 888 P.2d 629 (Utah 1995).

In determining challenges for cause, the task of the judge is to find the proper balance. It is not the judge's duty to seat a jury from a too-small venire panel or to seat a jury as quickly as possible. Although thorough questioning of a juror to determine the existence, nature and extent of a bias is appropriate, it is not the judge's duty to extract the "right" answer from or to "rehabilitate" a juror. The judge should accept honest answers to understood questions and, based on that evidence, make the sometimes difficult decision to seat only those jurors the judge is convinced will act fairly and impartially. This higher duty demands a sufficient venire panel and sufficient voir dire. The trial court judge enjoys considerable discretion in limiting voir dire when there is no apparent link between a question and potential bias, but "when proposed voir dire questions go directly to the existence of an actual bias, that discretion disappears. The trial court must allow such inquiries." The court should ensure the parties have a meaningful opportunity to explore grounds for challenges for cause and to ask follow-up questions, either through direct questioning or questioning by the court.

The objective of a challenge for cause is to remove from the venire panel persons who cannot act impartially in deliberating upon a verdict. The lack of impartiality may be due to some bias for or against one of the parties; it may be due to an opinion about the subject matter of the action or about the action itself. The civil rules of procedure have a few - and the criminal rules many more - specific circumstances, usually a relationship with a party or a circumstance of the juror, from which the bias of the juror is inferred. In addition to these enumerated grounds for a challenge for cause, both the civil rules and the criminal rules close with the following grounds: formulation by the juror of a state of mind that will prevent the juror from acting impartially. However, the rules go on to provide that no person shall be disqualified as a juror by reason of having formed an opinion upon the matter if it satisfactorily appears to the court that the person will, notwithstanding that opinion, act impartially.

The amendments focus on the "state of mind" clause. In determining whether a person can act impartially, the court should focus not only on that person's state of mind but should consider the totality of the circumstances. These circumstances might include the experiences, conduct, statements, opinions, or associations of the juror. Rather than determining that the juror is "prevented" from acting impartially, the court should determine whether the juror "is not likely to act impartially." These amendments conform to the directive of the Supreme Court: If there is a legitimate question about the ability of a person to act impartially, the court should remove that person from the panel.

There is no need to modify this determination with the statement that a juror who can set

aside an opinion based on public journals, rumors or common notoriety and act impartially should not be struck. Having read or heard of the matter and even having an opinion about the matter do not meet the standard of the rule. Well-informed and involved citizens are not automatically to be disqualified from jury service. Sound public policy supports knowledgeable, involved citizens as jurors. The challenge for the court is to evaluate the impact of this extrajudicial information on the ability of the person to act impartially. Information and opinions about the case remain relevant to but not determinative of the question: "Will the person be a fair and impartial juror?"

In stating that no person may serve as a juror unless the judge is "convinced" the juror will act impartially, the Committee uses the term "convinced" advisedly. The term is not intended to suggest the application of a clear and convincing standard of proof in determining juror impartiality, such a high standard being contrary to the Committee's objectives. Nor is the term intended to undermine the long-held presumption that potential jurors who satisfy the basic requirements imposed by statutes and rules are qualified to serve. Rather, the term is intended to encourage the trial judge to be thorough and deliberative in evaluating challenges for cause. Although not an evidentiary standard at all, the term "convinced" implies a high standard for judicial decision-making. Review of the decision should remain limited to an abuse of discretion.

This new standard for challenges for cause represents a balance more easily stated than achieved. These amendments encourage judges to exercise greater care in evaluating challenges for cause and to resolve legitimate doubts in favor of removal. This may mean some jurors now removed by peremptory challenge will be removed instead for cause. It may also mean the court will have to summon more prospective jurors for voir dire. Whether lawyers will use fewer peremptory challenges will have to await the judgment of experience.

## Rule 19. Instructions.

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- (a) After the jury is sworn and before opening statements, the court may instruct the jury concerning the jurors' duties and conduct, the order of proceedings, the elements and burden of proof for the alleged crime, and the definition of terms. The court may instruct the jury concerning any matter stipulated to by the parties and agreed to by the court and any matter the court in its discretion believes will assist the jurors in comprehending the case. Preliminary instructions shall be in writing and a copy provided to each juror. At the final pretrial conference or at such other time as the court directs, a party may file a written request that the court instruct the jury on the law as set forth in the request. The court shall inform the parties of its action upon a requested instruction prior to instructing the jury, and it shall furnish the parties with a copy of its proposed instructions, unless the parties waive this requirement.
- (b) During the course of the trial, the court may instruct the jury on the law if the instruction will assist the jurors in comprehending the case. Prior to giving the written instruction, the court shall advise the parties of its intent to do so and of the content of the instruction. A party may request an interim written instruction.
- (a)—(c) At the close of the evidence or at such earlier time as the court reasonably directs, any party may file written request that the court instruct the jury on the law as set forth in the request. At the same time copies of such requests shall be furnished to the other parties. The court shall inform counsel of its proposed action upon the request; and it shall furnish counsel with a copy of its proposed instructions, unless the parties stipulate that such instructions may be given orally, or otherwise—waive this requirement. Final instructions shall be in writing and at least one

copy provided to the jury. The court shall provide a copy to any juror who requests one and may, in its discretion, provide a copy to all jurors.

- (b) (d) Upon each written request so presented and given, or refused, the court shall endorse its decision and shall initial or sign it. If part be given and part refused, the court shall distinguish, showing by the endorsement what part of the charge was given and what part was refused.
- (e)—(e) Objections to written instructions shall be made before the instructions are given to the jury. Objections to oral instructions may be made after they are given to the jury, but before the jury retires to consider its verdict. The court shall provide an opportunity to make objections outside the hearing of the jury. Unless a party objects to an instruction or the failure to give an instruction, the instruction may not be assigned as error except to avoid a manifest injustice. No party may assign as error any portion of the charge or omission therefrom unless he objects thereto before the jury is instructed, stating distinctly In stating the objection the party shall identify the matter to which he objects—the objection is made and the ground of his—the objection. Notwithstanding a party's failure to object, error may be assigned to instructions in order to avoid a manifest injustice.
- (d)-(f) The court shall not comment on the evidence in the case, and if the court refers to any of the evidence, it shall instruct the jury that they are the exclusive judges of all questions of fact.
- (e) Arguments of the respective parties shall be made after the court has <u>instructed given</u> the jury its final instructions. Unless otherwise provided by law, any limitation upon time for argument shall be within the discretion of the court.

# Utah Rules of Juvenile Procedure

#### Rule 4. Time.

- (a) In computing time under these rules, the day of the act, event or default from which the designated period of time begins to run shall not be included. The last day of the period shall be included unless it is a Saturday, Sunday or legal holiday, in which event the period runs until the end of the next day which is not a Saturday, Sunday or legal holiday. When a period of time allowed is less than 11 days, without reference to any additional time under subsection (d), intermediate Saturdays, Sundays and legal holidays shall be excluded from the computation.
- (b) The court may, with or without motion or notice, for cause shown, order the time period enlarged if request is made before the period has expired. The court may consider a motion to grant an enlargement of a time period made after the period has expired, and may grant the motion, if there is a reasonable excuse for failure to act within the period.
- (c) A written motion, other than one which may be heard ex parte, and notice of the hearing shall be served not later than five days before the time specified for the hearing, unless a different period is fixed by these rules or by court order. An order fixing the period of time may for cause shown be made on an ex parte application. When the motion is supported by an affidavit, the affidavit shall be served with the motion, and opposing affidavits may be served not later than one day before the hearing unless otherwise ordered by the court.
- (d) Whenever a party has the right or is required to do some act or take some proceedings within a prescribed time period after the service of a notice or other paper upon the party and the notice or paper is served by mail, three days shall be added to the prescribed period as calculated under subsection (a). Saturdays, Sundays, and legal holidays shall be included in the computation of any three-day period under this subsection, except that if the last day of the three-

day period is a Saturday, Sunday, or a legal holiday, the period shall run until the end of the next day which is not a Saturday, Sunday, or a legal holiday.

Rule 41. Burden of proof.

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The burden of proof in matters brought before the juvenile court shall be as follows:

- (a) criminal and delinquency cases must be proved beyond a reasonable doubt;
- (b) neglect, abuse and dependency cases and cases involving the permanent deprivation of parental rights must be proved by clear and convincing evidence unless otherwise provided by law;
- (c) matters regarding child custody, support, and visitation certified by the district court to the juvenile court must be proved by a preponderance of the evidence; and
- (d) motions and matters regarding protective orders must be proved by a preponderance of the evidence.

Advisory Committee Note. Paragraph (b) has been amended to acknowledge that other bodies of law, such as the Indian Child Welfare Act, may provide a burden of proof different than clear and convincing evidence.

Utah Rules of Evidence

Rule 103. Rulings on evidence.

- (a) Effect of erroneous ruling. Error may not be predicated upon a ruling which admits or excludes evidence unless a substantial right of the party is affected, and
- (1) Objection. In case the ruling is one admitting evidence, a timely objection or motion to strike appears of record, stating the specific ground of objection, if the specific ground was not apparent from the context; or
- (2) Offer of proof. In case the ruling is one excluding evidence, the substance of the evidence was made known to the court by offer or was apparent from the context within which questions were asked. Once the court makes a definitive ruling on the record admitting or excluding evidence, either at or before trial, a party need not renew an objection or offer of proof to preserve a claim of error for appeal.
- (b) Record of offer and ruling. The court may add any other or further statement which shows the character of the evidence, the form in which it was offered, the objection made, and the ruling thereon. It may direct the making of an offer in question and answer form.
- (c) Hearing of jury. In jury cases, proceedings shall be conducted, to the extent practicable, so as to prevent inadmissible evidence from being suggested to the jury by any means, such as making statements or offers of proof or asking questions in the hearing of the jury.
- (d) Plain error. Nothing in this rule precludes taking notice of plain errors affecting substantial rights although they were not brought to the attention of the court.

Advisory Committee Note B This rule is the federal rule, verbatim. The 2001 amendment adopts changes made in Federal Rule of Evidence 103(a) effective December 1, 2000.

Rule 404. Character evidence not admissible to prove conduct; exceptions; other crimes.

- (a) Character evidence generally. Evidence of a person's character or a trait of character is not admissible for the purpose of proving action in conformity therewith on a particular occasion, except:
- (1) Character of accused. Evidence of a pertinent trait of character offered by an accused, or by the prosecution to rebut the same; or if evidence of a trait of character of the alleged victim of

the crime is offered by the accused and admitted under Rule 404(a)(2), evidence of the same trait of character of the accused offered by the prosecution;

- (2) Character of <u>alleged</u> victim. Evidence of a pertinent trait of character of the <u>alleged</u> victim of the crime offered by an accused, or by the prosecution to rebut the same, or evidence of a character trait of peacefulness of the <u>alleged</u> victim offered by the prosecution in a homicide case to rebut evidence that the alleged victim was the first aggressor;
- (3) Character of witness. Evidence of the character of a witness, as provided in Rules 607, 608, and 609.
- (b) Other crimes, wrongs, or acts. Evidence of other crimes, wrongs or acts is not admissible to prove the character of a person in order to show action in conformity therewith. It may, however, be admissible for other purposes, such as proof of motive, opportunity, intent, preparation, plan, knowledge, identity, or absence of mistake or accident, provided that upon request by the accused, the prosecution in a criminal case shall provide reasonable notice in advance of trial, or during trial if the court excuses pretrial notice on good cause shown, of the nature of any such evidence it intends to introduce at trial. In other words, evidence offered under this rule is admissible if it is relevant for a non-character purpose and meets the requirements of Rules 402 and 403.

Advisory Committee Note B Rule 404 is now Federal Rule of Evidence 404 verbatim. The 2001 amendments add the notice provisions already in the federal rule, add the amendments made to the federal rule effective December 1, 2000, and delete language added to the Utah Rule 404(b) in 1998. However, the deletion of that language is not intended to reinstate the holding of State v. Doporto, 935 P.2d 484 (Utah 1997). Evidence sought to be admitted under Rule 404(b) must also conform with Rules 402 and 403 to be admissible.

Rule 803. Hearsay exceptions; availability of declarant immaterial.

The following are not excluded by the hearsay rule, even though the declarant is available as a witness:

- (1) Present sense impression. A statement describing or explaining an event or condition made while the declarant was perceiving the event or condition or immediately thereafter.
- (2) Excited utterance. A statement relating to a startling event or condition made while the declarant was under the stress of excitement caused by the event or condition.
- (3) Then existing mental, emotional, or physical condition. A statement of the declarant's then existing state of mind, emotion, sensation, or physical condition (such as intent, plan, motive, design, mental feeling, pain, and bodily health), but not including a statement of memory or belief to prove the fact remembered or believed unless it relates to the execution, revocation, identification, or terms of declarant's will.
- (4) Statements for purposes of medical diagnosis or treatment. Statements made for purposes of medical diagnosis or treatment and describing medical history, or past or present symptoms, pain, or sensations, or the inception or general character of the cause or external source thereof insofar as reasonably pertinent to diagnosis or treatment.
- (5) Recorded recollection. A memorandum or record concerning a matter about which a witness once had knowledge but now has insufficient recollection to enable the witness to testify fully and accurately, shown to have been made or adopted by the witness when the matter was fresh in the witness' memory and to reflect that knowledge correctly. If admitted, the memorandum or record may be read into evidence but may not itself be received as an exhibit unless offered by an adverse party.

(6) Records of regularly conducted activity. A memorandum, report, record, or data compilation, in any form, of acts, events, conditions, opinions or diagnoses, made at or near the time by, or from information transmitted by, a person with knowledge, if kept in the course of a regularly conducted business activity, and if it was the regular practice of that business activity to make the memorandum, report, record, or data compilation, all as shown by the testimony of the custodian or other qualified witness, or by certification that complies with Rule 902(11), Rule 902(12), or a statute permitting certification, unless the source of information or the method or circumstances of preparation indicate lack of trustworthiness. The term "business" as used in this paragraph includes business, institution, association, profession, occupation, and calling of every kind, whether or not conducted for profit.

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- (7) Absence of entry in records kept in accordance with the provisions of paragraph (6). Evidence that a matter is not included in the memoranda, reports, records, or data compilations, in any form, kept in accordance with the provisions of Paragraph (6), to prove the nonoccurrence or nonexistence of the matter, if the matter was of a kind of which a memorandum, report, record, or data compilation was regularly made and preserved, unless the sources of information or other circumstances indicate lack of trustworthiness.
- (8) Public records and reports. Records, reports, statements, or data compilations, in any form, of public offices or agencies, setting forth (A) the activities of the office or agency, or (B) matters observed pursuant to duty imposed by law as to which matters there was a duty to report, excluding, however, in criminal cases matters observed by police officers and other law enforcement personnel, or (C) in civil actions and proceedings and against the Government in criminal cases, factual findings resulting from an investigation made pursuant to authority granted by law, unless the sources of information or other circumstances indicate lack of trustworthiness.
- (9) Records of vital statistics. Records or data compilations, in any form, of births, fetal deaths, deaths, or marriages, if the report thereof was made to a public office pursuant to requirements of law.
- (10) Absence of public record or entry. To prove the absence of a record, report, statement, or data compilation, in any form, or the nonoccurrence or nonexistence of a matter of which a record, report, statement, or data compilation in any form, was regularly made and preserved by a public office or agency, evidence in the form of a certification in accordance with Rule 902, or testimony, that diligent search failed to disclose the record, report, statement, or data compilation, or entry.
- (11) Records of religious organization. Statements of births, marriages, divorces, deaths, legitimacy, ancestry, relationship by blood or marriage, or other similar facts of personal or family history, contained in a regularly kept record of a religious organization.
- (12) Marriage, baptismal, and similar certificates. Statements of fact contained in a certificate that the maker performed a marriage or other ceremony or administered a sacrament, made by a clergyman, public official, or other person authorized by the rules or practices of a religious organization or by law to perform the act certified, and purporting to have been issued at the time of the act or within a reasonable time thereafter.
- (13) Family records. Statements of fact concerning personal or family history contained in family Bibles, genealogies, charts, engravings on rings, inscriptions on family portraits, engravings on urns, crypts, or tombstones, or the like.

(14) Records of documents affecting an interest in property. The record of a document purporting to establish or affect an interest in property, as proof of the content of the original recorded document and its execution and delivery by each person by whom it purports to have been executed, if the record is a record of a public office and an applicable statute authorizes the recording of documents of that kind in that office.

- (15) Statements in documents affecting an interest in property. A statement contained in a document purporting to establish or affect an interest in property if the matter stated was relevant to the purpose of the document, unless dealings with the property since the document was made have been inconsistent with the truth of the statement or the purport of the document.
- (16) Statements in ancient documents. Statements in a document in existence twenty years or more the authenticity of which is established.
- (17) Market reports, commercial publications. Market quotations, tabulations, lists, directories, or other published compilations, generally used and relied upon by the public or by persons in particular occupations.
- (18) Learned treatises. To the extent called to the attention of an expert witness upon cross-examination or relied upon by the expert witness in direct examination, statements contained in published treatises, periodicals, or pamphlets on a subject of history, medicine, or other science or art, established as a reliable authority by the testimony or admission of the witness or by other expert testimony or by judicial notice. If admitted, the statements may be read into evidence but may not be received as exhibits.
- (19) Reputation concerning personal or family history. Reputation among members of a person's family by blood, adoption, or marriage, or among a person's associates, or in the community, concerning a person's birth, adoption, marriage, divorce, death, legitimacy, relationship by blood, adoption, or marriage, ancestry, or other similar fact of personal or family history.
- (20) Reputation concerning boundaries or general history. Reputation in a community arising before the controversy, as to boundaries of or customs affecting lands in the community, and reputation as to events of general history important to the community or State or nation in which located.
- (21) Reputation as to character. Reputation of a person's character among associates or in the community.
- (22) Judgment of previous conviction. Evidence of a final judgment, entered after a trial or upon a plea of guilty (but not upon a plea of nolo contendere), adjudging a person guilty of a crime punishable by death or imprisonment in excess of one year, to prove any fact essential to sustain the judgment, but not including, when offered by the prosecution in a criminal prosecution for purposes other than impeachment, judgments against persons other than the accused. The pendency of an appeal may be shown but does not affect admissibility.
- (23) Judgment as to personal, family or general history, or boundaries. Judgments as proof of matters of personal, family or general history, or boundaries, essential to the judgment, if the same would be provable by evidence of reputation.
- (24) Other exceptions. A statement not specifically covered by any of the foregoing exceptions but having equivalent circumstantial guarantees of trustworthiness, if the court determines that (A) the statement is offered as evidence of a material fact; (B) the statement is more probative on the point for which it is offered than any other evidence which the proponent can procure through reasonable efforts; and (C) the general purpose of these rules and the

interests of justice will best be served by admission of the statement into evidence. However, a statement may not be admitted under this exception unless the proponent of it makes known to the adverse party sufficiently in advance of the trial or hearing to provide the adverse party with a fair opportunity to prepare to meet it, the proponent's intention to offer the statement and the particulars of it, including the name and address of the declarant.

Advisory Committee Note B This rule is the federal rule verbatim. The 2001 amendment adopts changes made to Federal Rule of Evidence 803(6) effective December 1, 2000.

## Rule 902 . Self-authentication

Extrinsic evidence of authenticity as a condition precedent to admissibility is not required with respect to the following:

- (1) Domestic public documents under seal. A document bearing a seal purporting to be that of the United States, or of any state, district, commonwealth, territory, or insular possession thereof, or the Panama Canal Zone, or the Trust Territory of the Pacific Islands, or of a political subdivision, department, officer, or agency thereof, and a signature purporting to be an attestation or execution.
- (2) Domestic public documents not under seal. A document purporting to bear the signature in the official capacity of an officer or employee of any entity included in Paragraph (1) hereof, having no seal, if a public officer having a seal and having official duties in the district or political subdivision of the officer or employee certifies under seal that the signer has the official capacity and that the signature is genuine.
- (3) Foreign public documents. A document purporting to be executed or attested in an official capacity by a person authorized by the laws of a foreign country to make the execution or attestation, and accompanied by a final certification as to the genuineness of the signature and official position (A) of the executing or attesting person, or (B) of any foreign official whose certificate of genuineness of signature and official position relates to the execution or attestation or is in a chain of certificates of genuineness of signature and official position relating to the execution or attestation. A final certification may be made by a secretary of embassy or egation, consul general, consul, vice consul, or consular agent of the United States, or a diplomatic or consular official of the foreign country assigned or accredited to the United States. If reasonable opportunity has been given to all parties to investigate the authenticity and accuracy of official documents, the court may, for good cause shown, order that they be treated as presumptively authentic without final certification or permit them to be evidenced by an attested summary with or without final certification.
- (4) Certified copies of public records. A copy of an official record or report or entry therein, or of a document authorized by law to be recorded or filed and actually recorded or filed in a public office, including data compilations in any form, certified as correct by the custodian or other person authorized to make the certification, by certificate complying with Paragraph (1), (2), or (3) of this rule or complying with any law of the United States or of this state.
- (5) Official publications. Books, pamphlets, or other publications purporting to be issued by public authority.
- (6) Newspapers and periodicals. Printed materials purporting to be newspapers or periodicals.
- (7) Trade inscriptions and the like. Inscriptions, signs, tags, or labels purporting to have been affixed in the course of business and indicating ownership, control, or origin.

- (8) Acknowledged documents. Documents accompanied by a certificate of acknowledgment executed in the manner provided by law by a notary public or other officer authorized by law to take acknowledgments.
- (9) Commercial paper and related documents. Commercial paper, signatures thereon, and documents relating thereto to the extent provided by general commercial law.
- (10) Methods provided by statute or rule. Any method of authentication or identification provided by court rule, statute, or as provided in the constitution of this state.
- (11) Certified domestic records of regularly conducted activity. The original or a duplicate of a domestic record of regularly conducted activity that would be admissible under Rule 803(6) if accompanied by an affidavit or a written declaration of its custodian or other qualified person, certifying that:
- (A) the record was made at or near the time of the occurrence of the matters set forth by, or from information transmitted by, a person with knowledge of those matters;
  - (B) the record was kept in the course of the regularly conducted activity;

- (C) the record was made by the regularly conducted activity as a regular practice; and
- (D) the person certifying the records does so under penalty of making a false statement in an official proceeding.

The affidavit or declaration must be signed in a manner that, if falsely made, would subject the maker to criminal penalty under the laws where the declaration is signed. A party intending to offer a record into evidence under this paragraph must provide written notice of that intention to all adverse parties, and must make the record and certification available for inspection sufficiently in advance of their offer into evidence to provide an adverse party with a fair opportunity to challenge them.

- (12) Certified foreign records of regularly conducted activity. In a civil case, the original or a duplicate of a foreign record of regularly conducted activity that would be admissible under Rule 803(6) if accompanied by an affidavit or a written declaration by its custodian or other qualified person certifying that:
- (A) the record was made at or near the time of the occurrence of the matters set forth by, or from information transmitted by, a person with knowledge of those matters;
  - (B) the record was kept in the course of the regularly conducted activity;
  - (C) the record was made by the regularly conducted activity as a regular practice; and
- (D) the person certifying the records does so under penalty of making a false statement in an official proceeding.

The affidavit or declaration must be signed in a manner that, if falsely made, would subject the maker to criminal penalty under the laws where the declaration is signed. A party intending to offer a record into evidence under this paragraph must provide written notice of that intention to all adverse parties, and must make the record and declaration available for inspection sufficiently in advance of their offer into evidence to provide an adverse party with a fair opportunity to challenge them.

Advisory Committee Note B The amendment to Rule 803(6) and the addition of Rules 902(11) and 902(12) were made to track the changes made to Federal Rule of Evidence 803(6) and the adoption of Federal Rules 902(11) and 902(12), effective December 1, 2000. The changes to the federal rules benefit from a federal statute allowing the use of declarations without notarization. Utah has no comparable statute, so the requirements for declarations used under the rule are included within the rule itself.

- Code of Judicial Administration
- 2 Rule 1-205. Standing and ad hoc committees.
- 3 Intent:

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- To establish standing and ad hoc committees to assist the Council and provide recommendations on topical issues.
  - To establish uniform terms and a uniform method for appointing committee members.
- To provide for a periodic review of existing committees to assure that their activities are appropriately related to the administration of the judiciary.
  - Applicability:
- This rule shall apply to the internal operation of the Council.
- 11 Statement of the Rule:
- 12 (1) Standing committees.
- 13 (A) Establishment. The following standing committees of the Council are hereby established:
- 14 (i) Technology Committee;
- 15 (ii) Uniform Fine/Bail Schedule Committee:
  - (iii) Performance Evaluation Committee;
- 17 (iv) Ethics Advisory Committee;
- 18 (v) Justice Court Standards Committee:
  - (vi) Judicial Branch Education Committee;
- 20 (vii) Court Facility Planning Committee; and
- 21 (viii) Committee on Children and Family Law. 22
  - (B) Composition.
  - (i) The Technology Committee shall be comprised of one judge from each court of record, one justice court judge, one lawyer recommended by the Board of Bar Commissioners, two court executives, two court clerks and two staff members from the Administrative Office, all of whom shall be voting members. The Committee may add additional non-voting, ad hoc members as needed.
  - (ii) The Uniform Fine/Bail Schedule Committee shall be comprised of one district court judge who has experience with a felony docket, three district court judges who have experience with a misdemeanor docket, one juvenile court judge and three justice court judges.
  - (iii) The Performance Evaluation Committee shall be comprised of one judge from each court of record, one justice court judge, one active senior judge, one court commissioner, one Bar Commissioner recommended by the president of the State Bar, two practicing attorneys who are members of the Bar in good standing, and three lay members. The terms of office of the two practicing attorneys shall be staggered. The Judicial Council shall appoint one of the two practicing attorneys to serve as chair.
  - (iv) The Ethics Advisory Committee shall be comprised of one judge from the Court of Appeals, one district court judge from Judicial Districts 2, 3, or 4, one district court judge from Judicial Districts 1, 5, 6, 7, or 8, one juvenile court judge, one justice court judge, and an attorney from either the Bar or a college of law.
  - (v) The Justice Court Standards Committee shall be comprised of one municipal justice court judge from a rural area, one municipal justice court judge from an urban area, one county justice court judge from a rural area, and one county justice court judge from an urban area, all appointed by the Board of Justice Court Judges; one mayor from either Utah, Davis, Weber or Salt Lake Counties, and one mayor from the remaining counties, both appointed by the Utah

League of Cities and Towns; one county commissioner from either Utah, Davis, Weber or Salt Lake Counties, and one county commissioner from the remaining counties, both appointed by the Utah Association of Counties; a member of the Bar from Utah, Davis, Weber or Salt Lake Counties, and a member of the Bar from the remaining counties, both appointed by the Bar Commission; and a judge of a court of record appointed by the Presiding Officer of the Council. All Committee members shall be appointed for two-four year staggered terms.

- (vi) The Judicial Branch Education Committee shall be comprised of one judge from an appellate court, one district court judge from Judicial Districts 2, 3, or 4, one district court judge from Judicial Districts 1, 5, 6, 7, or 8, one juvenile court judge, one justice court judge, one state level administrator, the Human Resource Management Director, one court executive, one juvenile court probation representative, two court clerks from different levels of court and different judicial districts, one data processing manager, one adult educator from higher education, and such other members as may be appointed by the Council. The Human Resource Management Director and the adult educator shall serve as non-voting members. The state level administrator and the Human Resource Management Director shall serve as permanent Committee members.
- (vii) The Court Facility Planning Committee shall be comprised of one judge from each level of trial court, one appellate court judge, the state court administrator, a trial court executive, and two business people with experience in the construction or financing of facilities.
- (viii) The Committee on Children and Family Law shall be comprised of one Senator appointed by the President of the Senate, one Representative appointed by the Speaker of the House, the Director of the Department of Human Services or designee, one attorney of the Executive Committee of the Family Law Section of the Utah State Bar, one attorney with experience in abuse, neglect and dependency cases, one representative of a child advocacy organization, one mediator, one professional in the area of child development, one representative of the community, the Director of the Office of Guardian ad Litem or designee, one court commissioner, two district court judges, and two juvenile court judges. One of the district court judges and one of the juvenile court judges shall serve as co-chairs to the committee. In its discretion the committee may appoint non-members to serve on its subcommittees.
- (C) Standing committees shall meet as necessary to accomplish their work but a minimum of once every six months. Standing committees shall report to the Council as necessary but a minimum of once every six months. Council members may not serve, participate or vote on standing committees. Standing committees may form subcommittees from their own membership as they deem advisable. The continued existence and composition of standing committees shall be reviewed annually.
- (2) Ad hoc committees. The Council may form ad hoc committees or task forces to consider topical issues outside the scope of the standing committees and to recommend rules or resolutions concerning such issues. The Council may set and extend a date for the termination of any ad hoc committee. The Council may invite non-Council members to participate and vote on ad hoc committees. Ad hoc committees shall keep the Council informed of their activities. Ad hoc committees may form sub-committees as they deem advisable. Ad hoc committees shall disband upon issuing a final report or recommendations to the Council, upon expiration of the time set for termination, or upon the order of the Council.
  - (3) General provisions.

(A) Appointment process.

- (i) Administrator's responsibilities. The state court administrator shall select a member of the administrative staff to serve as the administrator for committee appointments. Except as otherwise provided in this rule, the administrator shall:
- (a) announce expected vacancies on standing committees two months in advance and announce vacancies on ad hoc committees in a timely manner;
- (b) for new appointments, obtain an indication of willingness to serve from each prospective appointee and information regarding the prospective appointee's present and past committee service;
- (c) for reappointments, obtain an indication of willingness to serve from the prospective reappointee, the length of the prospective reappointee's service on the committee, the attendance record of the prospective reappointee, the prospective reappointee's contributions to the committee, and the prospective reappointee's other present and past committee assignments; and
- (d) present a list of prospective appointees and reappointees to the Council, and, report on recommendations received regarding the appointment of members and chairs.
- (ii) Council's responsibilities. The Council shall appoint the chair of each committee and all committee members not otherwise designated. Whenever practical, appointments shall reflect geographical, gender, cultural and ethnic diversity.
- (B) Terms. Except as otherwise provided in this rule, standing committee members shall serve staggered three year terms. Standing committee members shall not serve more than two consecutive terms on a committee unless the Council determines that exceptional circumstances exist which justify service of more than two consecutive terms. Each standing committee may determine the annual date on which its members' terms expire. If a committee member does not complete the member's term, a substitute member shall be appointed to complete the balance of the unexpired term. Appointment shall be through the same process as described in subsection (A).
- (C) Members of standing and ad hoc committees may receive reimbursement for actual and necessary expenses incurred in the execution of their duties as committee members.
  - (D) The Administrative Office shall serve as secretariat to the Council's committees.

Rule 2-106.01. Goals of performance evaluation for judicial self improvement.

Intent:

To specify the goals of performance evaluation for judicial self improvement.

Applicability:

This rule shall apply to the Judicial Council and to the judges and commissioners of the courts of record and courts not of record.

Statement of the Rule:

The goals of the judicial performance evaluation program are to:

- (1) generate and to provide to judges and commissioners information about their performance;
- (2) promote efforts to improve upon judicial performance individually and the performance of the judiciary in general;
  - (3) improve the design and content of continuing judicial education programs; and
- 42 (4) protect the independence of judges and commissioners in their obligations under federal and state constitutions, federal and state statutes and court rules.
  - Rule 2-106.02. Criteria for judicial self improvement.

45 Intent:

- 1 To specify the criteria for judicial self improvement.
- 2 Applicability:

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- This rule shall apply to the Judicial Council and to the judges and commissioners of the courts of record and courts not of record.
  - Statement of the Rule:
- 5 <u>Judges and commissioners should work to improve performance based upon the following</u> criteria.
  - (1) Integrity Factors considered may include but are not limited to:
  - (A) avoidance of impropriety and appearance of impropriety;
  - (B) freedom from personal bias;
  - (C) ability to decide issues based on the law and the facts without regard to the identity of the parties or counsel, the popularity of the decision or concern for criticism;
    - (D) impartiality of actions; and
    - (E) compliance with the Code of Judicial Conduct.
- 15 (2) Knowledge and understanding of the law and procedures Factors considered may 16 include but are not limited to:
  - (A) the issuance of legally sound decisions;
  - (B) understanding of the substantive, procedural, and evidentiary law of the state;
  - (C) attentiveness to the factual and legal issues before the court; and
- 20 (D) the proper application of judicial precedents and other appropriate sources of authority.
  - (3) Ability to communicate Factors considered may include but are not limited to:
    - (A) clarity of bench rulings and other oral communications;
    - (B) quality of written opinions with specific focus on clarity and logic, and the ability to explain clearly the facts of a case and the legal precedents at issue; and
      - (C) sensitivity to impact of demeanor and other nonverbal communications.
    - (4) Preparation, attentiveness, dignity and control over proceedings Factors considered may include but are not limited to:
      - (A) courtesy to all parties and participants; and
    - (B) willingness to permit every person legally interested in a proceeding to be heard, unless precluded by law.
      - (5) Skills as a manager Factors considered may include but are not limited to:
      - (A) devoting appropriate time to all pending matters;
  - (B) discharging administrative responsibilities diligently; and
- 34 (C) where responsibility exists for a calendar, knowledge of the number, age, and status of pending cases.
  - (6) Punctuality Factors considered may include but are not limited to:
  - (A) the prompt disposition of pending matters;
    - (B) meeting commitments on time and according to rules of the court; and
- 39 (C) compliance with the case processing time standard established by the Council.
- 40 (7) Service to the profession and the public Factors considered may include but are not limited to:
  - (A) attendance at and participation in judicial and continuing legal education programs;
- 43 (B) consistent with the Code of Judicial Conduct, participation in organizations devoted to improving the justice system;

- (C) consistent with the highest principles of the law, ensuring that the court is serving the public and the justice system to the best of its ability and in such a manner as to instill confidence in the court system; and
- (D) service within the organizations of the judicial branch of government and in leadership positions within the judicial branch of government, such as presiding judge, Judicial Council, Boards of Judges, and standing and ad hoc committees.
- (8) Effectiveness in working with other judges, commissioners and court personnel Factors considered may include but are not limited to:
- (A) when part of a multi-judge panel, exchanging ideas and opinions with other judges during the decision-making process;
  - (B) critiquing the work of colleagues;
  - (C) facilitating the administrative responsibilities of other judges and commissioners; and
- 13 (D) effectively working with court staff.
- Rule 2-106.03. Information for judicial self improvement.
- 15 Intent:

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- To specify the information to be generated for judicial self improvement.
- 17 Applicability:
- This rule shall apply to the Judicial Council and to judges and commissioners of the courts of record.
  - Statement of the Rule:
  - (1) Survey of attorneys.
    - (A) Survey scoring. The survey shall be scored as follows.
    - (i) Each question of the attorney survey will have six possible responses: Excellent, More Than Adequate, Adequate, Less Than Adequate, Inadequate, or No Personal Knowledge. A favorable response is Excellent, More Than Adequate or Adequate.
    - (ii) Each question shall be scored by dividing the total number of favorable responses by the total number of all responses, excluding the "No Personal Knowledge" responses. A satisfactory score for a question is achieved when the ratio of favorable responses is 70% or greater.
    - (B) Surveyor. As used in this Code, the term "Surveyor" means the organization or individual awarded a contract through procedures established by the state procurement code to survey respondents regarding the performance of judges.
    - (C) Survey respondents. The clerk for the judge or commissioner or the Administrative Office of the Courts shall identify as potential respondents all lawyers who have appeared before the judge or commissioner at a hearing or trial during the preceding two year period or such shorter period for which the judge or commissioner is being evaluated. The judge or commissioner shall not review the list of potential respondents.
      - (D) Exclusion from survey respondents.
    - (i) A lawyer who has been appointed as a judge or commissioner shall not be a respondent in the survey.
    - (ii) By certifying that one or more of the following conditions applies, the judge or commissioner may exclude an attorney from the list of respondents: The judge or commissioner
      - (a) has referred the lawyer to the Utah State Bar for discipline,
- 43 (b) has found the lawyer in contempt of court,
  - (c) has sanctioned the lawyer pursuant to rules of procedure,

- (d) has held the lawyers law firm jointly responsible under Utah Rule of Civil Procedure 11(c)(1)(A),
  - (e) has presided in a civil or criminal proceeding to which the lawyer is a party, or
- (f) has been the subject of an affidavit of bias or prejudice under Utah Rule of Civil Procedure 63 or Utah Rule of Criminal Procedure 29 filed by the attorney in which the attorney alleges animus of the judge or commissioner toward the attorney.
  - (iii) Other exclusions.

- (a) A judge may request that the Judicial Council exclude from the survey an attorney who does not qualify for exclusion under (ii) if the judge believes the attorney will not respond objectively to the survey. The request must be submitted within 14 days after receiving the form for excluding lawyers under (ii).
- (b) In the request, the judge shall explain why the attorney will not respond objectively to the survey. The judge shall explain why the attorney's behavior has not subjected the attorney to sanction under the rules of procedure, contempt or referral to the Bar.
- (c) If the Management Committee determines that the attorney will not respond objectively to the survey, the Management Committee shall inform the Judicial Council for ratification. If the Judicial Council ratifies the determination, the Administrative Office of the Courts shall notify the Surveyor and the Surveyor shall exclude the attorney from the judge's respondent pool. The determination applies only to the pending attorney survey.
- (E) Number of survey respondents. For each judge or commissioner who is the subject of a survey, the Surveyor shall identify 180 respondents or all attorneys appearing before the judge or commissioner whichever is less.
- (F) Factors in selecting respondents; response rate. In selecting respondents from potential respondents, the Surveyor should favor attorneys with a greater number of appearances and attorneys with more recent appearances, and the Surveyor should limit to 12 the number of survey questionnaires to which an attorney is asked to respond. The Surveyor may balance these factors in assigning respondents to particular judges or commissioners. The Surveyor should pursue a response rate of 70% or more for each judge or commissioner. The goals of this paragraph are advisory and failure to meet the goals shall not invalidate the survey.
- (G) Administration of the survey. Judges with a six-year term of office shall be the subject of a survey in the third year of the term. Justices of the Supreme Court shall be the subject of a survey in the third and seventh years of the term. Newly appointed judges shall be the subject of a survey during their second year in office. Court Commissioners shall be the subject of a survey approximately three years prior to the expiration of their term of appointment.
- (2) Survey of jurors. A survey of jurors for all district court judges who preside over jury trials shall be conducted during the third and fourth years prior to evaluation for retention election. However, a survey of jurors for district court judges serving prior to their initial retention election shall be conducted during the two years prior to evaluation for retention election.
- (A) Survey responses. Each question will have four possible responses: Yes, No, No Opinion, and No Opportunity to Observe. A note card on which the juror can provide anonymous comments to the judge shall be attached to the survey questionnaire.
  - (B) Survey scoring. The survey shall be scored as follows:
  - (i) A favorable response is Yes.

- (ii) Each question shall be scored by dividing the total number of Yes responses by the total number of Yes plus No responses.
- (iii) A satisfactory score for a question is achieved when the ratio of favorable responses is 70% or greater.
  - (iv) A judge's performance is satisfactory if:
  - (a) At least 75% of the questions on the survey have a satisfactory score; and
- (b) The Yes responses to all questions when divided by the total number of Yes plus No responses to all questions is 70% or greater.
- (C) Administration of the survey. All jurors rendering a verdict in a case and all jurors, including alternate jurors, with at least three hours of trial time with the judge shall have the opportunity to respond to the survey questionnaire.
- (i) For jurors rendering a verdict. While the jurors are waiting for court to convene after declaring that they have reached a verdict, or as soon as possible after the jury has been discharged, the bailiff or clerk in charge of the jury shall provide the jurors with the evaluation questionnaires and comment note cards and two envelopes. One envelope will be preprinted with the mailing address of the Surveyor; the other will be preprinted with the name of the judge. The forms will instruct the jurors to place the comment note cards in the envelope with the judge-s name, to place the survey questionnaires, completed and uncompleted, in the envelope with the Surveyor's name, and to seal the envelopes. The bailiff or clerk shall deliver the sealed envelopes to the respective addressees.
- (ii) For jurors not rendering a verdict. If a juror or alternate juror is discharged prior to rendering a verdict but after at least three hours of trial time with the judge, the bailiff or clerk in charge of the jury shall administer the questionnaire to the discharged juror in the same manner as in paragraph (i) above.
  - Rule 2-106.04. Self improvement process.
- 26 Intent:

- To generate and to provide to judges and commissioners information about their performance.
- To promote efforts to improve upon judicial performance individually and the performance of the judiciary in general.
  - Applicability:
- This rule shall apply to the Judicial Council and to the judges and commissioners of the courts of record.
  - Statement of the Rule:
  - (1) Evaluation information.
- (A) The Surveyor shall provide individual survey results to the judge or commissioner evaluated, to that judge's or commissioner's presiding judge and to any other judge identified by the subject judge. Without identifying individual judges or commissioners, the Surveyor shall provide the judge or commissioner with the survey results for that judge's or commissioner's court level and geographic region.
- (B) The Administrative Office of the Courts shall provide individual non-survey results to the judge's or commissioner's presiding judge and to any other judge identified by the subject judge.

- (C) The presiding judge's evaluation material shall be provided to the chair of the appropriate Board of Judges. The chief justice's evaluation material shall be provided to the associate chief justice.
  - (2) Role of presiding judge.
- (A) The subject judge may identify a judge in addition to the presiding judge to review the subject judge's evaluation material. The subject judge shall notify the Administrative Office of the Courts in writing of the judge's request.
- (B) The presiding judge and other reviewing judge shall review the evaluation material and may meet with the subject judge at the request of the presiding judge or other reviewing judge or of the subject judge. The purpose of the meeting is to identify steps towards self improvement.
- Rule 2-106.05. Administration of the performance evaluation program for judicial self improvement.

Intent:

To provide for the administration of the performance evaluation program for judicial self improvement.

**Applicability:** 

This rule shall apply to the Judicial Council and to the Standing Committee on Judicial Performance Evaluation.

Statement of the Rule:

- (1) The performance evaluation program shall use professionally recognized methods of data collection which may include surveys, onsite visits, caseload management data and personal interviews. Information shall be obtained from multiple sources to provide balanced information. Information from individuals shall be based on personal knowledge of the judge's or commissioner's performance.
  - (2) The Standing Committee on Judicial Performance Evaluation shall:
- (A) propose to the Council a schedule of recommended activities and procedures by which to generate self improvement information;
- (B) with the Council's approval, provide a schedule of activities and procedures to all judges and commissioners;
  - (C) report to the Council recommendations for improving self improvement information; and
- (D) propose to the Council any surveys and amendments. Subjects inquired into by a survey shall be drawn from but need not include all of the criteria established by Rule 2-106.02.
- (3) Records and information generated for the self improvement of judges and commissioners are classified as private records. The survey results for each court level and geographic region, without identifying individual judges or commissioners, are classified as public records. Respondents to surveys shall be anonymous.
  - (4) Geographic regions are:
  - (a) Region 1: Judicial Districts 5, 6, 7, and 8;
- (b) Region 2: Judicial Districts 1 and 2;
- 40 (c) Region 3: Judicial District 3;
- 41 (d) Region 4: Judicial District 4; and
- 42 (e) Region 5: The Supreme Court and the Court of Appeals.
- 43 Rule 3-110. Judicial performance evaluation for self-improvement.
- 44 Intent:

To promote the self-improvement of members of the judiciary by establishing a formal judicial performance evaluation program to provide routine periodic information to judges and commissioners on their performance.

To promote the improvement of the judiciary as a whole by providing the Council with information on the performance of individual judges, commissioners and courts.

To establish the general criteria for evaluating judicial performance and the methods for fairly, accurately and reliably measuring the performance of an individual judge or commissioner.

To satisfy the self-improvement, as distinguished from certification, requirements of Utah Code Ann. '78-3-21(4).

Applicability:

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This rule shall apply to all judges and commissioners.

13 Statement of the Rule:

- (1) Goals of judicial self-improvement program ("program").
- (A) The primary goal is to provide self-improvement for individual judges and commissioners, and the improvement of the judiciary as a whole.
  - (B) The secondary goals are:
  - (i) to improve the design and content of continuing judicial education programs; and
  - (ii) to provide information useful for the refinement of the Code of Judicial Administration.
- (2) Structure and implementation. The Program shall be structured and implemented so as not to impair the independence of the judiciary.
  - (3) Administration and support.
- (A) Ultimate responsibility for the development and implementation of the Program is vested in the Council.
- (B) The day to day management of the Program, while the responsibility of the Council, shall be supervised by the Judicial Performance Evaluation Committee.
- (C) Staff support and adequate funding shall be provided by the Administrative Office to support the Program and to ensure its high quality.
- (D) The Committee shall meet a minimum of four times per year to review the Program and shall submit to the Council an annual report containing summary data and recommendations for the improvement of the Program. Individuals shall not be identified in this report.
  - (4) Evaluation criteria.
- (A) Judges and commissioners shall be evaluated for self-improvement based upon the following specific criteria:
  - (i) Integrity Factors considered may include but are not limited to:
  - (a) avoidance of impropriety and appearance of impropriety;
  - (b) freedom from personal bias;
- (c) ability to decide issues based on the law and the facts without regard to the identity of the parties or counsel, the popularity of the decision, and without concern for or fear of criticism;
  - (d) impartiality of actions; and
  - (e) compliance with the Code of Judicial Conduct.
- 42 (ii) Knowledge and understanding of the law and judicial branch rules Factors considered 43 may include but are not limited to:
  - (a) the issuance of legally sound decisions;
  - (b) understanding of the substantive, procedural, and evidentiary law of the state;

- 1 (c) attentiveness to the factual and legal issues before the court; and
  - (d) the proper application of judicial precedents and other appropriate sources of authority.
    - (iii) Ability to communicate Factors considered may include but are not limited to:
    - (a) clarity of bench rulings and other oral communications;
  - (b) quality of written opinions with specific focus on clarity and logic, and the ability to explain clearly the facts of a case and the legal precedents at issue; and
    - (c) sensitivity to impact of demeanor and other nonverbal communications.
  - (iv) Preparation, attentiveness, dignity and control over proceedings Factors considered may include but are not limited to:
    - (a) courtesy to all parties and participants; and

- (b) willingness to permit every person legally interested in a proceeding to be heard, unless precluded by law or rules of courts.
  - (v) Skills as a manager Factors considered may include but are not limited to:
  - (a) devoting appropriate time to all pending matters;
  - (b) discharging administrative responsibilities diligently; and
- (c) where responsibility exists for a calendar, knowledge of the number, age, and status of pending cases.
  - (vi) Punctuality Factors considered may include but are not limited to:
  - (a) the prompt disposition of pending matters;
  - (b) meeting commitments on time and according to rules of the court; and
  - (c) compliance with the case processing time standard established by the Council.
- (vii) Service to the profession and the public Factors considered may include but are not limited to:
  - (a) attendance at and participation in judicial and continuing legal education programs;
- (b) consistent with the Code of Judicial Conduct, participation in organizations which are devoted to improving the justice system;
- (c) consistent with the highest principles of the law, ensuring that the court is serving the public and the justice system to the best of its ability and in such a manner as to instill confidence in the court system; and
- (d) service within the organizations of the judicial branch of government and in leadership positions within the judicial branch of government, such as presiding judge, Judicial Council, Boards of Judges, and standing and ad hoc committees.
- (viii) Effectiveness in working with other judges, commissioners and court personnel Factors considered may include but are not limited to:
- (a) when part of a multi-judge panel, exchanging ideas and opinions with other judges during the decision making process;
  - (b) critiquing the work of colleagues;
- (c) facilitating the performance of administrative responsibilities of other judges and commissioners; and
  - (d) effectively working with court staff.
  - (5) Self-improvement evaluation process.
- (A) The evaluation process shall be composed of acceptable professionally recognized methods of data collection which may include surveys, onsite visits, caseload management data analysis and personal interviews. Self improvement evaluations shall be obtained from multiple sources to provide balanced information on an individual judge or commissioner.

- (B) Data collection for self-improvement evaluations shall be conducted as follows:
- (i) Data collection instruments shall be developed to permit measurement by individual court levels.
- (ii) Data collection instruments will identify information which is to be used solely for self-improvement.
- (C) The self-improvement performance evaluations shall provide individual judges and commissioners with evaluation results every two years during their terms of office. Newly appointed judges or commissioners shall be evaluated once after their first year in office and again prior to their initial retention election or reappointment.
- (D) Information collected from individuals concerning the self-improvement evaluation shall be based on knowledge of the judge's performance during the current term of office or the commissioner's most recent 2 years of performance. Objective data collected shall be based on the judge's current term of office or the commissioner's most recent 2 years of performance.
- (E) Provisions for confidentiality shall be established such that performance data on individual judges and commissioners and the source of information cannot be identified except as needed to comply with this rule.
  - (F) Dissemination and uses of self-improvement evaluation.
- (i) Dissemination of results and data from the Program shall be consistent with and conform to the goal of self-improvement of the individual judge, commissioner and the judiciary as a whole.
- (ii) Data collected for self-improvement and improvement of the judiciary shall be tabulated by question in the case of survey and by source and type where other methodologies are employed. The data shall be disseminated as follows:
- (a) Individual data and results shall be provided only to the judge or commissioner evaluated, together with the averages for each judge's or commissioner's geographic region.
- (b) Summary data and results, without individual identification, shall be provided to the Council and Boards of Judges by court level and within geographic region.
- (c) Under no circumstances shall the data collected or the results of the evaluation be used to discipline a judge or commissioner or be disseminated to authorities charged with disciplinary responsibility or responsibility for determining certification for reelection, reappointment or continued service.
  - (iii) Geographic regions are:
  - (a) Region 1: Judicial Districts 1, 5, 6, 7, and 8;
- 34 (b) Region 2: Judicial District 2;
  - (c) Region 3: Judicial District 3; and
  - (d) Region 4: Judicial District 4.
  - Rule 3-111. Performance evaluation for certification of judges and commissioners.
- 38 Intent:

- To establish a performance evaluation program to be used for the certification of judges and commissioners pursuant to Utah Code Ann. ' 78-3-21(4).
- To establish the guidelines which shall be used by the Council in certifying judges for retention election or reappointment.
- To establish guidelines which shall be used by the Council and presiding judges in retaining a court commissioner for continued service.

To provide meaningful and relevant information to the public and applicable appointing authority to guide its decision on whether to retain or reappoint judges or commissioners without compromising the self-improvement goal of the Judicial Performance Evaluation Program or the independence of the judiciary.

Applicability:

This rule shall apply to all judges standing for retention election after November 1990, municipal justice court judges seeking reappointment and court commissioners, except that Paragraph (3)(A) shall apply only to the judges and commissioners of the courts of record and Paragraph (3)(B) shall apply only to the judges of the district court who conduct jury trials.

Paragraphs with more limited applicability shall apply as specified in the paragraph.

Statement of the Rule:

- (1) Objective.
- (A) Each judge standing for retention election, or other judge or commissioner standing for reappointment or continued service, shall be evaluated for compliance with the standards set forth in this rule for each criterion as defined in this rule.
- (B) A judge or commissioner is entitled to certification upon compliance with the standards for each criterion set forth in this rule. Any judge or commissioner who fails to satisfy any of the standards for a criterion set forth in this rule is deemed not entitled to certification. Any judge or commissioner deemed not entitled to certification may request a hearing before the Council. The Council may, after hearing if requested, within its sole discretion, grant certification based on written findings that it is in the best interests of the administration of justice.
- (C) No evaluation shall be based upon a criterion which has not been adopted and in effect for at least two years. However, the methodology for measurement may change from year to year.
- (2) Criteria of performance. The following criteria shall be used to evaluate a judge or commissioner:
  - (A) Integrity Factors considered shall include but are not limited to:
  - (i) avoidance of impropriety and appearance of impropriety;
  - (ii) freedom from personal bias;
- (iii) ability to decide issues based on the law and the facts without regard to the identity of the parties or counsel, the popularity of the decision, and without concern for or fear of criticism;
  - (iv) impartiality of actions; and
  - (v) compliance with the Code of Judicial Conduct.
- (B) Knowledge and understanding of the law and judicial branch rules Factors considered shall include but are not limited to:
  - (i) the issuance of legally sound decisions;
  - (ii) understanding of the substantive, procedural, and evidentiary law of the state;
  - (iii) attentiveness to the factual and legal issues before the court; and
- 39 (iv) the proper application of judicial precedents and other appropriate sources of authority.
  - (C) Ability to communicate Factors considered shall include but are not limited to:
  - (i) clarity of bench rulings and other oral communications;
  - (ii) quality of written opinions with specific focus on clarity and logic, and the ability to explain clearly the facts of a case and the legal precedents at issue; and
    - (iii) sensitivity to impact of demeanor and other nonverbal communications.

- (D) Preparation, attentiveness, dignity and control over proceedings Factors considered shall include but are not limited to:
  - (i) courtesy to all parties and participants; and

- (ii) willingness to permit every person legally interested in a proceeding to be heard, unless precluded by law or rules of courts.
  - (E) Skills as a manager Factors considered shall include but are not limited to:
  - (i) devoting appropriate time to all pending matters;
  - (ii) discharging administrative responsibilities diligently; and
- (iii) where responsibility exists for a calendar, knowledge of the number, age, and status of pending cases.
  - (F) Punctuality Factors considered shall include but are not limited to:
  - (i) the prompt disposition of pending matters; and
  - (ii) meeting commitments on time and according to rules of the court.
- (3) Standards of performance. The following standards of performance must be met to entitle a judge or commissioner to certification.
- (A) Survey of attorneys. The Council shall measure satisfactory performance of each judge and commissioner of the courts of record by a sample survey of the attorneys appearing before the judge or commissioner during the preceding two years or such shorter period for which the judge or commissioner is being evaluated. The Standing Committee on Judicial Performance Evaluation shall submit a proposed survey and any proposed amendments to the Council for approval.
- (i) Survey subject matter. Subjects inquired into by the survey shall be drawn from but need not include all of the criteria referenced in paragraph (2) of this rule.
- (ii) Survey questions. All questions will be used for certification purposes and for self improvement purposes. The survey shall include a general retention question, which is part of the certification section, as follows: ATaking everything into account, would you recommend the Judicial Council certify this judge or commissioner for retention?
  - (iii) Survey scoring. The survey shall be scored as follows:
- (a) Each question, except the general retention question, of the attorney survey will have six possible responses: Excellent, More Than Adequate, Adequate, Less Than Adequate, Inadequate, or No Personal Knowledge. A favorable response is Excellent, More Than Adequate or Adequate.
- (b) Each question shall be scored by dividing the total number of favorable responses by the total number of all responses, excluding the ANo Personal Knowledge@responses.
- (c) The general retention question shall not be used in the calculation of survey scoring. In the event that a judge or commissioner is not certified and requests a hearing, response to the general retention question may be utilized by the judge, commissioner, or Council as a mitigating or aggravating factor.
- (d) A satisfactory score is achieved for each question when the favorable responses computed in (b) above is 70% or greater.
  - (e) A judge's or commissioner's performance is satisfactory if:
- (1) At least 75% of the questions, except the general retention question, have a satisfactory score as stated in (d) above; and

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- (2) The favorable responses (except the general retention question) when divided by the total number of all responses to the certification questions (excluding ANo Personal Knowledge® responses and general retention responses) is 70% or greater.
- (iv) Surveyor. As used in this rule, the term ASurveyor@ means the organization or individual awarded a contract through procedures established by the state procurement code to survey lawyers regarding the performance of judges.
- (v) Survey respondents. The clerk for the judge or commissioner shall identify as potential respondents all lawyers who have appeared before the judge or commissioner at a hearing or trial during the preceding two year period or such shorter period for which the judge or commissioner is being evaluated. The judge or commissioner shall not review the list of potential respondents. A lawyer who has been appointed as a judge or commissioner shall not be a respondent in the survey.
- (vi) Exclusion from survey respondents. By certifying that one or more of the following conditions applies, the judge or commissioner may exclude an attorney from the list of respondents: The judge or commissioner
  - (a) has referred the lawyer to the Utah State Bar for discipline,
  - (b) has found the lawyer in contempt of court,
  - (c) has sanctioned the lawyer pursuant to rules of procedure,
  - (d) has presided in a civil or criminal proceeding to which the lawyer is a party, or
- (e) has been the subject of an affidavit of bias or prejudice under Utah Rule of Civil Procedure 63 or Utah Rule of Criminal Procedure 29 filed by the attorney
- (vii) If a judge holds a law firm jointly responsible under Utah Rule of Civil Procedure 11(c)(1)(A), the judge may exclude all members of the law firm from the list of respondents.
- (viii) Number of survey respondents. For each justice, judge, or commissioner who is the subject of a survey, the Surveyor shall identify 180 respondents or all attorneys appearing before the judge or commissioner whichever is less.
- (ix) Factors in selecting respondents; response rate. In selecting respondents from potential respondents, the Surveyor should favor attorneys with a greater number of appearances and attorneys with more recent appearances, and the Surveyor should attempt to limit the number of survey questionnaires to which an attorney is asked to respond to 12. The Surveyor may balance these factors in assigning respondents to particular judges or commissioners. The Surveyor should pursue a response rate of 70% or more for each judge or commissioner. The goals of this subparagraph are advisory only and failure to meet the goals shall not invalidate the survey.
- (x) Administration of the survey. Judges with a six year term of office shall be the subject of a survey in September of the third and fifth year of the term. Justices of the Supreme Court shall be the subject of a survey in September of the third, seventh and ninth years of the term. Newly appointed judges shall be the subject of a survey during their second year in office and, at their option, prior to their initial retention election. Court Commissioners shall be the subject of a survey approximately one year and three years prior to the expiration of their term of appointment.
- (B) Survey of jurors. The Council shall measure satisfactory performance of each judge by a survey of the jurors appearing before the judge during the preceding two years or such shorter period for which the judge is being evaluated. A survey of jurors for all district court judges who preside over jury trials shall be conducted during the four years prior to certification for retention election. However, a survey of jurors for district court judges serving prior to their initial

retention election shall be conducted during the two years prior to certification for retention election. The results of surveys administered during the final two years prior to certification shall be used for certification. The results of surveys administered during the third and fourth years prior to certification shall be used for self improvement and not for certification.

- (i) Survey subject matter. Subjects inquired into by the survey shall be drawn from but need not include all of the criteria in paragraph (2) of this rule. The Standing Committee on Judicial Performance Evaluation shall submit a proposed survey and any proposed amendments to the Council for approval. The survey shall include a general question as follows: AWould you be comfortable having your case tried before this judge? Each question, except the general question, will have four possible responses: Yes, No, No Opinion, and No Opportunity to Observe. The general question shall have two responses: Yes and No. A note card on which the juror can provide anonymous comments to the judge shall be attached to the survey questionnaire.
  - (ii) Survey scoring. The survey shall be scored as follows:
  - (a) A favorable response is Yes.

- (b) Each question shall be scored by dividing the total number of Yes responses by the total number of Yes plus No responses.
- (c) The general question shall not be used in the calculation of survey scoring. In the event a judge is not certified and requests a hearing, response to the general question may be used as a mitigating or aggravating factor.
- (d) A satisfactory score is achieved for each question when the ratio of favorable responses computed in (b) above is 70% or greater.
  - (e) A judge's performance is satisfactory if:
- (1) At least 75% of the questions on the survey, except the general question, have a satisfactory score as stated in (d) above; and
- (2) The Yes responses to all questions except the general question, when divided by the total number of Yes plus No responses to all questions except the general question, is 70% or greater.
- (iii) Administration of the survey. All jurors rendering a verdict in a case and all jurors, including alternate jurors, with at least three hours of trial time with the judge shall have the opportunity to be a respondent to the survey questionnaire.
- (a) For jurors rendering a verdict. As soon as possible after the jury has been discharged, the bailiff or clerk in charge of the jury shall reassemble the jurors and provide them with the evaluation questionnaires and comment note cards and two envelopes. One envelope will be preprinted with the mailing address of the survey consultant; the other will be preprinted with the name of the judge. The forms will instruct the jurors to place the comment note cards in the envelope with the judge-s name, to place the survey questionnaires, completed and uncompleted, in the envelope with the consultant-s name, and to seal the envelopes. The bailiff or clerk shall deliver the sealed envelopes to the respective addressees.
- (b) For jurors not rendering a verdict. If a juror or alternate juror is discharged prior to rendering a verdict but after at least three hours of trial time with the judge, the bailiff or clerk in charge of the jury shall administer the questionnaire to the discharged juror in the same manner as in paragraph (a) above.
- (C) Case under advisement standard. A case is considered to be under advisement when the entire case or any issue in the case has been submitted to the judge or commissioner for final

- determination. The Council shall measure satisfactory performance during the prior two years by the self declaration of the judge or commissioner or by review of the records of the court.
- (i) A justice of the Supreme Court whose term of office expires in 1998 or thereafter demonstrates satisfactory performance by circulating not more than six principal opinions more than six months after submission.
- (ii) A judge of the Court of Appeals whose term of office expires in 1998 or thereafter demonstrates satisfactory performance by:
- (a) circulating not more than six principal opinions more than six months after submission; and
- (b) achieving a final average time to circulation of a principal opinion of not more than 120 days after submission.
  - (iii) A trial court judge or commissioner demonstrates satisfactory performance by holding:
  - (a) 6 or fewer cases under advisement beyond two months after submission; and
  - (b) no case under advisement beyond six months after submission.
- (D) Compliance with education standards. Satisfactory performance is established if the minimum education requirements established by this Code have been met subject to the availability of in state education programs. The Council shall measure satisfactory performance during the prior two years by the self declaration of the judge or commissioner or by review of records of the state court administrator.
- (E) Substantial compliance with Code of Judicial Conduct and the Code of Judicial Administration. Satisfactory performance is established if the response of the judge or commissioner demonstrates substantial compliance with the Code of Judicial Conduct and the Code of Judicial Administration and if the Council finds the responsive information to be complete and correct.
- (F) Physical and mental competence. Satisfactory performance is established if the response of the judge or commissioner demonstrates physical and mental competence to serve in office and if the Council finds the responsive information to be complete and correct. The Council may request a statement by an examining physician.
  - (4) Judicial Council action.

- (A) The Council shall meet in a regularly scheduled meeting not later than February 15 of each even numbered year to determine if each judge or commissioner meets the standards of performance for each criterion as defined in this rule. The meeting shall be conducted in executive session called in compliance with the Utah Open and Public Meetings Act.
- (B) The Council may determine that a judge subject to retention election after the abbreviated initial term of office is entitled to certification based upon the attorney survey conducted after the first 12 months in office and the other requirements of certification. The Council may determine that a judge subject to retention election after the abbreviated initial term of office is not entitled to certification based upon the second attorney survey conducted during the initial term of office.
- (C) The Council shall certify each judge standing for retention election or reappointment and each commissioner who is entitled to certification under this rule. Written notice of the decision shall be provided to each judge or commissioner within 10 days after the Council's decision.
- (D) Any judge or commissioner deemed not entitled to certification under this rule shall be notified of that decision within 10 days by the Council. Such judge or commissioner may request a hearing before the Council by filing a written request within 10 days after receiving notice of

the Council's decision. The hearing shall be held within 20 days after receipt of the written request and such hearing shall be held in executive session.

- (i) The judge or commissioner may provide explanation, information in mitigation or information to correct data previously provided to the Council. Information presented shall be directly responsive to the identified deficiency.
- (ii) The Council may consider any other relevant information it deems appropriate in its sole discretion, including but not limited to factors in aggravation or mitigation, past performance evaluations, public and private sanctions entered by the Judicial Conduct Commission against the judge or by the Commissioner Conduct Committee against the court commissioner, and other testimony.
- (iii) In evaluating failure to comply with a standard, the Council shall consider workload, absence from the bench, inadequacy of administrative support or other extenuating circumstances identified by the judge which may have prohibited compliance.
- (iv) The Council shall notify the judge or commissioner of the Council's decision in writing within 10 days after the hearing.
- (v) If a judge or commissioner not entitled to certification fails to request such a hearing within the time allowed, the Council shall memorialize at its next regularly scheduled meeting that such judge or commissioner is not certified.
- (E) The Council shall provide the information required by Section 20A 7-702 to the Office of Lieutenant Governor for publication in the voter information pamphlet.
- (F) For each municipal justice court judge subject to reappointment, the Council shall provide the information described in \* 20A 7 702 to the appointing authority by August 1 of the year prior to the expiration of the judge's term of office.
- (G) The Council shall notify each presiding judge of the certification decision on every commissioner by June 1 of each even numbered year. Upon entry of a final decision not to certify a commissioner, the Council shall remove the commissioner from office. The surveyor shall provide to the presiding judge the report of the survey results for all commissioners of that court.
  - (5) Administration of the judicial performance evaluation program.
  - (A) The Standing Committee on Judicial Performance Evaluation shall:
- (i) Provide to the Council a proposed schedule of activities and recommended procedures by which to administer the evaluation for certification by May 1 of each odd numbered year.
- (ii) With the Council's approval, mail a schedule and list of procedures to all judges and commissioners subject to evaluation.
- (iii) Include in its annual report to the Council recommendations for the improvement of the certification evaluation program.
- (B) If a judge between March 1 and July 1 of the year prior to the judge's retention election or a commissioner at any time states in writing to the Judicial Council his or her intent not to continue in office beyond the close of the calendar year in which the judge or commissioner is scheduled for retention election or reappointment, the Judicial Council shall not include the judge or commissioner within the list of judges and commissioners who are the subject of the next attorney survey. If the judge or commissioner remains in office contrary to his or her written commitment not to remain in office, the Council shall determine that the judge or commissioner is not entitled to certification for retention election or reappointment.

- (C) Unless otherwise stated, evaluation and certification of judges and commissioners shall be based upon performance during the current term of office.
- (D) Provisions for confidentiality shall be established such that performance data on individual judges or commissioners and the source of particular information cannot be identified except as required to comply with this rule.
- (E) Data submitted to the Council for certification shall be tabulated by survey question or type of information by judge or commissioner, by court level and by geographic region.
- (i) Data under this section shall be made available to the Council prior to its January meeting of each even numbered year.
- (ii) Individual judges and commissioners shall receive their individual results a minimum of 20 days prior to submission to the Council. Judges and commissioners must provide comments on the results to the Council at least 5 working days prior to Council consideration.
- (iii) Data collected by survey for certification purposes shall be reported in 1% increments. However, if the sample size for the survey for a particular judge is too small to provide statistically reliable information in 1% increments, the survey results for that judge shall be reported as satisfactory or unsatisfactory performance as defined in this rule with a statement by the surveyor explaining why the survey is statistically unreliable.
- (iv) The Council and individual judges or commissioners shall be provided with summary data and results without individual identification for each survey question or type of information for each court level and each geographic region.
- (v) The Council shall make information collected under this section on judges and court commissioners standing for retention election or reappointment available to the public prior to retention election or reappointment in the same form which was used by the Council to make its certification decision. Information on individual judges and commissioners not used for certification by the Council shall not be available to the public. Summary data compiled by court level or geographic region without identification of individual judges or commissioners may be made available to the public upon request.
  - (vi) Geographic regions are:
  - (a) Region 1: Judicial Districts 1, 5, 6, 7, and 8;
- (b) Region 2: Judicial District 2;
- 31 (c) Region 3: Judicial District 3; and
  - (d) Region 4: Judicial District 4.
- Rule 3-111.01. Goals of performance evaluation for certification for retention election.
- 34 Inten

- To specify the goals of evaluating judges for certification for retention election.
- 36 Applicability:
- This rule shall apply to the Judicial Council and to the judges and commissioners of the courts of record and courts not of record.
  - Statement of the Rule:
    - The goals of the judicial performance evaluation program are to:
  - (1) establish the criteria upon which judges will be evaluated, the standards against which judicial performance will be measured and the methods for fairly, accurately and reliably measuring judicial performance;
  - (2) generate and to provide to judges and commissioners information about their performance;

- (3) establish the procedures by which the Council will evaluate and certify judges for retention election or reappointment;
  - (4) establish the procedures by which the Council will evaluate and certify commissioners for reappointment;
  - (5) provide meaningful and relevant information to the public or applicable appointing authority to assist in the decision to retain or reappoint judges and commissioners; and
- (6) protect the independence of judges and commissioners in their obligations under federal and state constitutions, federal and state statutes and court rules.
  - Rule 3-111.02. Judicial performance evaluation criteria.
- 10 Intent:

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- To specify the criteria upon which judges will be evaluated and certified.
- 12 <u>Applicability:</u>
- This rule shall apply to the Judicial Council and to the judges and commissioners of the courts of record and courts not of record.
  - Statement of the Rule:
  - Judges and commissioners shall be evaluated and certified upon the following criteria.
- 17 (1) Integrity Factors considered may include but are not limited to:
- (A) avoidance of impropriety and appearance of impropriety;
- (B) freedom from personal bias;
- 20 (C) ability to decide issues based on the law and the facts without regard to the identity of the parties or counsel, the popularity of the decision or concern for criticism;
  - (D) impartiality of actions; and
  - (E) compliance with the Code of Judicial Conduct.
  - (2) Knowledge and understanding of the law and procedures Factors considered may include but are not limited to:
    - (A) the issuance of legally sound decisions;
      - (B) understanding of the substantive, procedural, and evidentiary law of the state;
- 28 (C) attentiveness to the factual and legal issues before the court; and
- 29 (D) the proper application of judicial precedents and other appropriate sources of authority.
  - (3) Ability to communicate Factors considered may include but are not limited to:
  - (A) clarity of bench rulings and other oral communications;
    - (B) quality of written opinions with specific focus on clarity and logic, and the ability to explain clearly the facts of a case and the legal precedents at issue; and
      - (C) sensitivity to impact of demeanor and other nonverbal communications.
    - (4) Preparation, attentiveness, dignity and control over proceedings Factors considered may include but are not limited to:
      - (A) courtesy to all parties and participants; and
  - (B) willingness to permit every person legally interested in a proceeding to be heard, unless precluded by law.
    - (5) Skills as a manager Factors considered may include but are not limited to:
  - (A) devoting appropriate time to all pending matters;
    - (B) discharging administrative responsibilities diligently; and
- 43 (C) where responsibility exists for a calendar, knowledge of the number, age, and status of pending cases.
  - (6) Punctuality Factors considered may include but are not limited to:

- 1 (A) the prompt disposition of pending matters;
  - (B) meeting commitments on time and according to rules of the court; and
  - (C) compliance with the case processing time standard established by the Council.
  - (7) Service to the profession and the public Factors considered may include but are not limited to:
    - (A) attendance at and participation in judicial and continuing legal education programs;
  - (B) consistent with the Code of Judicial Conduct, participation in organizations devoted to improving the justice system;
  - (C) consistent with the highest principles of the law, ensuring that the court is serving the public and the justice system to the best of its ability and in such a manner as to instill confidence in the court system; and
  - (D) service within the organizations of the judicial branch of government and in leadership positions within the judicial branch of government, such as presiding judge, Judicial Council, Boards of Judges, and standing and ad hoc committees.
  - (8) Effectiveness in working with other judges, commissioners and court personnel Factors considered may include but are not limited to:
  - (A) when part of a multi-judge panel, exchanging ideas and opinions with other judges during the decision-making process;
    - (B) critiquing the work of colleagues;
    - (C) facilitating the administrative responsibilities of other judges and commissioners; and
    - (D) effectively working with court staff.
- Rule 3-111.03. Standards of judicial performance.
- 23 Intent:

To specify the standards against which judicial performance will be measured and the methods for fairly, accurately and reliably measuring judicial performance.

Applicability:

This rule shall apply to the Judicial Council and, except as otherwise provided, to the judges and commissioners of the courts of record and not of record.

Subsection (2)(A) shall apply to the judges and commissioners of the courts of record.

Subsection (2)(B) shall apply to the judges of the district court who conduct jury trials.

For judges standing for retention election in 2004 and beyond and for commissioners subject to reappointment in 2003 and beyond, Subsection (2)(C) shall apply from the effective date of the rule until the evaluation by the Council or for the judge's or commissioner's term of office, whichever is shorter. Judges standing for retention election in 2002 and commissioners subject to reappointment in 2002 shall meet the case under advisement standard as it existed prior to the effective date of this rule. (Former Rule 3-111(3)(C).)

Statement of the Rule:

- (1)(A) A judge standing for retention election or reappointment, or commissioner standing for reappointment, shall be evaluated for compliance with the standards set forth in this rule.
- (B) No evaluation shall be based upon a criterion or standard in effect for less than two years. However, the methodology for measurement may change periodically. Evaluation shall be based upon performance during the current term of office.
  - (2) Standards of performance.
  - (A) Survey of attorneys.

- (i) The Council shall measure satisfactory performance by a sample survey of the attorneys appearing before the judge or commissioner during the preceding two years or such shorter period for which the judge or commissioner is being evaluated. The Council shall measure satisfactory performance based on the results of the final survey conducted during a judge's or commissioner's term of office, subject to the discretion of a judge serving an abbreviated initial term not to participate in a second survey under Section (2)(A)(viii) of this rule.
  - (ii) Survey scoring. The survey shall be scored as follows.

- (a) Each question of the attorney survey will have six possible responses: Excellent, More Than Adequate, Adequate, Less Than Adequate, Inadequate, or No Personal Knowledge. A favorable response is Excellent, More Than Adequate or Adequate.
- (b) Each question shall be scored by dividing the total number of favorable responses by the total number of all responses, excluding the "No Personal Knowledge" responses. A satisfactory score for a question is achieved when the ratio of favorable responses is 70% or greater.
  - (c) A judge's or commissioner's performance is satisfactory if:
  - (1) at least 75% of the questions have a satisfactory score; and
- (2) the favorable responses when divided by the total number of all responses, excluding "No Personal Knowledge" responses, is 70% or greater.
- (iii) Surveyor. As used in this Code, the term "Surveyor" means the organization or individual awarded a contract through procedures established by the state procurement code to survey respondents regarding the performance of judges.
- (iv) Survey respondents. The clerk for the judge or commissioner or the Administrative Office of the Courts shall identify as potential respondents all lawyers who have appeared before the judge or commissioner at a hearing or trial during the preceding two year period or such shorter period for which the judge or commissioner is being evaluated. The judge or commissioner shall not review the list of potential respondents.
  - (v) Exclusion from survey respondents.
- (a) A lawyer who has been appointed as a judge or commissioner shall not be a respondent in the survey.
- (b) By certifying that one or more of the following conditions applies, the judge or commissioner may exclude an attorney from the list of respondents: The judge or commissioner
  - (1) has referred the lawyer to the Utah State Bar for discipline,
  - (2) has found the lawyer in contempt of court,
  - (3) has sanctioned the lawyer pursuant to rules of procedure,
- (4) has held the lawyers law firm jointly responsible under Utah Rule of Civil Procedure 11(c)(1)(A),
  - (5) has presided in a civil or criminal proceeding to which the lawyer is a party, or
- (6) has been the subject of an affidavit of bias or prejudice under Utah Rule of Civil Procedure 63 or Utah Rule of Criminal Procedure 29 filed by the attorney in which the attorney alleges animus of the judge or commissioner toward the attorney.
  - (c) Other exclusions.
- (1) A judge may request that the Judicial Council exclude from the survey an attorney who does not qualify for exclusion under (b) if the judge believes the attorney will not respond objectively to the survey. The request must be submitted within 14 days after receiving the form for excluding lawyers under (b).

- (2) In the request, the judge shall explain why the attorney will not respond objectively to the survey. The judge shall explain why the attorney's behavior has not subjected the attorney to sanction under the rules of procedure, contempt or referral to the Bar.
- (3) If the Management Committee determines that the attorney will not respond objectively to the survey, the Management Committee shall inform the Judicial Council for ratification. If the Judicial Council ratifies the determination, the Administrative Office of the Courts shall notify the Surveyor and the Surveyor shall exclude the attorney from the judge's respondent pool. The determination applies only to the pending attorney survey.
- (vi) Number of survey respondents. For each judge or commissioner who is the subject of a survey, the Surveyor shall identify 180 respondents or all attorneys appearing before the judge or commissioner whichever is less.
- (vii) Factors in selecting respondents; response rate. In selecting respondents from potential respondents, the Surveyor should favor attorneys with a greater number of appearances and attorneys with more recent appearances, and the Surveyor should limit to 12 the number of survey questionnaires to which an attorney is asked to respond. The Surveyor may balance these factors in assigning respondents to particular judges or commissioners. The Surveyor should pursue a response rate of 70% or more for each judge or commissioner. The goals of this paragraph are advisory and failure to meet the goals shall not invalidate the survey.
- (viii) Administration of the survey. Judges with a six-year term of office shall be the subject of a survey in the fifth year of the term. Justices of the Supreme Court shall be the subject of a survey in the ninth year of the term. Newly appointed judges shall be the subject of a survey during their second year in office and, at their option, prior to their initial retention election. Court Commissioners shall be the subject of a survey approximately one year prior to the expiration of their term of appointment.
- (B) Survey of jurors. The Council shall measure satisfactory performance by a survey of the jurors appearing before the judge during the preceding two years or such shorter period for which the judge is being evaluated.
- (i) Survey responses. Each question will have four possible responses: Yes, No, No Opinion, and No Opportunity to Observe. A note card on which the juror can provide anonymous comments to the judge shall be attached to the survey questionnaire.
  - (ii) Survey scoring. The survey shall be scored as follows:
  - (a) A favorable response is Yes.

- (b) Each question shall be scored by dividing the total number of Yes responses by the total number of Yes plus No responses.
- (c) A satisfactory score for a question is achieved when the ratio of favorable responses is 70% or greater.
  - (d) A judge's performance is satisfactory if:
  - (1) At least 75% of the questions on the survey have a satisfactory score; and
- (2) The Yes responses to all questions when divided by the total number of Yes plus No responses to all questions is 70% or greater.
- (iii) Administration of the survey. All jurors rendering a verdict in a case and all jurors, including alternate jurors, with at least three hours of trial time with the judge shall have the opportunity to respond to the survey questionnaire.
- (a) For jurors rendering a verdict. While the jurors are waiting for court to convene after declaring that they have reached a verdict, or as soon as possible after the jury has been

- discharged, the bailiff or clerk in charge of the jury shall provide the jurors with the evaluation questionnaires and comment note cards and two envelopes. One envelope will be preprinted with the mailing address of the Surveyor; the other will be preprinted with the name of the judge. The forms will instruct the jurors to place the comment note cards in the envelope with the judge=s name, to place the survey questionnaires, completed and uncompleted, in the envelope with the Surveyor's name, and to seal the envelopes. The bailiff or clerk shall deliver the sealed envelopes to the respective addressees.
- (b) For jurors not rendering a verdict. If a juror or alternate juror is discharged prior to rendering a verdict but after at least three hours of trial time with the judge, the bailiff or clerk in charge of the jury shall administer the questionnaire to the discharged juror in the same manner as in paragraph (a) above.
- (C) Case under advisement standard. A case is considered to be under advisement when the entire case or any issue in the case has been submitted to the judge or commissioner for final determination. The Council shall measure satisfactory performance by the self declaration of the judge or commissioner or by reviewing the records of the court.
- (i) A justice of the Supreme Court demonstrates satisfactory performance by circulating not more than an average of three principal opinions per calendar year more than six months after submission with no more than half of the maximum exceptional cases in any one calendar year.
  - (ii) A judge of the Court of Appeals demonstrates satisfactory performance by:
- (a) circulating not more than an average of three principal opinions per calendar year more than six months after submission with no more than half of the maximum exceptional cases in any one calendar year; and
- (b) achieving a final average time to circulation of a principal opinion of not more than 120 days after submission.
  - (iii) A trial court judge or commissioner demonstrates satisfactory performance by holding:
- (a) not more than an average of three cases per calendar year under advisement more than two months after submission with no more than half of the maximum exceptional cases in any one calendar year; and
  - (b) no case under advisement more than six months after submission.
- (D) Compliance with education standards. Satisfactory performance is established if the judge meets the minimum education requirements established by this Code subject to the availability of in-state education programs. The Council shall measure satisfactory performance by the self declaration of the judge or commissioner or by reviewing the records of the state court administrator.
- (E) Substantial compliance with Code of Judicial Conduct . Satisfactory performance is established if the response of the judge or commissioner demonstrates substantial compliance with the Code of Judicial Conduct, if the Council finds the responsive information to be complete and correct and if the Council's review of formal and informal sanctions lead the Council to conclude the judge is in substantial compliance with the Code of Judicial Conduct.
- (F) Physical and mental competence. Satisfactory performance is established if the response of the judge or commissioner demonstrates physical and mental competence to serve in office and if the Council finds the responsive information to be complete and correct. The Council may request a statement by an examining physician.
  - Rule 3-111.04. Evaluation and certification of judges and commissioners.
- 45 Intent:

To establish the procedures by which the Council will evaluate and certify judges for retention election or reappointment.

To establish the procedures by which the Council will evaluate and certify commissioners for reappointment.

Applicability:

This rule shall apply to the Judicial Council and to the judges and commissioners of the courts of record and courts not of record.

Statement of the Rule:

- (A) At its meeting in December of odd-numbered years, the Council shall begin the process of determining whether the judges subject to election at the next general election meet the standards of performance provided for in this rule. The Administrative Office of the Courts shall assemble all evaluation information, including:
  - (i) attorney and juror survey scores;
  - (ii) judicial education records;
  - (iii) self declaration forms;
  - (iv) records of formal and informal sanctions by the Supreme Court; and
- (v) any information requested by the Council.
  - (B)(i) Prior to the meeting the Administrative Office of the Courts shall deliver the records to the Council and to the judges being evaluated.
  - (ii) In a session closed in compliance with Rule 2-103, the Council shall consider the evaluation information and make a preliminary finding of whether a judge met the performance standards established by Rule 3-111.03.
  - (iii) If the Council finds the judge met the performance standards, it is presumed the Council will certify the judge be retained in the general election. If the Council finds the judge did not meet the performance standards, it is presumed the Council will not certify the judge be retained in the general election. The Council may certify the judge for retention election or withhold decision until after meeting with the judge.
  - (iv) A presumption against certification may be overcome by a showing of good cause to the contrary. A presumption in favor of certification may be overcome by:
    - (a) reliable information showing non-compliance with a performance standard; or
  - (b) formal or informal sanctions by the Supreme Court of sufficient gravity or number or both to demonstrate lack of substantial compliance with the Code of Judicial Conduct.
  - (C) At the request of the Council the judge shall meet with the Council in January. At the request of the Council the presiding judge and other reviewing judge shall report to the Council any meetings held with the subject judge, the steps toward self improvement identified as a result of those meetings, and the efforts to complete those steps. Not later than 5 days after the December meeting, the Administrative Office of the Courts shall deliver to the judge being evaluated notice of the Council's action and any records not already delivered to the judge. If the judge is to meet with the Council, the notice shall contain an adequate description of the reasons the Council has withheld its decision and the date by which the judge is to deliver written materials. The Administrative Office of the Courts shall deliver copies of all materials to the Council and to the judge prior to the January meeting.
  - (D)(i) At its January meeting in a session dosed in accordance with Rule 2-103, the Council shall provide to the judge adequate time to present evidence and arguments in favor of certification. Any member of the Council may present evidence and arguments of which the

- judge has had notice opposed to certification. The burden is on the person arguing against the presumed certification. The Council may determine the order of presentation. The Council may continue the closed meeting with the judge to the February Council meeting.
- (ii) At its January or February meeting in open session, the Council shall approve its final findings and certification regarding all judges standing for retention election at the next general election.
- (E) The Council shall approve the statements and descriptions required by §20A-7-702 for the voter information pamphlet. The judge may review and edit the biographical summary. The Administrative Office of the Courts shall promptly deliver the approved statement regarding a judge to the judge and shall deliver the approved statement regarding all judges to the Lt. Governor no later than August 1. Upon delivery to the Lt. Governor, the Administrative Office of the Courts shall publish the statement regarding all judges on the Internet.
- (F) For municipal justice court judges, the Council shall use the same evaluation process as for judges of the courts of record, but the process shall begin in December of even numbered years, approximately 14 months prior to the expiration of the municipal judges' terms of office. The Administrative Office of the Courts shall deliver a statement similar in content and purpose to the one described in \$20A-7-702 to the respective judges and to the Mayor of the judges' jurisdictions no later than August 1 prior to the expiration of the municipal judges' terms of office. The Administrative Office of the Courts shall publish the statements on the Internet.
- (G) For commissioners, the Council shall use the same evaluation process as for judges, but the Council may remove the commissioner upon the same grounds and statement of reasons for which it could certify a judge not be retained. The timing of meetings shall be such as to conclude all steps at least 60 days prior to expiration of the commissioner's term of office. The Administrative Office of the Courts shall notify the commissioner of the dates of all events and meetings. The Administrative Office of the Courts shall promptly notify the presiding judge of the Council's finding, certification and statement of reasons.
  - Rule 3-111.05. Evaluation and certification of senior judges.
- 28 Intent

- To establish a performance evaluation program for active senior judges.
- 30 Applicability:
- This rule shall apply to the Judicial Council and to active senior judges of courts of record.
- 32 Statement of the Rule:
  - (1) Criteria of performance. Active senior judges shall be evaluated and certified using the performance criteria in Rule 3-111.02.
  - (2) Evaluation information. The evaluation and certification shall be based upon performance during the senior judge's current term of office. The following information shall be used:
    - (A) Survey of attorneys.
  - (i) The Council shall measure performance by a survey of the attorneys appearing before the senior judge. The survey shall provide the opportunity for the respondent to comment to the Council as well as to the senior judge.
    - (ii) The survey shall be administered by the Surveyor.
  - (iii) The Administrative Office of the Courts shall identify as potential respondents all lawyers who have appeared before the senior judge at a hearing or trial during the senior judge's current term. The senior judge shall not review the list of potential respondents. The Surveyor

shall identify 180 respondents or all the attorneys appearing before the senior judge whichever is less.

- (iv) The Surveyor shall report to the Council the number and percentage of respondents for each of the possible responses on each question.
- (B) Survey of presiding judges and court staff. The Council shall measure performance by a survey of all presiding judges and trial court executives of districts in which the judge has been assigned. The Administrative Office of the Courts shall distribute survey forms with instructions to return completed surveys to the Surveyor.
- (C) The Surveyor shall provide the Council with a report of all survey responses for the senior judge's current term.
  - (3) Standards of performance.

- (A) Surveys. The Judicial Council shall determine whether the senior judge's scores reported on the surveys are satisfactory.
- (B) Cases under advisement. The Council shall measure satisfactory performance by the self-declaration of the senior judge or by review of the records of the court. The senior judge shall demonstrate satisfactory performance by complying with the cases under advisement standard in Rule 3-111.03 for the court in which the judge has been assigned.
- (C) Compliance with education standards. Satisfactory performance is established if the senior judge meets the minimum education requirements established by this Code subject to the availability of in-state education programs. The Council shall measure satisfactory performance during the current term by the self declaration of the senior judge or by review of records of the state court administrator.
- (D) Substantial compliance with Code of Judicial Conduct. Satisfactory performance is established if the response of the senior judge demonstrates substantial compliance with the Code of Judicial Conduct and if the Council finds the responsive information to be complete and correct.
- (E) Physical and mental competence. Satisfactory performance is established if the response of the senior judge demonstrates physical and mental competence to serve in office and if the Council finds the responsive information to be complete and correct. The Council may request a statement by an examining physician.
- (4) Judicial Council action. Upon application for appointment under Rule 11-201, the Administrative Office of the Courts shall provide to the Judicial Council the information submitted by the senior judge as well as survey scores and any other relevant information to the Council. The information provided to the Council shall be provided to the senior judge prior to consideration by the Council. After considering all information, the Council may certify to the Supreme Court that the applicant meets the qualifications for being an active senior judge.
- Rule 3-111.06. Administration of the judicial performance evaluation and certification program.

Intent:

To provide for the administration of the performance evaluation program for evaluation and certification.

Applicability:

- This rule shall apply to the Judicial Council and to the Standing Committee on Judicial Performance Evaluation.
  - Statement of the Rule:

- (1) The performance evaluation program shall use professionally recognized methods of data collection which may include surveys, onsite visits, caseload management data and personal interviews. Information shall be obtained from multiple sources to provide balanced information. Information from individuals shall be based on personal knowledge of the judge's or commissioner's performance.
  - (2) The Standing Committee on Judicial Performance Evaluation shall:
- (A) propose to the Council a schedule of recommended activities and procedures by which to administer the evaluation and certification program;
- (B) with the Council's approval, provide a schedule of activities and procedures to all judges and commissioners;
- (C) report to the Council recommendations for improving the evaluation and certification program; and
- (D) propose to the Council any surveys and amendments. Subjects inquired into by a survey shall be drawn from but need not include all of the criteria established by Rule 3-111.02.
- (3) For each judge and commissioner standing for retention election or reappointment, the Surveyor shall provide to the Council the number and percentage of respondents for each of the possible responses on each survey question. Without identifying individual judges or commissioners, the Surveyor shall provide the Council with the survey results for each court level and geographic region.
- (4)(A) Except as provided in this Code, judicial performance records relied upon by the Council in making its findings and certifications are classified as public records upon approval of the final findings and certifications. Prior to the Council's preliminary findings and certifications, survey results shall be marked with a code number in order to withhold from the Council the identity of the judge or commissioner. Upon being classified as a public record, the records shall identify the judge to whom they pertain.
- (B) The survey results for each court level and geographic region, without identifying individual judges or commissioners, are classified as public records.
  - (C) Respondents to surveys shall be anonymous.
- 29 <u>(5) Geographic regions are:</u>
  - (A) Region 1: Judicial Districts 5, 6, 7, and 8;
- 31 (B) Region 2: Judicial Districts 1 and 2;
- 32 (C) Region 3: Judicial District 3;
- 33 (D) Region 4: Judicial District 4; and
- 34 (E) Region 5: The Supreme Court and the Court of Appeals.
- Rule 3-201. Court commissioners.
- 36 Intent:

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- To define the role of court commissioner.
- To establish a term of office for court commissioners.
- To establish uniform administrative policies governing the qualifications, appointment, supervision, discipline and removal of court commissioners.
- To establish uniform administrative policies governing the salaries, benefits and privileges of the office of court commissioner.
- 43 Applicability:
- This rule shall apply to all trial courts of record.
- 45 Statement of the Rule:

- (1) Definition. Court commissioners are quasi-judicial officers established by '78-3-31.
- (2) Qualifications.

- (A) Court commissioners must be at least 25 years of age, United States citizens, Utah residents for three years preceding appointment and residents of Utah while serving as commissioners. A court commissioner shall reside in a judicial district the commissioner serves.
- (B) Court commissioners must be admitted to practice law in Utah and exhibit good character. Court commissioners must possess ability and experience in the areas of law in which the court commissioner serves.
  - (C) Court commissioners shall serve full time and shall comply with \* 78-7-2.
  - (3) Appointment Oath of office.
- (A) Selection of court commissioners shall be based solely upon consideration of fitness for office.
- (B) When a vacancy occurs or is about to occur in the office of a court commissioner, the Council shall determine whether to fill the vacancy. The Council may determine that the court commissioner will serve more than one judicial district.
- (C) A committee for the purpose of nominating candidates for the position of court commissioner shall consist of one judge from each court that the commissioner will serve, three lawyers, and two members of the public. Committee members shall be appointed by the presiding judge of the district court of each judicial district. The committee members shall serve three year terms, staggered so that not more than one term of a member of the bench, bar, or public expires during the same calendar year. The presiding judge shall designate a chair of the committee. All members of the committee shall reside in the judicial district. All members of the committee shall be voting members. A quorum of one-half the committee members is necessary for the committee to act. The committee shall act by the concurrence of a majority of the members voting. When voting upon the qualifications of a candidate, the committee shall follow the voting procedures of the judicial nominating commissions.
- (D) If the commissioner will serve more than one judicial district, the presiding judges of the districts involved shall select representatives from each district's nominating committee to form a joint nominating committee with a size and composition equivalent to that of a district committee.
- (E) No member of the committee may vote upon the qualifications of any candidate who is the spouse of that committee member or is related to that committee member within the third degree of relationship. No member of the committee may vote upon the qualifications of a candidate who is associated with that committee member in the practice of law. The committee member shall declare to the committee any other potential conflict of interest between that member and any candidate as soon as the member becomes aware of the potential conflict of interest. The committee shall determine whether the potential conflict of interest will preclude the member from voting upon the qualifications of any candidate. The committee shall record all declarations of potential conflicts of interest and the decision of the committee upon the issue.
- (F) The administrative office of the courts shall advertise for qualified applicants and shall remove from consideration those applicants who do not meet minimum qualifications of age, citizenship, residency, and admission to the practice of law. The administrative office of the courts shall develop uniform guidelines for the application process for court commissioners.
- (G) The nominating committee shall review the applications of qualified applicants and may investigate the qualifications of applicants to its satisfaction. The committee shall interview

selected applicants and select the three best qualified candidates. The committee may indicate its order of preference. The chair of the committee shall present the names, applications, and the results of background investigations of the nominees to the judges of the courts the court commissioner will serve.

- (H) The judges of the courts the court commissioner will serve shall select one of the nominees by a concurrence of a majority of judges voting. The concurrence of each court independent of the others is necessary for selection.
- (I) The presiding judge of the district court of the district the court commissioner will primarily serve shall present the name of the selected candidate to the Council. The selection shall be final upon the concurrence of two-thirds of the members of the Council. The Council shall vote upon the selection within 45 days of the selection or the concurrence of the Council shall be deemed granted.
- (J) If the Council does not concur in the selection, the judges of the district may select another of the nominees or a new nominating process will be commenced.
- (K) The appointment shall be effective upon the court commissioner taking and subscribing to the oath of office required by the Utah Constitution and taking any other steps necessary to qualify for office. The court commissioner shall qualify for office within 45 days after the concurrence by the Council.
- (4) Term of office. The court commissioner shall be appointed for a term of four years. At the conclusion of each term of office, the court commissioner shall be retained for a subsequent term of four years unless the judges of the courts the commissioner serves remove the commissioner in accordance with paragraph (6)(B). The initial term of office of court commissioners holding office on June 30, 1992 shall commence July 1, 1992.
- (5) Performance evaluation. The presiding judge or judges of the district shall develop a performance plan for the court commissioner and shall prepare an evaluation of the commissioner's performance on an annual basis. A copy of the performance plan and any subsequent evaluation shall be maintained in the official personnel file in the administrative office. Court commissioners shall comply with the program for judicial performance evaluation pursuant to Rules 3 110 and 3 111.
  - (6) Removal and sanctions.

- (A) If the commissioner's performance is not satisfactory, the presiding judge, with the concurrence of the judges of that jurisdiction, may discipline the commissioner or remove the commissioner from office. If the commissioner disagrees with the presiding judge's decision, the commissioner may request a review of the decision by the Management Committee of the Council.
  - (B) The court commissioner may be removed by the Council:
  - (i) as part of a reduction in force;
- (ii) for failure to meet the evaluation and certification requirements of Rules 3 110 and 3 111; or
- (iii) as the result of a formal complaint filed under CJA Rule 3-201.02 upon the concurrence of two-thirds of the Council.
- (C) The court commissioner may be removed without cause by the judges of the courts the commissioner serves at the conclusion of a term of office. Removal under this paragraph shall be by the concurrence of a majority of all judges of the courts the commissioner serves. A decision to remove a commissioner under this paragraph shall be communicated to the commissioner

within a reasonable time after the decision is made, and not less than 30 days prior to termination.

- (D) The court commissioner may be sanctioned by the Council as the result of a formal complaint or by the presiding judge or judges of the courts the commissioner serves. Sanctions may include but are not limited to private or public censure, restrictions in case assignments, mandatory remedial education, suspension for a period not to exceed 60 days, and reduction in salary.
  - (7) Salaries and benefits.

- (A) The Council shall annually establish the salary of court commissioners. In determining the salary of the court commissioners, the Council shall consider the effect of any salary increase for judges authorized by the Legislature and other relevant factors. Except as provided in paragraph (6), the salary of a commissioner shall not be reduced during the commissioner's tenure.
- (B) Court commissioners shall receive annual leave of 20 days per calendar year and the same sick leave benefits as judges of the courts of record. Annual leave not used at the end of the calendar year shall not accrue to the following year. A commissioner hired part way through the year shall receive annual leave on a pro rated basis. Court commissioners shall receive the same retirement benefits as non-judicial officers employed in the judicial branch.
  - (8) Support services.
- (A) Court commissioners shall be provided with support personnel, equipment, and supplies necessary to carry out the duties of the office as determined by the presiding judge.
- (B) Court commissioners are responsible for requesting necessary support services from the presiding judge.

Rule 3-407. Accounting.

Intent:

To establish uniform procedures for the processing, tracking, and reporting of accounts receivable and trust accounts.

Applicability:

This rule applies to the judiciary.

Statement of the Rule:

- (1) Manual of procedures.
- (A) The administrative office shall develop a manual of procedures to govern accounts receivable, accounts payable, trust accounts, the audit thereof, and the audit of administrative procedures generally. The procedures shall be in conformity with generally accepted principles of budgeting and accounting and shall, at a minimum, conform to the requirements of this Code and state law. Unless otherwise directed by the Judicial Council, the manual of procedures and amendments to it shall be approved by the majority vote of the state court administrator, the court administrators for each court of record, and the director of finance.
- (B) There is established an accounting manual review committee responsible for making and reviewing proposals for repealing accounting policies and procedures and proposals for promulgating new and amended accounting policies and procedures. The committee shall consist of the following:
- (i) the director of finance or designee, who shall serve as chair and shall vote only in the event of a tie;
  - (ii) four support services coordinators;

- (iii) two accountants or clerks with accounting responsibilities from each of the trial courts of record:
  - (iv) a trial court executive;

- (v) a clerk with accounting responsibilities from an appellate court;
- (vi) one court services field specialist;
- (vii) the audit manager or designee, who shall not vote; and
- (viii) the director of the state division of finance or designee, who shall not vote.
- (C) Unless designated by office, members of the committee shall be appointed in a manner consistent with CJA Rule 1-205. The department of finance shall provide necessary support to the committee.
- (D) New and amended policies and procedures recommended by the committee shall be reviewed by the court executives prior to being submitted to the Judicial Council or to the vote of the administrators and the director of finance. The Court Executives may endorse or amend the draft policies and procedures or return the draft policies and procedures to the committee for further consideration.
  - (2) Revenue accounts.
- (A) Deposits; transfers; withdrawals. All courts shall deposit with a depository determined qualified by the administrative office or make deposits directly with the Utah State Treasurer or the treasurer of the appropriate local government entity. The Supreme Court, Court of Appeals, State Law Library, administrative office, district court primary locations and juvenile courts shall deposit daily, whenever practicable, but not less than once every three days. The deposit shall consist of all court collections of state money. District court contract sites and justice courts having funds due to the state or any political subdivision of the state shall, on or before the 10th day of each month, deposit all funds receipted by them in the preceding month in a qualified depository with the appropriate public treasurer. The courts shall make no withdrawals from depository accounts.
- (B) Periodic revenue report. Under the supervision of the court executive, the clerk of the court shall prepare and submit a revenue report that identifies the amount and source of the funds received during the reporting period and the state or local government entity entitled to the funds. Juvenile courts and primary locations of the district courts shall submit the report weekly to the administrative office. District court contract sites shall submit the report at least monthly, together with a check for the state portion of revenue, to the administrative office. Justice courts shall submit the report monthly, together with a check for the state revenue collected, to the Utah State Treasurer.
- (C) Monthly reconciliation of bank statement. The administrative office shall reconcile the revenue account upon receipt of the weekly revenue report from the courts and the monthly bank statements.
  - (3) Trust accounts.
- (A) Definition. Trust accounts are accounts established by the courts for the benefit of third parties. Examples of funds which are held in trust accounts include restitution, child support, and bail amounts.
- (B) Accounts required; duties of a fiduciary. District court primary locations and juvenile courts shall maintain a trust account in which to deposit monies held in trust for the benefit of the trustor or some other beneficiary. Under supervision of the court executive, the clerk of the court shall be the custodian of the account and shall have the duties of a trustee as established by law.

- All other courts of record and not of record may maintain a trust account in accordance with the provisions of this rule.
- (C) Monthly reconciliation of bank statement. Each court shall reconcile its ledgers upon receipt of the monthly bank statement and submit the reconciliation to the administrative office.
- (D) Accounting to trustor. The courts shall establish a method of accounting that will trace the debits and credits attributable to each trustor.
- (E) Bail forfeitures; other withdrawals. Transfers from trust accounts to a revenue account may be made upon an order of forfeiture of bail or other order of the court. Other withdrawals from trust accounts shall be made upon the order of the court after a finding of entitlement.
  - (F) Interest bearing.

- (i) All trust accounts shall be interest bearing. The disposition of interest shall be governed by Rule 4-301. The administrative office shall develop procedures which provide for interest to accrue either to the state or to the litigants in accordance with Utah Code Ann. '78-27-4(3)(a).
- (ii) For trust amounts in excess of \$5,000, the court may order or the litigant may request that such funds be deposited in an interest bearing escrow account. The account shall be at an institution designated by the administrative office unless otherwise ordered by the court.
- (iii) For interest bearing accounts established at the request of the litigant or by court order, an administrative fee, in an amount established by the Council, shall be assessed. The account shall be maintained in the name of the court, and the State tax identification number shall be used. The court shall, in all orders providing for the withdrawal of trust funds, designate the person or entity to whom the earned interest is awarded.
- (4) Compliance. The administrative office and the courts shall comply with state law and the manual of procedures adopted by the administrative office.

The amendments to Rule 3-501(5) were approved by the Judicial Council effective February 26, 2001 pursuant to Rule 2-205. The balance of the amendments are effective November 1, 2001.

Rule 3-501. Insurance benefits upon retirement.

Intent:

To establish uniform policies regarding sick leave for justices, judges, and court commissioners and conversion of sick leave to paid up medical, dental and life insurance at the time of retirement.

Applicability:

This rule shall apply to all justices, judges, and court commissioners of courts of record.

Statement of the Rule:

- (1) Earned benefits.
- (A) For each year of full-time employment that a justice, judge, or court commissioner uses less than four days of sick leave in a calendar year, the judge, justice, or court commissioner will be eligible for and accumulate eight months of paid up medical <u>insurance</u>, dental <u>insurance</u>, <u>prescription drug insurance</u> and life insurance benefits at the time of retirement. Upon retirement, the submission of an annual application and a showing that the judge, justice, or court commissioner is not otherwise covered by a comparable <u>medical</u> insurance policy, the judge, justice, or court commissioner shall be eligible for and receive the insurance benefits which have accrued.
- (B) Maternity leave is considered sick leave for determining benefits under this rule. Medicare is considered a comparable insurance policy for determining benefits under this rule.

- (2) (C) Medical and dental insurance coverage provided will be the same as that carried by the justice, judge, or court commissioner at retirement, i.e., family, two party, single, until the judge, justice, or court commissioner becomes eligible for Medicare, at which time the dental and life insurance coverage is terminated. After reaching age 65, supplemental Medicare insurance coverage with prescription benefits will be provided. The spouse of the justice, judge, or court commissioner will continue to receive the same medical insurance benefits until becoming eligible for Medicare. At that time, the spouse will be converted to Medicare supplemental insurance with prescription benefits.
- (3) The payment of medical, dental and life insurance premiums and/or Medicare supplement premiums through conversion of unused sick leave shall not exceed seven years. The seven year eligibility period will begin on the effective date of the justice's, judge's, or court commissioner's retirement.
- (4) (2) Automatic benefits. Notwithstanding the provisions of paragraph (1), a justice, judge, or court commissioner who retires and who is eligible for retirement benefits at the time of retirement shall receive a maximum of five years health medical insurance, dental insurance, prescription drug insurance and life insurance which shall terminate upon the justice's, judge's, or court commissioner's 65th birthday.
  - (5) (3) Duration of benefits.

- (A) The duration of benefits shall be calculated from the effective date of the justice's, judge's, or court commissioner's retirement. Earned benefits shall not exceed seven years. Automatic benefits shall not exceed five years. Earned benefits and automatic benefits provided pursuant to this rule shall not exceed seven years from the effective date of the justice's, judge's, or court commissioner's retirement.
- (B) Earned benefits and automatic benefits shall terminate when the justice, judge, or commissioner is eligible for Medicare, except that prescription drug insurance and supplemental Medicare insurance shall continue for the balance of the term of earned or automatic benefits.
- (C) If the spouse of the justice, judge, or court commissioner qualifies for medical insurance, prescription drug insurance or dental insurance under subsection (1)(C), such insurance shall continue for the period of earned or automatic benefits or until the spouse becomes eligible for Medicare, whichever is earlier, except that prescription drug insurance and supplemental Medicare insurance for the spouse shall continue for the balance of the term of earned or automatic benefits.
- (D) Benefits for dependents of the justice, judge, or court commissioner terminate when the justice, judge, or court commissioner reaches age 65.
- (6) (4) As authorized by Utah Code Ann. Section 78-3-24(9), the Court Administrator will develop methods for recording sick leave use by justices, judges, and court commissioners and for recording sick leave conversion to paid up medical, dental and life insurance benefits.
  - (5) Active Senior Judge incentive benefit.
- (A) The judiciary will pay 50% of the cost of medical and dental insurance premiums for a qualifying senior judge and spouse until the qualifying senior judge is age 65. The judiciary will pay 50% of the cost of supplemental Medicare insurance and prescription drugs for a qualifying senior judge and spouse if the senior judge is age 65 or older.
  - (B) To qualify for the incentive benefit the senior judge must:
  - (i) qualify as an active senior judge pursuant to Rule 11-201;
  - (ii) have exhausted the other benefits provided for by this rule;

- (iii) submit to the state court administrator or designee on or before July 1 of each year a letter expressing an intent to participate in the incentive benefit program;
  - (iv) perform case work, subject to being called, for at least 6 days per fiscal year; and
- (v) show good cause to the Judicial Council why he or she should not be disqualified for the incentive benefit upon declining three times within any fiscal year to accept case work.
- (C) The State Retirement Office shall deduct from the active senior judge's retirement benefit the portion of the cost payable by the active senior judge.
  - (7) (6) This policy will be implemented subject to availability of funds.
  - Rule 4-202.02. Records classification.
- 10 Intent

- To classify records created or maintained by the judicial branch.
- 12 Applicability:
  - This rule applies to all courts of record and not of record and to the Administrative Office of the Courts.

Statement of the Rule:

- (1) Public administrative records. The following administrative records are public, except to the extent they are classified otherwise or contain information classified otherwise by this or other Council rule, or by conflicting state or federal statute, regulation or rule:
  - (A) court rules, rules of judicial administration, and administrative orders;
- (B) the following publications from the administrative office: annual reports, fine/bail schedule, records retention schedules, benchbooks, justice court manuals, staff manuals, instructions to staff, statements of policy, personnel policies and procedures, special reports, judicial nominating commission procedures, and final reports of special task forces, committees or commissions after the same have been released by the Council or the court that requested the study;
- (C) names, gender, gross compensation (reported as gross salary and benefits), job titles, job descriptions, business addresses, business telephone numbers, number of hours worked per pay period, dates of employment, and relevant education, previous employment, and similar job qualifications of former and present employees and officers;
- (D) final opinions, including concurring and dissenting opinions, and orders that are made in administrative or adjudicative proceedings, except that if the proceedings were properly closed to the public, the opinion and order may be withheld to the extent that they contain information that is private, controlled, or protected;
- (E) final interpretations of statutes or rules, unless they are prepared in anticipation of litigation and are not subject to discovery, are attorney work product, or contain privileged communications between the judicial branch and an attorney;
- (F) information contained in or compiled from a transcript, minutes, or report of the open portions of a meeting of a governmental entity as provided by Utah Code Title 52, Chapter 4, including the record of all votes;
- (G) data on individuals that would otherwise be private if the individual who is the subject of the record has given written permission to make the records available to the public;
  - (H) documentation of the compensation that is paid to a contractor or private provider;
  - (I) summary data;
- (J) records documenting a contractor's or private provider's compliance with the terms of a contract:

- (K) records documenting the services provided by a contractor or a private provider to the extent the records would be public if prepared by the judicial branch;
  - (L) contracts entered into by the judicial branch;

- (M) any account, voucher, or contract that deals with the receipt or expenditure of funds;
- (N) correspondence by and with the judicial branch in which the judicial branch determines or states an opinion upon the rights of the state, a political subdivision, the public, or any person;
- (O) empirical data contained in drafts if the empirical data is not reasonably available to the requester elsewhere in similar form and if the judicial branch is given a reasonable opportunity to correct any errors or make nonsubstantive changes before release;
- (P) drafts that are circulated to anyone other than a governmental entity, a political subdivision, a federal agency if the judicial branch and the federal agency are jointly responsible for implementation of a program or project that has been legislatively approved, a government-managed corporation, or a contractor or private provider;
- (Q) drafts that have never been finalized but were relied upon in carrying out action or policy;
- (R) original data in a computer program if the judicial branch chooses not to disclose the program;
- (S) arrest warrants after issuance, except that, for good cause, a court may order restricted access to arrest warrants prior to service;
- (T) search warrants after execution and filing of the return, except that a court, for good cause, may order restricted access to search warrants prior to trial;
- (U) records that would disclose information relating to formal charges or disciplinary actions against a past or present judicial branch employee if the disciplinary action has been completed and all time periods for administrative appeal have expired, and if the formal charges were sustained;
  - (V) final audit reports;
- (W) a notice of violation, a notice of agency action under § 63-46b-3, or similar records used to initiate proceedings for discipline or sanctions against persons regulated by the judicial branch, but not including records that initiate employee discipline.
- (2) Public judicial records. The following judicial records are public, except to the extent they are classified otherwise or contain information classified otherwise by this or other Council rule, or by conflicting state or federal statute, regulation or rule:
  - (A) casefiles:
- (B) a copy of the official court record or official minutes of an open court hearing and any transcript of them; and
- (C) exhibits which have been offered, identified, marked and admitted in any proceeding in accordance with Rule 4-206.
- (D) Notwithstanding Rule 4-202.02(9) and Rule 4-202.03(9), if a petition, indictment, or information is filed charging a person 14 years of age or older with a felony or an offense that would be a felony if committed by an adult, the petition, indictment or information, the adjudication order, the disposition order, and the delinquency history summary of the juvenile are public records in accordance with § 78-3a-206. The delinquency history summary shall contain:
  - (i) the name of the juvenile;

- (ii) a listing in chronological order of the infractions, misdemeanors, and felonies for which the juvenile was adjudged to be within the jurisdiction of the juvenile court; and
  - (iii) the disposition of the court in each of those offenses.
  - (3) Private administrative records. The following administrative records are private:
- (A) records concerning an individual's eligibility for unemployment insurance benefits, social services, welfare benefits, or the determination of benefit levels;
- (B) records containing data on individuals describing medical history, diagnosis, condition, treatment, evaluation, or similar medical data;
  - (C) the personnel file of a current or former employee or applicant for employment;
  - (D) records associated with the informal reprimand of an individual;
  - (E) records describing an individual's finances;
- (F) other records containing data on individuals the disclosure of which constitutes an unwarranted invasion of personal privacy;
- (G) records provided by the United States or by a government entity outside the state that are given with the requirement that the records be managed as private records, if the providing entity states in writing that the record would not be subject to public disclosure if retained by it.
  - (4) Private judicial records. The following judicial records are private:
  - (A) sealed divorce records;

- (B) driver's license histories;
- (C) records involving the commitment of a person under Utah Code, Title 62A, Chapter 12-; and
- (D)(i) records containing the name, address or telephone number of a juror or prospective juror or other information from which a juror or prospective juror could be identified or located.
- (ii) The judge may order the jurors' records released to the parties or counsel upon the trial of the case, provided the judge orders the parties and counsel not to copy the records or permit the records to be viewed or copied by any other person.
- (iii) After the judge has discharged the jurors, the names of the jurors who tried the case shall be a public record, unless a juror requests that his or her name be a private record and the judge finds that the interests favoring privacy outweigh the interests favoring public access. In the interests of justice the judge may delay release of the names for up to 5 business days after discharging the jurors.
- (iv) The judge may seal the records of the jurors' names upon its own or a party's motion if the judge:
- (a) provides advance written notice to any media representative who requests such notice in that case, to the parties, and to the jurors;
  - (b) holds a hearing, which must be open to the greatest extent possible;
- (c) permits any responsible person to participate in the hearing to the extent consistent with orderly court procedures;
  - (d) determines there are compelling countervailing interests that support sealing the records;
- (e) determines there are no reasonable alternatives to sealing the records sufficient to protect the countervailing interests; and
  - (f) supports the order to seal the records with written findings and conclusions.
  - (5) Controlled administrative records. The following administrative records are controlled:
  - (A) records which contain medical, psychiatric, or psychological data about an individual;

- (B) any record which the judicial branch reasonably believes would be detrimental to the subject's mental health or to the safety of an individual if released;
- (C) any record which the judicial branch reasonably believes would constitute a violation of normal professional practice or medical ethics if released.
  - (6) Controlled judicial records. The following judicial records are controlled:
  - (A) records which contain medical, psychiatric, or psychological data about an individual;
  - (B) custodial evaluations or home studies;
  - (C) presentence reports;

- (D) the official court record or official minutes of court sessions closed to the public and any transcript of them:
- (i) permanently if the hearing is not traditionally open to the public and public access does not play a significant positive role in the process; or
- (ii) if the hearing is traditionally open to the public, until the judge determines it is possible to release the record to the public without prejudice to the interests that justified the closure of the hearing;
- (E) any record which the judicial branch reasonably believes would be detrimental to the subject's mental health or to the safety of an individual if released;
- (F) any record which the judicial branch reasonably believes would constitute a violation of normal professional practice or medical ethics if released.
  - (7) Protected administrative records. The following administrative records are protected:
- (A) trade secrets as defined in Utah Code § 13-24-2 if the person submitting the trade secret has provided the judicial branch with the information specified in Utah Code § 63-2-308;
- (B) commercial information or nonindividual financial information obtained from a person if disclosure of the information could reasonably be expected to result in unfair competitive injury to the person submitting the information or would impair the ability of the governmental entity to obtain necessary information in the future, the person submitting the information has a greater interest in prohibiting access than the public in obtaining access, and the person submitting the information has provided the judicial branch with the information specified in Utah Code § 63-2-308;
- (C) test questions and answers to be used in future license, certification, registration, employment, or academic examinations;
- (D) records the disclosure of which would impair governmental procurement proceedings or give an unfair advantage to any person proposing to enter into a contract or agreement with the judicial branch, except that this subparagraph does not restrict the right of a person to see bids submitted to or by the judicial branch after bidding has closed;
- (E) records that would identify real property or the appraisal or estimated value of real or personal property, including intellectual property, under consideration for public acquisition before any rights to the property are acquired unless: public interest in obtaining access to the information outweighs the judicial branch's need to acquire the property on the best terms possible; the information has already been disclosed to persons not employed by or under a duty of confidentiality to the entity; in the case of records that would identify property, potential sellers of the described property have already learned of the judicial branch's plans to acquire the property; or, in the case of records that would identify the appraisal or estimated value of property, the potential sellers have already learned of the judicial branch's estimated value of the property;

- (F) records prepared in contemplation of sale, exchange, lease, rental, or other compensated transaction of real or personal property including intellectual property, before the transaction is completed, which, if disclosed prior to completion of the transaction, would reveal the appraisal or estimated value of the subject property, unless: the public interest in access outweighs the interests in restricting access, including the judicial branch's interest in maximizing the financial benefit of the transaction; or when prepared by or on behalf of the judicial branch, appraisals or estimates of the value of the subject property have already been disclosed to persons not employed by or under a duty of confidentiality to the judicial branch.
- (G) records created or maintained for civil, criminal, or administrative enforcement purposes or audit purposes, or for discipline, licensing, certification, or registration purposes, if release of the records:
- (i) reasonably could be expected to interfere with investigations undertaken for enforcement, discipline, licensing, certification, or registration purposes;
- (ii) reasonably could be expected to interfere with audits, or disciplinary or enforcement proceedings;
  - (iii) would create a danger of depriving a person of a right to a fair trial or impartial hearing;
- (iv) reasonably could be expected to disclose the identity of a source who is not generally known outside of government and, in the case of a record compiled in the course of an investigation, disclose information furnished by a source not generally known outside of government if disclosure would compromise the source; or
- (v) reasonably could be expected to disclose investigative or audit techniques, procedures, policies, or orders not generally known outside of government if disclosure would interfere with enforcement or audit efforts;
- (H) records the disclosure of which would jeopardize the life or safety of an individual, including court security plans;
- (I) records the disclosure of which would jeopardize the security of governmental property, governmental programs, or governmental record-keeping systems from damage, theft, or other appropriation or use contrary to law or public policy;
- (J) records that, if disclosed, would jeopardize the security or safety of a correctional facility, or records relating to incarceration, treatment, probation, or parole, that would interfere with the control and supervision of an offender's incarceration, treatment, probation, or parole;
  - (K) records relating to an ongoing or planned audit until the final audit is released;
- (L) records prepared by or on behalf of the judicial branch solely in anticipation of litigation that are not available under the rules of discovery;
- (M) records disclosing an attorney's work product, including the mental impressions or legal theories of an attorney or other representative of the judicial branch concerning litigation;
- (N) records of communications between the judicial branch and an attorney representing, retained, or employed by the judicial branch if the communications would be considered privileged;
  - (O) drafts, unless otherwise classified as public;

- (P) records concerning the judicial branch's strategy about collective bargaining or pending litigation;
- (Q) records of investigations of loss occurrences and analyses of loss occurrences that may be covered by the Risk Management Fund, the Employers' Reinsurance Fund, the Uninsured Employers' Fund, or similar divisions;

- (R) records, other than personnel evaluations, that contain a personal recommendation concerning an individual if disclosure would constitute an unwarranted invasion of personal privacy, or disclosure is not in the public interest;
- (S) budget recommendations, legislative proposals, and policy statements, that if disclosed would reveal the judicial branch's contemplated policies or contemplated courses of action before the judicial branch has implemented or rejected those policies or courses of action or made them public;
- (T) budget analyses, revenue estimates, and fiscal notes of proposed legislation before issuance of the final recommendations in these areas;
- (U) records provided by the United States or by a government entity outside the state that are given to the judicial branch with a requirement that they be managed as protected records if the providing entity certifies that the record would not be subject to public disclosure if retained by it:
- (V) transcripts, minutes, or reports of the closed portion of a meeting of a public body except as provided in Utah Code § 52-4-7;
- (W) records that would reveal the contents of settlement negotiations but not including final settlements or empirical data to the extent that they are not otherwise exempt from disclosure;
- (X) memoranda prepared by staff and used in the decision-making process by a member of any body charged by law with performing a quasi-judicial function.
  - (8) Protected judicial records. The following judicial records are protected:
- (A) personal notes or memoranda prepared by a judge or any person charged by law with performing a judicial function and used in the decision-making process;
  - (B) drafts of opinions or orders;

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- (C) memoranda prepared by staff for a member of any body charged by law with performing a judicial function and used in the decision-making process.
- (9) Juvenile court legal records. The following judicial records are juvenile court legal records:
- (A) all petitions, pleadings, summonses, subpoenas, motions, affidavits, minutes, findings, orders, decrees;
  - (B) accounting records;
  - (C) referral and offense histories:
  - (D) exhibits and other documents introduced and admitted into evidence in a hearing;
  - (E) electronic recordings or reporter recordings of testimony in court proceedings;
  - (F) depositions or interrogatories filed in a case;
  - (G) transcripts of court proceedings.
- (10) Juvenile court social and probation records. The following judicial records are juvenile court social and probation records:
  - (A) referral reports or forms;
  - (B) reports of preliminary inquiries;
- 40 (C) pre-disposition and social summary reports:
  - (D) home studies and custody evaluations;
- 42 (E) psychological, psychiatric and medical evaluations;
- 43 (F) probation, agency and institutional reports or evaluations;
- 44 (G) treatment or service plans;
- 45 (H) correspondence relating to the foregoing records or reports.

- 1 (11) Sealed judicial records. The following judicial records are sealed:
- 2 (A) adoption casefiles.
  - (12) Expunged judicial records. The following judicial records are expunged:
  - (A) casefiles which have been expunged by court order pursuant to Council rules and applicable statutes.

# Article 3. Court Fees and Trust Accounts

Rule 4-301. Trust Accounts.

8 Intent:

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<u>To establish a procedure for the disposition of interest on trust accounts pursuant to Utah</u> Code Section 78-27-4.

Applicability:

This rule shall apply to the judiciary.

Statement of the Rule:

- (1) Unless otherwise provided by this rule, interest on trust accounts accrues to the state.
- (2) Accrual of interest on trust account to a litigant.
- (a) For trust amounts in excess of \$5,000, the court may order or the litigant may request that such funds be deposited in an interest bearing trust account.
- (b) No interest bearing trust account will be established until a litigant completes and files with the court an Interest Bearing Trust Agreement.
- (c) The interest bearing trust account shall be at an institution designated by the administrative office unless otherwise ordered by the court. The account shall be maintained in the name of the court, and the State tax identification number of the litigant(s) depositing the funds shall be used.
  - (d) An administrative fee, in an amount established by the Council, shall be assessed.
- (e) The court shall, in all orders providing for the withdrawal of trust funds, designate the person or entity to whom the earned interest is awarded.
  - Rule 4-404. Jury selection and service.
- 28 Intent:

To establish the process for transition from the master jury lists maintained by the county clerks and those maintained by the Judicial Council.

To establish a uniform procedure for jury selection, qualification, and service.

To establish administrative responsibility for jury selection.

To ensure that jurors are well informed of the purpose and nature of the obligations of their service at each stage of the proceedings.

Applicability:

This rule shall apply to all trial courts.

Statement of the Rule:

- (1) Transition from county master jury list.
- (A) Under § 78-46-11 (repealed Chapter 219, Laws of Utah 1992), the master jury lists established by the several county clerks in December 1991 are valid as the source of prospective jurors for one year. The authority to establish and draw names from the master jury list for each county shifts from the several county clerks to the Judicial Council on July 1, 1992. A jury panel for a trial initiated or conducted on or after July 1, 1992 is a valid panel if formed from a master jury list valid at the time the names of the panel's jurors were drawn from the master list under § 78-46-12. A jury panel formed from a December 1991 master list for a trial initiated or

conducted on or after July 1 is valid if the names of the panel's jurors were drawn from that master jury list pursuant to § 78-46-12 on or before June 30, 1992.

- (B) The initial master jury lists of the Judicial Council will be established July 1992. Under paragraph (2)(C) of this rule all courts are required to select names from these initial master jury lists for qualification. To qualify prospective jurors and prepare them for service on a jury panel requires approximately three months. Therefore, the Judicial Council recognizes the validity of a jury panel formed from a December 1991 master list for a trial initiated or conducted on or after July 1 and on or before September 30, 1992 if the names of prospective jurors were drawn from that master jury list pursuant to § 78-46-12 on or before June 30, 1992.
  - (2) Master jury list and jury source lists; periodic review.
- (A) The state court administrator shall maintain a master jury list as defined by Utah Code Ann. § 78-46-4 for each county.
  - (B) The master jury list for each county shall be a compilation of the following source lists:
  - (i) licensed drivers of the county who are 18 years of age or older; and
  - (ii) the official register of voters of the county.

- (C) The Judicial Council may direct the use of additional source lists to improve, if necessary, the inclusiveness of the master jury list for a county.
- (D) Twice per year the state court administrator shall obtain from the person responsible for maintaining each source list a new edition of the list reflecting any additions, deletions, and amendments to the list. The state court administrator shall renew the master jury list for each county by incorporating the new or changed information. The master jury list shall be established in January and July. Prospective jurors shall be selected and qualified from the January list for trials initiated in April through September and from the July list for trials initiated in October through March.
- (E) The master jury list shall contain the name, address, and date of birth for each person listed and any other identifying or demographic information deemed necessary by the state court administrator.
- (F) The state court administrator shall compare the number of persons on each master jury list for a county with the population of the county 18 years of age and older as reported by the Economic and Demographic Data Projections published for the year by the Office of Planning and Budget. The state court administrator shall report the comparison to the Judicial Council at its planning workshop during even numbered years. The first report is due in 1994. The sole purpose of this report is to improve, if necessary, the inclusiveness of the master jury list.
  - (3) Term of service and term of availability of jurors.
  - (A) The following shall constitute satisfactory completion of a term of service of a juror:
- (i) unless otherwise ordered by the court service on a jury panel for one trial whether as a primary or alternate juror regardless of whether the jury is called upon to deliberate or return a verdict:
- (ii) unless otherwise ordered by the court, reporting to the courthouse for potential service as a juror five times; or
  - (iii) expiration of the term of availability.
  - (B) The term of availability of jurors shall be:
  - (i) one month for the trial courts of record in Salt Lake county;
  - (ii) three months for the trial courts of record in Davis, Utah, and Weber counties; and
  - (iii) six months for all other courts unless otherwise ordered by the court.

- (4) Random selection procedures.
- (A) Random selection procedures shall be used in selecting persons from the master jury list for the qualified jury list.
- (B) Courts may depart from the principal of random selection in order to excuse or defer a juror in accordance with statute or these rules and to remove jurors challenged for cause or peremptorily.
  - (5) Qualified jury list.

- (A) For each term of availability as defined above, the state court administrator shall provide, based on a random selection, to the court the number of jurors requested by that court. This shall be the list from which the court qualifies prospective jurors. The names of prospective jurors shall be delivered to the requesting court in the random order in which they were selected from the master jury list. The court shall maintain that random order through summons, assignment to panels, selection for voir dire, peremptory challenges, and final call to serve as a juror; or the court may rerandomize the names of jurors at any step.
- (B) For each term of availability the court should request no more than the number of prospective jurors reasonably calculated to permit the selection of a full jury panel with alternates if applicable for each trial scheduled or likely to be scheduled during the term. The number of prospective jurors requested should be based upon the size of the panel plus any alternates plus the total number of peremptory challenges plus the anticipated number of prospective jurors to be excused or deferred from service or removed for cause less the number of jurors excused or deferred to that term.
- (C) The clerk of the court shall mail to each prospective juror a qualification form. The prospective juror shall return the form to the clerk within ten days after it is received. The state court administrator shall develop a uniform form for use by all courts. In addition to the information required by statute, the qualification form shall contain inquiries regarding demographic information sufficient to accomplish the purposes of paragraph (1), information regarding the length of service, procedures and grounds for requesting an excuse or deferral, and penalties for not responding or falsifying information.
- (D) If a prospective juror is unable to complete the juror qualification form, the form may be completed by another person. The person completing the form shall indicate that fact on the form, state the reason the form is being completed by someone other than the prospective juror, state his or her name and address, and sign the form in addition to or on behalf of the prospective juror.
- (E) If the clerk determines that there is an omission, ambiguity, or error in a returned qualification form, the clerk shall return the form to the prospective juror with instructions to make the necessary addition, clarification, or correction and return the form to the clerk within ten days after it is received.
- (F) The clerk of the court shall review all returned qualification forms and record as disqualified any prospective juror defined by statute not to be a competent juror.
- (G) The clerk of the court shall notify the state court administrator of any determination that a prospective juror is not competent to serve as a juror, and the state court administrator shall accordingly update the master jury list. A prospective juror disqualified from service because of a temporary disability shall be automatically included in the next qualified jury list following the termination of the disability.

- (H) A prospective juror whose qualification form is returned by the United States Postal authorities as "undeliverable," or "moved left no forwarding address," or "addressee unknown," or other similar statement, shall not be pursued further by the clerk. The clerk shall notify the state court administrator who shall accordingly update the master jury list.
- (I) A prospective juror who fails to respond to the qualification form and whose form is not returned by the postal authorities as undeliverable shall be mailed the qualification form a second time with a notice that failure to return the form may result in a court order requiring the prospective juror to appear in person before the clerk to complete the qualification form. If a prospective juror fails to return the qualification form after the second mailing, the qualification form and a summons may be delivered to the sheriff for personal service upon the prospective juror. The summons shall require the prospective juror to complete the qualification form and deliver it to the court within ten days or to appear before the clerk to prepare the form. Any prospective juror who fails to complete the form or to appear as ordered shall be subject to the sanctions set forth in §78-46-20.
  - (6) Excuse or deferral from service.

- (A) No competent juror is exempt from service.
- (B) Persons on the qualified juror list may be excused from jury service, either before or after summons, if their service would be an undue hardship or extreme inconvenience to them or to the public. This provision does not limit the authority of a judge to remove a juror for cause in any particular case. The court shall make reasonable accommodations for any prospective juror with a disability.
- (C) A prospective juror excused from service because of a temporary hardship shall be included in the qualified jury list for the term following the termination of the hardship unless otherwise ordered by the court.
- (D) Without more, being enrolled as a full or part-time post-high school student is not sufficient grounds for excuse from service.
- (E) Disposition of a request for excuse from service may be made by the judge presiding at the trial to which panel the prospective juror is assigned, the presiding judge of the court, or the judge designated by the presiding judge for that purpose. The presiding judge may establish written standards by which the clerk of the court may dispose of requests for temporary excuse.
  - (7) Summons from the qualified jury list.
- (A) After consultation with the judges or the presiding judge of the court, the clerk of the court shall determine the number of jurors needed for a particular day. The number of prospective jurors summoned should be based upon the number of panels, size of the panels, any alternates, the total number of peremptory challenges plus the anticipated number of prospective jurors to be excused or deferred from service or removed for cause. (B) The clerk shall summon the smallest number of prospective jurors reasonably necessary to select a trial jury. The clerk shall summon a sufficient number of prospective jurors so that no more than 20 prospective jurors appear for civil cases of \$20,000 or less and misdemeanor cases; and
- (CB) The judge may direct that additional jurors be summoned if, because of the notoriety of the case or other exceptional circumstances, the judge anticipates numerous challenges for cause.
- $(\underline{DC})$  (i) The clerk of the court, or other officer of the court at the direction of the clerk, shall summon jurors from the qualified jury list in the random order in which they appear on the qualified jury list.

- (ii) The summons may be by first class mail delivered to the address provided on the juror qualification form or by telephone.
- (iii) Mailed summonses shall be on a form approved by the court executive. The summons shall contain a warning regarding the penalty for failure to obey the summons. The summons may direct the prospective juror to appear at a date, time, and place certain or may direct the prospective juror to telephone the court for further information. The summons shall direct the prospective juror to present the summons for payment. The summons may contain other information determined to be useful to a prospective juror.
- (iii) If summons is made by telephone, the clerk shall follow the procedures of paragraph (10) of this rule.
- (8) Assignment of qualified prospective jurors to panels. Qualified jurors may be assigned to panels in the random order in which they appear on the qualified jury list or may be selected in any other random order. If a prospective juror is removed from one panel, that prospective juror may be reassigned to another panel if the need exists and if there are no prospective jurors remaining unassigned.
- (9) Selection of prospective jurors for voir dire. Qualified jurors may be selected for voir dire in the random order in which they appear on the qualified jury list, or may be selected in any other random order.
- (10) Calling additional jurors. If there is an insufficient number of prospective jurors to fill all jury panels, the court shall direct the clerk of the court to summon from the qualified jury list such additional jurors as necessary. The clerk shall make every reasonable effort to contact the prospective jurors in the order listed on the qualified jury list. If after reasonable efforts the clerk fails to contact a juror, the clerk shall attempt to contact the next juror on the list. If the clerk is unable to obtain a sufficient number of jurors in a reasonable period of time, the court may use any lawful method for acquiring a jury.
  - Rule 4-408. Locations of trial courts of record.
- 27 Intent:

- To designate locations of trial courts of record.
- 29 Applicability:
- This rule shall apply to all trial courts of record.
  - Statement of the Rule:
    - (1) Each county seat and the following municipalities are hereby designated as locations of trial courts of record: American Fork; Bountiful; Cedar City; Layton; Murray; Orem; Park City; Roosevelt; Roy; Salem; Sandy; Spanish Fork; West Valley City.
    - (2) The following unincorporated areas of a county are designated as locations of trial courts of record: the Silver Summit area of Summit County.
  - (2) (3) Subject to limitations imposed by law, any trial court of record may hold court in any location designated by this rule.
    - Rule 4-408.01. Responsibility for administration of trial courts.
- 40 Intent:
  - To designate the court locations administered directly through the administrative office of the courts and those administered through contract with local government pursuant to '78-3-21.
- 43 Applicability:
- This rule shall apply to the trial courts of record and to the administrative office of the courts.
- 45 Statement of the Rule:

- (1) All locations of the juvenile court shall be administered directly through the administrative office of the courts.
- (2) All locations of the district court shall be administered directly through the administrative office of the courts, except the following, which shall be administered through contract with county or municipal government pursuant to '78-3-21: Coalville, Fillmore, Junction, Kanab, Loa, Manila, Manti, Morgan, Panguitch, Park City, Randolph, and Salem.

Rule 4-501. Motions.

Intent:

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To establish a uniform procedure for filing motions, supporting memoranda and documents with the court.

To establish a uniform procedure for requesting and scheduling hearings on dispositive motions.

To establish a procedure for expedited dispositions.

Applicability:

This rule shall apply to motion practice in all trial courts of record except proceedings before the court commissioners and small claims cases. This rule does not apply to petitions for habeas corpus or other forms of extraordinary relief.

Statement of the Rule:

- (1) Filing and service of motions and memoranda.
- (A) Motion and supporting memoranda. All motions, except uncontested or ex-parte matters, shall be accompanied by a memorandum of points and authorities appropriate affidavits, and copies of or citations by page number to relevant portions of depositions, exhibits or other documents relied upon in support of the motion. Memoranda supporting or opposing a motion shall not exceed ten pages in length exclusive of the "statement of material facts" as provided in paragraph (2), except as waived by order of the court on ex-parte application. If an ex-parte application is made to file an over-length memorandum, the application shall state the length of the principal memorandum, and if the memorandum is in excess of ten pages, the application shall include a summary of the memorandum, not to exceed five pages.
- (B) Memorandum in opposition to motion. The responding party shall file and serve upon all parties within ten days after service of a motion, a memorandum in opposition to the motion, and all supporting documentation. If the responding party fails to file a memorandum in opposition to the motion within ten days after service of the motion, the moving party may notify the clerk to submit the matter to the court for decision as provided in paragraph (1)((D) of this rule.
- (C) Reply memorandum. The moving party may serve and file a reply memorandum within five days after service of the responding party's memorandum.
- (D) Notice to submit for decision. Upon the expiration of the five-day period to file a reply memorandum, either party may notify the clerk to submit the matter to the court for decision. The notification shall be in the form of a separate written pleading and captioned "Notice to Submit for Decision." The Notice to Submit for Decision shall state the date on which the motion was served, the date the memorandum in opposition, if any, was served, the date the reply memorandum, if any, was served, and whether a hearing has been requested. The notification shall contain a certificate of mailing to all parties. If neither party files a notice, the motion will not be submitted for decision.
  - (2) Motions for summary judgment.

- (A) Memorandum in support of a motion. The points and authorities in support of a motion for summary judgment shall begin with a section that contains a concise statement of material facts as to which movant contends no genuine issue exists. The facts shall be stated in separate numbered sentences and shall specifically refer to those portions of the record upon which the movant relies.
- (B) Memorandum in opposition to a motion. The points and authorities in opposition to a motion for summary judgment shall begin with a section that contains a verbatim restatement of each of the movant's statement of facts as to which the party contends a genuine issue exists followed by a concise statement of material facts which support the party's contention. a concise statement of material facts as to which the party contends a genuine issue exists. Each disputed fact shall be stated in separate numbered sentences and shall specifically refer to those portions of the record upon which the opposing party relies, and, if applicable, shall state the numbered sentence or sentences of the movant's facts that are disputed. All material facts set forth in the movant's statement and properly supported by an accurate reference to the record shall be deemed admitted for the purpose of summary judgment unless specifically controverted by the opposing party's statement.
  - (3) Hearings.

- (A) A decision on a motion shall be rendered without a hearing unless ordered by the court, or requested by the parties as provided in paragraphs (3)(B) or (4) below.
- (B) In cases where the granting of a motion would dispose of the action or any claim in the action on the merits with prejudice, either party at the time of filing the principal memorandum in support of or in opposition to a motion may file a written request for a hearing.
- (C) Such request shall be granted unless the court finds that (a) the motion or opposition to the motion is frivolous or (b) that the dispositive issue or set of issues governing the granting or denial of the motion has been authoritatively decided.
- (D) When a request for hearing is denied, the court shall notify the requesting party. When a request for hearing is granted, the court shall set the matter for hearing or notify the requesting party that the matter shall be heard and the requesting party shall schedule the matter for hearing and notify all parties of the date and time.
- (E) In those cases where a hearing is granted, a courtesy copy of the motion, memorandum of points and authorities and all documents supporting or opposing the motion shall be delivered to the judge hearing the matter at least two working days before the date set for hearing. Copies shall be clearly marked as courtesy copies and indicate the date and time of the hearing. Courtesy copies shall not be filed with the clerk of the court.
- (F) If no written request for a hearing is made at the time the parties file their principal memoranda, a hearing on the motion shall be deemed waived.
- (G) All dispositive motions shall be heard at least thirty (30) days before the scheduled trial date. No dispositive motions shall be heard after that date without leave of the court.
- (H) If a hearing has been requested and the non-moving party fails to file a memorandum in opposition, the moving party may withdraw the request or the court on its own motion may strike the request and decide the motion without oral argument.
- (4) Expedited dispositions. Upon motion and notice and for good cause shown, the court may grant a request for an expedited disposition in any case where time is of the essence and compliance with the provisions of this rule would be impracticable or where the motion does not raise significant legal issues and could be resolved summarily.

- (5) Telephone conference. The court on its own motion or at a party's request may direct arguments of any motion by telephone conference without court appearance. A verbatim record shall be made of all telephone arguments and the rulings thereon if requested by counsel.
- Rule 9-105. Justice Court hours.
- 5 Intent:

- To establish minimum court hours for Justice Courts.
- 7 Applicability:
  - This rule shall apply to all Justice Courts.
- 9 Statement of the Rule:
  - (1) Every Justice Court shall establish a regular schedule of court hours to be posted in a conspicuous location at the court site.
  - (2) The Justice Court judge shall be available during the scheduled hours of court operation and the Justice Court judge or clerk shall be in attendance at the court during the regularly scheduled hours of operation.
    - (3) Justice Courts shall provide, at a minimum, the following hours of operation:

16	Number of Average	Hours Per WeekDay
17	Monthly Filings	
18	0- <del>25</del> <u>60</u>	<u>21</u>
19	<del>25-50</del> 61-150	4 <u>2</u>
20	<del>51-100</del> 151-200	<del>6</del> 3
21	<del>101-200</del> 201-300	<del>12</del> 4
22	<u>301-400</u>	<u>5</u>
23	401-500	<u>6</u>
24	<del>201</del> <u>501</u> or more	<del>40</del> 8

- (4) The Justice Court judge may schedule the court hours to meet the needs of the litigants and the availability of bailiff and clerk services.
- (5) Court hours shall be set at least quarterly and the Justice Court judge shall annually send notice to the Administrative Office of the Courts of the hours which have been set for court operation.
  - Rule 11-302. Admission Pro Hac Vice.
  - Intent:
- To provide a uniform method for the qualification of out of state counsel to practice before the courts of Utah.
  - Applicability:
- This rule shall apply to any attorney who is not a member of the Utah State Bar appearing as counsel before a court of record or not of record.
  - Statement of the Rule:
- (a) An attorney who is not a member of the Utah State Bar but who is admitted to practice law in another state or in any court of the United States or Territory or Insular Possession of the United States shall apply to be admitted pro hac vice in accordance with this rule prior to appearing as counsel in a court of record or not of record.
- (b) Nonresident counsel may be permitted to appear in a particular case if the court in which the case is pending determines that admission pro hac vice will serve the interests of the parties and the efficient and just administration of the case. Admission pro hac vice under this rule is discretionary with the court in which the application for admission is made. Admission pro hac

vice may be revoked by the court upon its own motion or the motion of a party if, after notice and a hearing, the court determines that admission pro hac vice is inappropriate. Admission pro hac vice shall be denied or, if granted, shall be revoked if the court determines that the process is being used to circumvent the normal requirements for the admission of attorneys to the practice of law in this state.

- (c) In determining whether to enter or revoke the order of admission pro hac vice, the court may consider any relevant information, including whether non resident counsel:
  - (1) is familiar with Utah rules of evidence and procedure, including applicable local rules;
  - (2) is available to opposing parties;

- (3) has particular familiarity with the legal affairs of the party relevant to the case;
- (4) complies with the rulings and orders of the court;
- (5) has caused delay or been disruptive; and
- (6) has been disciplined in any other jurisdiction within the prior 5 years.
- (d) The attorney seeking admission pro hac vice shall complete under oath and submit to the Utah State Bar an application form available from the Utah State Bar or court clerks= office. The applicant shall attach to the application form a Certificate of Good Standing from the licensing state in which the applicant resides. The applicant shall complete a separate application for each case in which the applicant wants to appear. The fee for each application is \$75, \$175, which shall be paid to the Utah State Bar. Fees paid under this rule shall be used for attorney discipline investigations and proceedings.
- (e) A copy of the application and a receipt showing payment of the fee shall be filed in the court in which the case is pending, with a motion by a member of the Utah State Bar to admit the applicant pro hac vice and a consent by that member of the Utah State Bar to appear as associate counsel. Associate counsel shall be a resident of the state of Utah. The application form shall include:
- (1) the name, address, telephone number, fax number, e-mail address, bar identification number(s), and state(s) of admission of the applicant;
- (2) the name and number of the case in which the applicant is seeking to appear as the attorney of record or, if the case has not yet been filed, a description of the parties;
- (3) the name, number, and court of other cases pending or closed within the prior 5 years in any state or federal court of Utah in which the applicant or a member of the applicants firm appears pro hac vice;
  - (4) a statement whether, in any state, the applicant:
  - (A) is currently suspended or disbarred from the practice of law;
  - (B) has been disciplined within the prior 5 years; or
  - (C) is the subject of any pending disciplinary proceedings;
  - (5) a statement that the applicant:
    - (A) submits to the disciplinary authority and procedures of the Utah State Bar;
  - (B) is familiar with the rules of procedure and evidence, including applicable local rules;
  - (C) will be available for depositions, hearings, and conferences; and
  - (D) will comply with the rulings and orders of the court;
- (6) the name, address, Utah State Bar identification number, telephone number, fax number, and e-mail address of the member of the Utah State Bar to serve as associate counsel; and
  - (7) any other information relevant to the standards for the admission of the applicant.
  - (f) Utah counsel associated with nonresident counsel seeking admission pro hac vice shall:

- (1) file a motion for admission of the applicant pro hac vice;
- (2) serve the motion by mail, hand-delivery or facsimile on the Utah State Bar=s General Counsel on or before filing with the court and include a certificate of service with the motion evidencing service on the Utah State Bar=s General Counsel and upon the opposing parties, or, if represented, their counsel;
  - (3) file a written consent to appear as associate counsel;
  - (4) sign the first pleading filed;

- (5) continue as one of the counsel of record in the case unless another member of the Utah State Bar is substituted as associate counsel; and
- (6) be available to opposing counsel and the court for communication regarding the case and the service of papers.
- (g) The court may require Utah counsel to appear at all hearings. Utah counsel shall have the responsibility and authority to act for the client in all proceedings if the nonresident attorney fails to appear or fails to respond to any order of the court .
- (h) An attorney admitted pro hac vice shall comply with and is subject to Utah statutes, rules of the Utah Supreme Court, including the Rules of Professional Conduct and the Rules of Lawyer Discipline and Disability, the rules of the court in which the attorney appears, and the rules of the Code of Judicial Administration.

### Code of Judicial Conduct

Canon 5. A Judge Shall Refrain from Political Activity Inappropriate to the Judicial Office.

- A. A candidate for selection by a judicial nominating commission shall not engage in political activities that would jeopardize the confidence of the public or of governmental officials in the political impartiality of the judicial branch of government. A candidate for selection to a judicial office shall not:
- (1) misrepresent the candidate's identity, qualifications, present position, education, prior experience or any other fact;
- (2) make promises or pledges of conduct in office other than the faithful, impartial and diligent performance of judicial duties; or
- (3) seek support or invite opposition to the candidacy because of membership in a political party.
- B. A judge or a candidate for a judicial office who has been confirmed by the Senate shall not:
  - (1) act as a leader or hold any office in a political organization;
- (2) make speeches for a political organization or candidate or publicly endorse a candidate for public office;
- (3) solicit funds for or pay an assessment or make a contribution to a political organization or candidate, attend political gatherings or purchase tickets for political party dinners or other functions, except as authorized in Canon 5C; or
- (4) take a public position on a non-partisan political issue which would jeopardize the confidence of the public in the impartiality of the judicial system.
- C. If a candidate for judicial office in a retention election or reappointment process has drawn active public opposition, the candidate may operate a campaign for office subject to the following limitations:

- (1) The candidate shall not make pledges or promises of conduct in office other than the faithful and impartial performance of the duties of the office or misrepresent the candidate's identity, qualifications, present position, or other facts.
- (2) The candidate shall not directly solicit or accept campaign funds or solicit publicly stated support, but may establish committees of responsible persons to secure and manage the expenditure of funds for the campaign and to obtain public statements of support. Committees may solicit campaign contributions and public statements of support from lawyers and non-lawyers. Surplus contributions held by the committee after the election shall be contributed without public attribution to the Utah Bar Foundation. Committees must not permit the use of campaign contributions for the private benefit of the judge or members of the judge's family.
  - (3) The candidate may speak to public gatherings on the candidate's own behalf.
- (4) A candidate may respond to personal attacks or attacks on the candidate's record as long as the response does not violate Canon 5C(1).
- (5) When a party or lawyer who made a contribution of \$50 or more to a judge's campaign committee appears in a case, the judge shall disclose the contribution to the parties. The requirement to disclose shall continue from the time the judge forms a campaign committee until 180 days after the general election.
  - D. Judges and candidates for judicial office:

- (1) should maintain the dignity appropriate to judicial office and act in a manner consistent with the integrity and independence of the judiciary, and should encourage members of the judge's or candidate's family to adhere to the same standards of political conduct in support of the judge or candidate as apply to the judge or candidate;
- (2) should discourage employees or officials subject to the judge's or candidate's direction and control from doing on the judge's or candidate's behalf what the judge or candidate is prohibited from doing under this Canon; and
- (3) except to the extent permitted by Canon 5C(2), shall neither request nor encourage, and should not knowingly permit, any other person to do for the judge or candidate what the judge or candidate is prohibited from doing under this Canon.
- E. A judge shall resign from judicial office upon becoming a candidate for non-judicial office either in a primary or in a general election, except that the judge may continue to hold judicial office while being a candidate for election to or serving as a delegate in a state constitutional convention.
- F. A lawyer who is an unsuccessful candidate for judicial office is subject to lawyer discipline for violations of this Canon pursuant to Rule of Professional Conduct 8.2.

#### Rules of Professional Conduct

Rule 1.7. Conflict of interest: general rule.

- (a) A lawyer shall not represent a client if the representation of that client will be directly adverse to another client, unless:
- (1) The lawyer reasonably believes the representation will not adversely affect the relationship with the other client; and
  - (2) Each client consents after consultation.
- (b) A lawyer shall not represent a client if the representation of that client may be materially limited by the lawyer's responsibilities to another client or to a third person or by the lawyer's own interest, unless:
  - (1) The lawyer reasonably believes the representation will not be adversely affected; and

- (2) Each client consents after consultation. When representation of multiple clients in a single matter is undertaken, the consultation shall include explanation to each client of the implications of the common representation and the advantages and risks involved.
- (c) A lawyer shall not simultaneously represent the interests of adverse parties in separate matters, unless:
- (1) The lawyer reasonably believes the representation of each will not be adversely affected; and
  - (2) Each client consents after consultation.

COMMENT

Loyalty to a Client

Loyalty is an essential element in the lawyer's relationship to a client. An impermissible conflict of interest may exist before representation is undertaken, in which event the representation should be declined. If such a conflict arises after representation has been undertaken, the lawyer should withdraw from the representation. See Rule 1.141.16. Where more than one client is involved and the lawyer withdraws because a conflict arises after representation, whether the lawyer may continue to represent any of the clients is determined by Rule 1.9. See also Rule 2.2(c). As to whether a client-lawyer relationship exists or, having once been established, is continuing, see Comment to Rule 1.3 and Scope.

As a general proposition, loyalty to a client prohibits undertaking representation directly adverse to that client without the client's consent. Paragraph (1) expresses that general rule. Thus, a lawyer ordinarily may not act as advocate against a person the lawyer represents in some other matter, even if it is wholly unrelated. On the other hand, simultaneous representation in unrelated matters of clients whose interests are only generally adverse, such as competing economic enterprises, does not require consent of the respective clients. Paragraph (a) applies only when the representation of one client would be directly adverse to the other.

Loyalty to a client is also impaired when a lawyer cannot consider, recommend or carry out an appropriate course of action for the client because of the lawyer's other responsibilities or interests. The conflict in effect forecloses alternatives that would otherwise be available to the client. Paragraph (b) addresses such situations. A possible conflict does not itself preclude the representation. The critical questions are the likelihood that a conflict will eventuate and, if it does, whether it will materially interfere with the lawyer's independent professional judgment in considering alternatives or foreclose courses of action that reasonably should be pursued on behalf of the client. Consideration should be given to whether the client wishes to accommodate the other interest involved.

#### Consultation and Consent

A client may consent to representation notwithstanding a conflict. However, as indicated in paragraph (a)(1) with respect to representation directly adverse to a client and paragraph (b)(1) with respect to material limitations on representation of a client, when a disinterested lawyer would conclude that the client should not agree to the representation under the circumstances, the lawyer involved cannot properly ask for such agreement or provide representation on the basis of the client's consent. When more than one client is involved, the question of conflict must be resolved as to each client. Moreover, there may be circumstances where it is impossible to make the disclosure necessary to obtain consent. For example, when the lawyer represents different clients in related matters and one of the clients refuses to consent to the disclosure necessary to

permit the other client to make an informed decision, the lawyer cannot properly ask the latter to consent.

Lawyer's Interests

The lawyer's own interests should not be permitted to have adverse effect on representation of a client. For example, a lawyer's need for income should not lead the lawyer to undertake matters that cannot be handled competently and at a reasonable fee. See Rules 1.1 and 1.5. If the probity of a lawyer's own conduct in a transaction is in serious question, it may be difficult or impossible for the lawyer to give a client detached advice. A lawyer may not allow related business interests to affect representation, for example, by referring clients to an enterprise in which the lawyer has an undisclosed interest.

Conflicts in Litigation

Paragraph (a) prohibits representation of opposing parties in litigation. Simultaneous representation of parties whose interests in litigation may conflict, such as co-plaintiffs or co-defendants, is governed by paragraph (b). An impermissible conflict may exist by reason of substantial discrepancy in the parties' testimony, incompatibility in positions in relation to an opposing party or the fact that there are substantially different possibilities of settlement of the claims or liabilities in question. Such conflicts can arise in criminal cases as well as civil. The potential for conflict of interest in representing multiple defendants in a criminal case is so grave that ordinarily a lawyer should decline to represent more than one co-defendant. On the other hand, common representation of persons having similar interests is proper if the risk of adverse affect is minimal and the requirements of paragraph (b) are met. Compare Rule 2.2, involving intermediation between clients.

Ordinarily, a lawyer may not act as advocate against a client the lawyer represents in some other matter, even if the other matter is wholly unrelated. However, there are circumstances in which a lawyer may act as an advocate against a client. For example, a lawyer representing an enterprise with diverse operations may accept employment as an advocate against the enterprise in an unrelated matter if doing so will not adversely affect the lawyer's relationship with the enterprise or conduct of the suit and if both clients consent upon consultation. By the same token, government lawyers in some circumstances may represent government employees in proceedings in which a government agency is the opposing party. The propriety of concurrent representation can depend on the nature of the litigation. For example, a suit charging fraud entails conflict to a degree not involved in a suit for a declaratory judgment concerning statutory interpretation.

A lawyer may represent parties having antagonistic positions on a legal question that has arisen in different cases, unless representation of either client would be adversely affected. Thus, it is ordinarily not improper to assert such positions in cases pending in different trial courts, but it may be improper to do so in cases pending at the same time in an appellate court.

Interest of Person Paying for Lawyer's Service

A lawyer may be paid from a source other than the client if the client is informed of that fact and consents and the arrangement does not compromise the lawyer's duty of loyalty to the client. See Rule 1.8(f). For example, when an insurer and its insured have conflicting interests in a matter arising from a liability insurance agreement and the insurer is required to provide separate counsel for the insured, the arrangement should assure the separate counsel's professional independence. So also, when a corporation and its directors or employees are involved in a controversy in which they have conflicting interests, the corporation may provide funds for

separate legal representation of the directors or employees, if the clients consent after consultation and the arrangement ensures the lawyer's professional independence.

#### Other Conflict Situations

1 2

Conflicts of interest in contexts other than litigation sometimes may be difficult to assess. Relevant factors in determining whether there is potential for adverse effect include the duration and intimacy of the lawyer's relationship with the client or clients involved, the functions being performed by the lawyer, the likelihood that actual conflict will arise and the likely prejudice to the client from the conflict if it does arise. The question is often one of proximity and degree.

For example, a lawyer may not represent multiple parties to a negotiation whose interests are fundamentally antagonistic to each other, but common representation is permissible where the clients are generally aligned in interest even though there is some difference of interest among them.

Conflict questions may also arise in estate planning and estate administration. A lawyer may be called upon to prepare wills for several family members, such as husband and wife, and depending upon the circumstances, a conflict of interest may arise. In estate administration, the identity of the client may be unclear under the law of a particular jurisdiction. Under one view, the client is the fiduciary; under another view, the client is the estate or trust, including its beneficiaries. The lawyer should make clear the relationship to the parties involved.

A lawyer for a corporation or other organization who is also a member of its board of directors should determine whether the responsibilities of the two roles may conflict. The lawyer may be called on to advise the corporation in matters involving actions of the directors. Consideration should be given to the frequency with which such situations may arise, the potential intensity of the conflict, the effect of the lawyer's resignation from the board and the possibility of the corporation's obtaining legal advice from another lawyer in such situations. If there is material risk that the dual role will compromise the lawyer's independence of professional judgment, the lawyer should not serve as a director.

# Conflict Charged by an Opposing Party

Resolving questions of conflict of interest is primarily the responsibility of the lawyer undertaking the representation. In litigation, a court may raise the question when there is reason to infer that the lawyer has neglected the responsibility. In a criminal case, inquiry by the court is generally required when a lawyer represents multiple defendants. Where the conflict is such as clearly to call in question the fair or efficient administration of justice, opposing counsel may properly raise the question. Such an objection should be viewed with caution, however, for it can be misused as a technique of harassment. See Scope.

# Rule 2.2. Intermediary.

- (a) A lawyer may act as intermediary between clients if:
- (1) The lawyer consults with each client concerning the implications of the common representation, including the advantages and risks involved, and the effect of the attorney-client privileges, and obtains each client's consent to the common representation; and
- (2) The lawyer reasonably believes that the matter can be resolved on terms compatible with the <u>each</u> client's best interest, that each client will be able to make adequately informed decisions in the matter and that there is little risk of material prejudice to the interests of any of the clients if the contemplated resolution is unsuccessful; and

- (3) The lawyer reasonably believes that the common representation can be undertaken impartially and without improper effect on other responsibilities the lawyer has to any of the clients; and
  - (4) All requirements of Rules 1.7 and 1.8 are met.
- (b) While acting as intermediary, the lawyer shall consult with each client concerning the decisions to be made and the considerations relevant in making them, so that each client can make adequately informed decisions.
- (c) A lawyer shall withdraw as intermediary if any of the clients so requests, or if any of the conditions stated in paragraph (a) is no longer satisfied. Upon withdrawal, the lawyer shall not continue to represent any of the clients in the matter that was the subject of the intermediation.

#### **COMMENT**

1 2

A lawyer acts as intermediary under this Rule when the lawyer represents two or more parties with potentially conflicting interests. A key factor in defining the relationship is whether the parties share responsibility for the lawyer's fee, but the common representation may be inferred from other circumstances. Because confusion can arise as to the lawyer's role where each party is not separately represented, it is important that the lawyer make clear the relationship.

The Rule does not apply to a lawyer acting as arbitrator or mediator between or among parties who are not clients of the lawyer, even where the lawyer has been appointed with the concurrence of the parties. In performing such a role the lawyer may be subject to applicable codes of ethics, such as the Code of Ethics for Arbitration in Commercial Disputes prepared by a joint Committee of the American Bar Association and the American Arbitration Association.

A lawyer acts as intermediary in seeking to establish or adjust a relationship between clients on an amicable and mutually advantageous basis; for example, in helping to organize a business in which two or more clients are entrepreneurs, working out the financial reorganization of an enterprise in which two or more clients have an interest, arranging a property distribution in settlement of an estate or mediating a dispute between clients. The lawyer seeks to resolve potentially conflicting interests by developing the parties' mutual interests. The alternative can be that each party may have to obtain separate representation, with the possibility in some situations of incurring additional cost, complication or even litigation. Given these and other relevant factors, all the clients may prefer that the lawyer act as intermediary.

In considering whether to act as intermediary between clients, a lawyer should be mindful that if the intermediation fails the result can be additional cost, embarrassment and recrimination. In some situations the risk of failure is so great that intermediation is plainly impossible. For example, a lawyer cannot undertake common representation of clients between whom contentious litigation is imminent or who contemplate contentious negotiations. More generally, if the relationship between the parties has already assumed definite antagonism, the possibility that the clients' interests can be adjusted by intermediation ordinarily is not very good.

The appropriateness of intermediation can depend on its form. Forms of intermediation range from informal arbitration, where each client's case is presented by the respective client and the lawyer decides the outcome, to mediation, to common representation where the clients' interests are substantially though not entirely compatible. One form may be appropriate in circumstances where another would not. Other relevant factors are whether the lawyer subsequently will represent both parties on a continuing basis and whether the situation involves creating a relationship between the parties or terminating one.

### Confidentiality and Privilege

A particularly important factor in determining the appropriateness of intermediation is the effect on client-lawyer confidentiality and the attorney-client privilege. In a common representation, the lawyer is still required both to keep each client adequately informed and to maintain confidentiality of information relating to the representation. See Rules 1.4 and 1.6. Complying with both requirements while acting as intermediary requires a delicate balance. If the balance cannot be maintained, the common representation is improper. With regard to the attorney-client privilege, the prevailing rule is that as between commonly represented clients the privilege does not attach. Hence, it must be assumed that if litigation eventuates between the clients, the privilege will not protect any such communications, and the clients should be so advised.

Since the lawyer is required to be impartial between commonly represented clients, intermediation is improper when that impartiality cannot be maintained. For example, a lawyer who has represented one of the clients for a long period and in a variety of matters might have difficulty being impartial between that client and one to whom the lawyer has only recently been introduced.

#### Consultation

In acting as intermediary between clients, the lawyer is required to consult with the clients on the implications of doing so, and proceed only upon consent based on such a consultation. The consultation should make clear that the lawyer's role is not that of partisanship normally expected in other circumstances.

Paragraph (b) is an application of the principle expressed in Rule 1.4. Where the lawyer is intermediary, the clients ordinarily must assume greater responsibility for decisions than when each client is independently represented.

#### Withdrawal

Common representation does not diminish the rights of each client in the client-lawyer relationship. Each has the right to loyal and diligent representation, the right to discharge the lawyer as stated in Rule 1.14, and the protection of Rule 1.9 concerning obligations to a former client.

# Rule 7.2. Advertising.

- (a) Subject to the requirements of Rules 7.1 and 7.3, a lawyer may advertise services through public media, such as a telephone directory, legal directory, newspaper or other periodical, outdoor advertising, radio or television, or through written or recorded communication.
- (b) A copy or recording of an advertisement or written communication shall be kept for two years after its last dissemination along with a record of when and where it was used.
- (c) A lawyer shall not give anything of value to a person for recommending the lawyer's services, except that a lawyer may:
- (1) pay the reasonable cost of advertising or written communication permitted by this Rule; and may
  - (2) pay the usual charges of a lawyer referral service or other legal service organization;
- (3) pay for a law practice in compliance with the Rules of Professional Conduct, including Rule 1.17; or
- (4) divide a fee with another lawyer but only as allowed permitted by the provisions of Rule 1.5(e). This provision does not prevent the sale of a law practice that otherwise complies with the Rules of Professional Conduct, including Rule 1.17.

(d) Any communication made pursuant to this Rule shall include the name of at least one lawyer responsible for its content.

#### **COMMENT**

To assist the public in obtaining legal services, lawyers should be allowed to make known their services not only through reputation but also through organized information campaigns in the form of advertising. Advertising involves an active quest for clients, contrary to the tradition that a lawyer should not seek clientele. However, the public's need to know about legal services can be fulfilled in part through advertising. This need is particularly acute in the case of persons of moderate means who have not made extensive use of legal services. The interest in expanding public information about legal services ought to prevail over considerations of tradition. Nevertheless, advertising by lawyers entails the risk of practices that are misleading or overreaching.

This Rule permits public dissemination of information concerning a lawyer's name or firm name, address and telephone number; the kinds of services the lawyer will undertake; the basis on which the lawyer's fees are determined, including prices for specific services and payment and credit arrangements; a lawyer's foreign language ability; names of references and, with their consent, names of clients regularly represented; and other information that might invite the attention of those seeking legal assistance.

Questions of effectiveness and taste in advertising are matters of speculation and subjective judgment. Some jurisdictions have had extensive prohibitions against television advertising, against advertising going beyond specified facts about a lawyer, or against "undignified" advertising. Television is now one of the most powerful media for getting information to the public, particularly persons of low and moderate income; prohibiting television advertising, therefore, would impede the flow of information about legal services to many sectors of the public. Limiting the information that may be advertised has a similar effect and assumes that the Bar can accurately forecast the kind of information that the public would regard as relevant.

Neither this Rule nor Rule 7.1 prohibits communications authorized by law, such as notice to members of a class in class action litigation.

# Record of Advertising

Paragraph (b) requires that a record of the content and use of advertising be kept in order to facilitate enforcement of this Rule. It does not require that advertising be subject to review prior to dissemination. Such a requirement would be burdensome and expensive relative to its possible benefits, and may be of doubtful constitutionality.

Paying Others to Recommend a Lawyer

A lawyer is allowed to pay for advertising permitted by this Rule, but otherwise is not permitted to pay another person for channeling professional work on a fee per case basis. A lawyer is allowed to pay for advertising and written communications permitted by this Rule, to pay for a law practice in compliance with the Rules of Professional Conduct, including Rule 1.17, and to pay referral fees permitted by Rule 1.5(e), even if such fees are paid on a fee-per-case basis. Fees may not be paid to a lawyer referral service or to a legal services organization on a fee-per-case basis. This restriction does not prevent an organization or person other than the lawyer from advertising or recommending the lawyer's services. Thus, a legal aid agency or prepaid legal services plan may pay to advertise legal services provided under its auspices. Likewise, a lawyer may participate in lawyer referral programs and pay the usual fees charged by

such programs. Paragraph (c) does not prohibit paying regular compensation to an assistant, such as a secretary, to prepare communications permitted by this Rule.